

#20
DC PSC EC 785

2120
July 1982

BEFORE THE
PUBLIC SERVICE COMMISSION
OF THE
DISTRICT OF COLUMBIA
FORMAL CASE NO. 785

DIRECT TESTIMONY
OF
PAUL L. CHERNICK

1 Q. PLEASE STATE YOUR NAME, OCCUPATION AND BUSINESS ADDRESS.

2

3 A. My name is Paul L. Chernick. I am employed as a research
4 associate by Analysis and Inference, Inc., 10 Post Office
5 Square, Suite 970, Boston, Massachusetts, 02109.

6

7 Q. MR. CHERNICK, WOULD YOU PLEASE BRIEFLY SUMMARIZE YOUR
8 PROFESSIONAL EDUCATION AND EXPERIENCE?

9

10 A. I received an S.B. degree from the Massachusetts Institute
11 of Technology in June, 1974 from the Civil Engineering
12 Department, and a S.M. degree from Massachusetts Institute
13 of Technology in February, 1978, in Technology and Policy.
14 I have been elected to membership in the engineering
15 honorary society Tau Beta Pi, and to associate membership
16 in the research honorary society Sigma Xi. I am the
17 author of Optimal Pricing for Peak Loads and Joint
18 Production: Theory and Applications to Diverse
19 Conditions, Report 77-1, Technology and Policy Program,

1 Massachusetts Institute of Technology. During my graduate
2 education, I was the teaching assistant for courses in
3 systems analysis. I have served as a consultant to the
4 National Consumer Law Center for two projects: teaching
5 part of a short course in rate design and time-of-use
6 rates, and assisting in preparation for an electric time-
7 of-use rate design case. In my current position, I have
8 advised a variety of clients on utility matters. My
9 resume is attached to this testimony as Exhibit (H)-23.

10

11 Q. MR. CHERNICK, HAVE YOU TESTIFIED PREVIOUSLY IN UTILITY
12 PROCEEDINGS?

13

14 A. Yes. I have testified approximately twenty times on
15 utility issues before such agencies as the Massachusetts
16 Department of Public Utilities, the Massachusetts Energy
17 Facilities Siting Council, the Texas Public Utilities
18 Commission, and the Atomic Safety and Licensing Board of
19 the U.S. Nuclear Regulatory Commission. A detailed list
20 of my previous testimony is contained in my resume.
21 Subjects I have testified on include cost allocation, rate
22 design, long range energy and demand forecasts, costs of
23 nuclear power, alternatives to nuclear power, electric
24 generating and transmission system reliability, and fuel
25 efficiency standards.

1 Q. HAVE YOU PUBLISHED ARTICLES ON COST ALLOCATION AND RATE
2 DESIGN ISSUES?

3

4 A. Yes. My master's thesis, which deals largely with rate
5 design issues, was published by M.I.T. In addition, I
6 have co-authored one paper on cost allocation issues,
7 which was published as an Institute Award Paper by the
8 Institute for Public Utilities.

9

10 Q. BY WHOM HAVE YOU BEEN RETAINED IN THIS PROCEEDING?

11

12 A. I have been retained by the Office of the People's Counsel
13 of the District of Columbia.

14

15 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

16

17 A. First, I have been asked to examine the PEPCO generation,
18 transmission, and distribution systems in order to provide
19 Mr. Meyer, who is also testifying in this case, with
20 recommendations concerning the engineering economic
21 details of PEPCO's system. Second, I have been asked to
22 review PEPCO's marginal cost estimation methodology and
23 make recommendations for improvements in that methodology
24 where appropriate.

25

1 Q. WHAT INFORMATION AND DATA SOURCES DID YOU USE IN PREPARING
2 YOUR TESTIMONY?

3

4 A. The information and data I examined are listed in OPC
5 Exhibit (H)-1.

6

7 Q. PLEASE DESCRIBE THE PRINCIPLES ON WHICH YOUR
8 CLASSIFICATION RECOMMENDATIONS ARE BASED.

9

10 A. My classification approach is engineering-economic in
11 nature. I do not rely on artificial or irrelevant
12 distinctions, such as fixed/variable or capital/expenses.
13 Instead, I examine each component of PEPCO's costs to
14 determine what portion of that component would have been
15 necessary to accommodate one allocator (such as a peak
16 demand), with other possible allocators (such as energy
17 use) set at or near zero. Thus, I define a minimum system
18 for the first allocator.

19 I generally use a demand measure for the first
20 allocator, so that energy is responsible for the remaining
21 cost in excess of the minimum system. My reasons for this
22 choice are both practical and philosophical. Practically,

23

24

25

1 it is generally easier to define a system which would meet
2 peak demand with little or no energy, than to define one
3 which would carry the energy load with little or no peak
4 demand. It is not even clear how the all-energy, no-de-
5 mand situation would be defined: perhaps as a system with
6 100% load factor (although this would provide some relia-
7 bility), or as a system which provides the present energy
8 output over the year, but in no particular time pattern.
9 Neither of these systems would be easy to model. Over
10 all, the reliability-first or demand-first approach is
11 simpler and less ambiguous.

12 My philosophical preference is also for considering
13 peak demand (or reliability) before energy, following my
14 perception of the utility planning process. In generation
15 and transmission planning, utility planners generally
16 appear to assign the first priority to providing accept-
17 ably reliable service and the second priority to minimiz-
18 ing energy costs and facilitating economic dispatch. In
19 distribution planning, reliability also generally seems to
20 be the primary concern; other factors, such as minimizing
21 loss costs and maximizing equipment life, are matters of
22 less urgency.

23 The division between reliability and energy is not
24 really as clear-cut as the preceding discussion might
25 imply. Energy use outside the peak period affects the

1 reliability of all the major functional types of plant.
2 In addition, the planning process is generally simultan-
3 eous, rather than sequential, regardless of the relative
4 importance of reliability and total energy- related costs.
5 Recent increases in energy prices may also have weakened
6 or partially reversed the traditional order of priori-
7 ties.

8

9 Q. ARE YOUR RECOMMENDED ALLOCATION METHODS BASED ON THE SAME
10 CONSIDERATIONS AS ARE YOUR CLASSIFICATION RECOMMENDA-
11 TIONS?

12

13 A. Yes. Again, I believe that the fundamental engineering
14 and economic considerations which determine the cost of
15 building and maintaining the utility's plant should be
16 reflected in the choice of allocator. In principle, this
17 would require different measures of demand and energy for
18 each component of the system, to recognize diversity with-
19 in and between classes, the influence of various time
20 periods on thermal constraints, the differing costs of
21 fuel and of line losses between periods, and similar
22 considerations. Constraints of data and of time have
23 prevented this sort of detailed analysis. In general,
24 more sophisticated allocators would tend to shift revenue
25 responsibility to classes with high use in the system peak

1 period, such as the GT class. Since many of my other
2 recommendations shift revenue responsibility onto the GT
3 class, and off of the residential class, I expect that
4 detailed allocators would further support our recommended
5 allocation of the revenue increase.

6 I have recommended changes in allocators for a few
7 distribution plant accounts, and for associated expenses.
8 In most of these cases, I have simply recognized the
9 diversity that is demonstrated by the several residential
10 customers which may share one transformer, length of
11 secondary, or (in the case of apartment buildings)
12 services. In the case of services, I have also recognized
13 that not every customer has a service drop. I also have
14 credited each class's demand allocator with the load-
15 carrying capacity of the services allocated to the class
16 on the basis of customer number. Each of these
17 recommendations is a straight forward and incremental
18 refinement of PEPCO's approach; none is fundamentally
19 different from PEPCO's allocation.

20

21 Q. DO YOU CONSIDER YOUR RECOMMENDATIONS TO REPRESENT THE
22 ULTIMATE FORM OF COST ALLOCATION FOR PEPCO?

23

24 A. No. I consider my recommendations to be a preliminary,
25 rough-cut attempt to define the energy-serving portion of

1 PEPCO's costs. With improved data, such as PEPCO's mix of
2 equipment types, the effective load carrying capacity of
3 each generator, and the number of customers which use each
4 piece of equipment, the allocations can be improved.

5

6 Q. DO UTILITIES PLAN AND BUILD POWER PRODUCTION FACILITIES TO
7 MEET RELIABILITY CONSTRAINTS OR TO PRODUCE ENERGY
8 ECONOMICALLY, OR BOTH?

9

10 A. Power production facilities are built both in order to
11 serve demand (i.e. to meet reliability constraints) and in
12 order to produce energy economically (i.e. to minimize
13 total generation costs over all 8760 hours of the load
14 duration curve). Different facilities may be designed
15 with different proportions of these two goals in mind. In
16 other words, some facilities may be designed more to meet
17 reliability constraints than to minimize total generation
18 costs, the opposite may be true for some other facilities.

19

20 Q. PLEASE EXPLAIN WHY THIS IS TRUE.

21

22 A. The investment and fixed operating costs relating to
23 generation are not caused solely, or even largely, by peak
24 demands. Utilities attempt to minimize total generation

25

1 costs, including both fixed and variable costs, over all
2 8760 hours of their annual load duration curve (LDC). If
3 a utility wished to construct generation capacity just to
4 serve its annual peak, it would construct far more
5 capital-inexpensive, and fuel-expensive, capacity, like
6 combustion turbines. However, PEPCO, like all other large
7 utilities, finds it worthwhile to invest in far more
8 capital-intensive generating facilities with lower fuel
9 costs in order to serve all kwh's and all kw's (no matter
10 where they appear on the LDC) more economically. As a
11 result, a very substantial proportion of production power
12 supply costs are in fact incurred to save energy rather
13 than meet reliability constraints.

14

15 Q. PLEASE GO INTO MORE DETAIL ON THE SUBJECT OF WHY UTILITIES
16 INVEST IN DIFFERENT TYPES OF GENERATING FACILITIES.

17

18 A. There are two basic reasons for a utility investing in
19 generating facilities. First, generators are built to
20 maintain or increase system reliability, that is the
21 probability that customer demand can be met by available
22 generating capacity at any particular instant. Second,
23 more expensive generating facilities are built to allow
24 for more economical operation, that is, so that they can
25 burn cheaper fuel and/or burn fuel more efficiently.

1 PEPCO's existing combustion turbines cost an average
2 of \$198/kw in 1981 dollars. The Morgantown, Dickerson,
3 and Chalk Point steam units all cost substantially more
4 than gas turbines. PEPCO is projecting the need for a 300
5 mw coal fired unit in 1993 which is estimated to cost
6 \$1100/kw in 1981 dollars (PEPCO Ex. C., p. 3). Obviously,
7 PEPCO accepts higher capital cost as a tradeoff for lower
8 heat rates and less expensive fuel.

9
10 Q. IS THE GENERATION CAPITAL COST WHICH IS RELATED TO
11 RELIABILITY DETERMINED SOLELY BY PEAK DEMAND?

12
13 A. Absolutely not, for at least three reasons. First, most
14 utility systems base their reliability requirements on a
15 loss-of-load probability (LOLP) target, which requires
16 that the expected number of hours of generation supply
17 inadequacy over the course of a particular planning
18 horizon (usually a year) be less than that target. Load
19 shape affects the difficulty of maintaining system
20 reliability. Stated another way, differences in the shape
21 of the load duration curve will cause differences in the
22 amount of reserve capacity required to meet a reliability
23 constraint. Everything else being equal, higher reserve
24 margins and hence more capacity are required for systems

25

1 with high load factors and many hours per year with demand
2 near the system peak than for systems with low load
3 factors and with sharply spiked load curves. Let us
4 define two systems, System 1 and System 2, which are both
5 hypothetical extremes. For illustration purposes, I will
6 assume an LOLP criteria of 1 day in 10 years. System 1
7 has a sharp peak and thus has only 100 hours which are
8 vulnerable to supply inadequacy; if 10,000 mw of
9 reasonably reliable capacity is installed, the probability
10 of losing load in the low-demand hours is negligible.
11 Therefore, for System 1, a "1 day in 10 years" LOLP
12 criteria essentially means "24 hours of LOLP in 1000 hours
13 (10 years x 100 hours/year) at or near full load."
14 Therefore 2.4% of the high-load hours can result in
15 load-shedding without violating the LOLP target.

16 By comparison, System 2 has a broad peak and thus has
17 1000 hours/year which are at risk, so the permissible rate
18 of supply inadequacy is lowered to only 0.24% of the
19 high-load hours, if the target LOLP is to be maintained.
20 Therefore, System 2 will require a higher reserve margin
21 to achieve a target LOLP than will System 1; this result
22 is an effect of the off-peak hours' demand on additional
23 capacity.

24

25

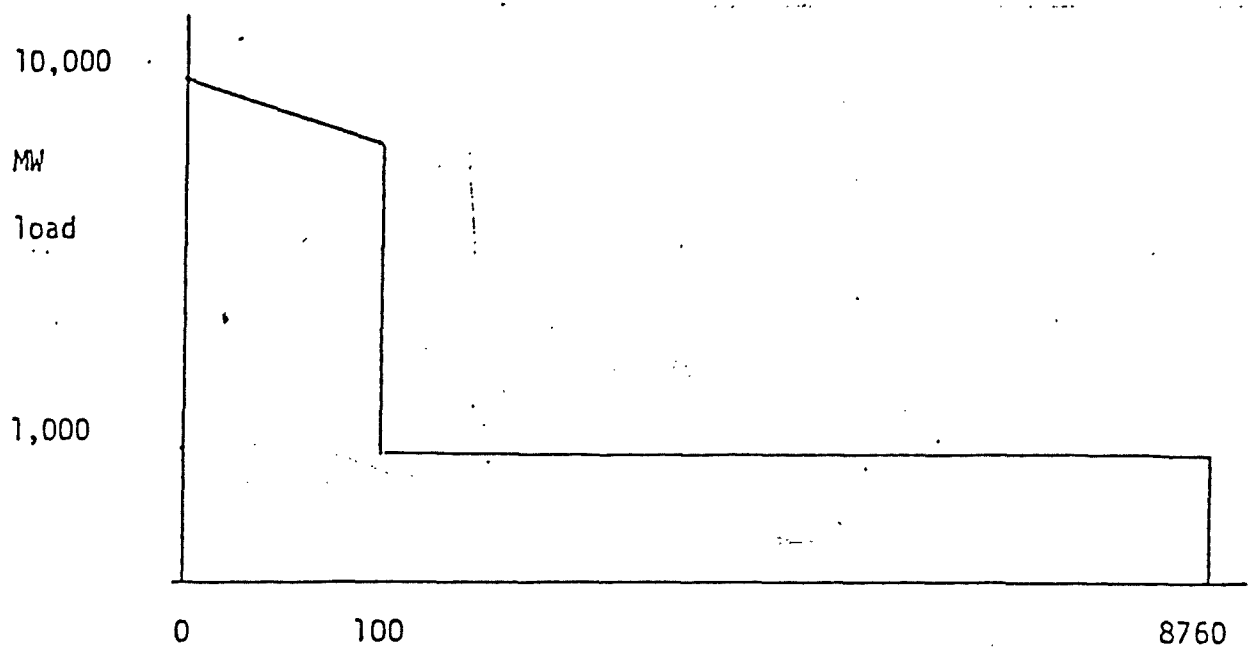


Figure 1: System 1's Load Duration Curve

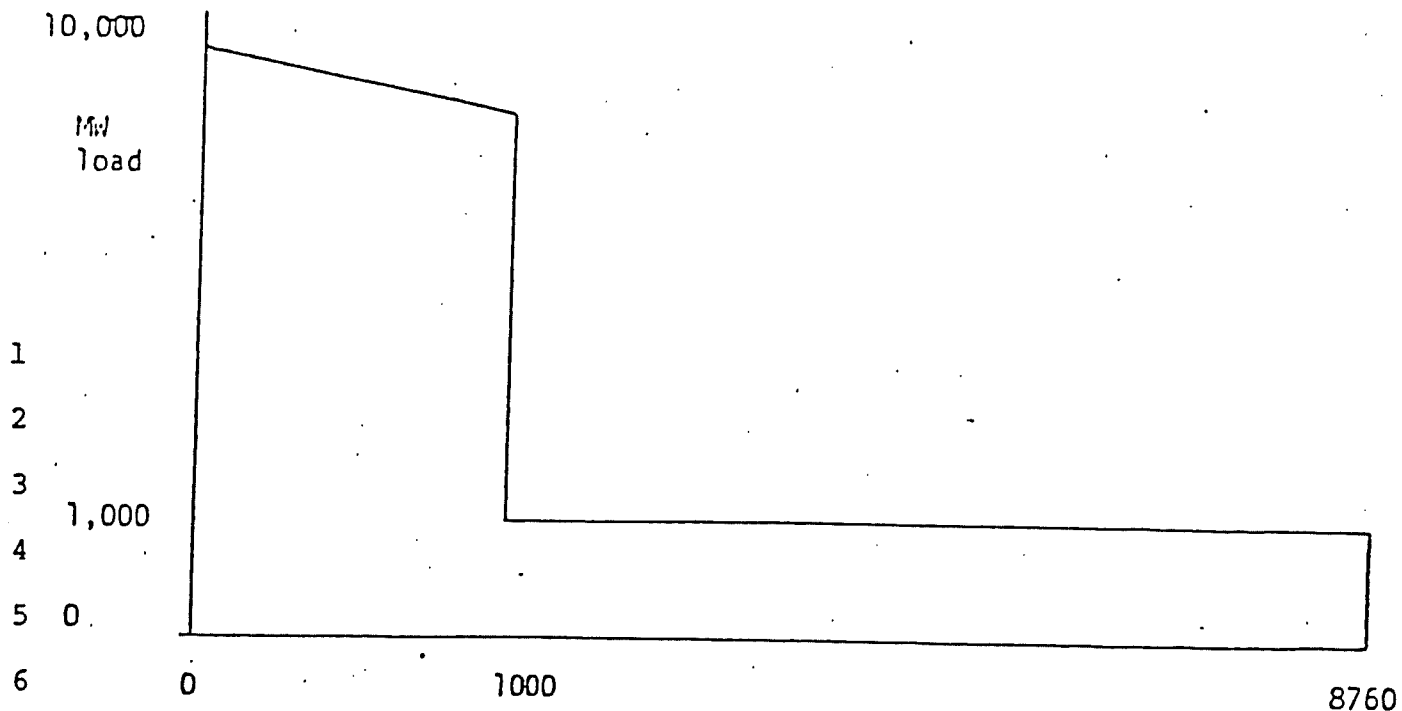


Figure 2: System 2's Load Duration Curve

Second, higher load factors require the installation of additional capacity to allow for maintenance of generating units. Let us define System 3 as hypothetical example of a system unconstrained by maintenance requirements. Monthly peaks in seven months (October - April) in System 3 are far below the annual peak. Even allowing for overruns, several large generators might be removed for maintenance during the offseason, without substantially impacting system reliability or the attainment of target LOLP.

By comparison, let us define hypothetical System 4 which does not have the same long, deep valley during the off-peak months. As a result, only a small number of generating units could be removed from service simultaneously for maintenance without increasing LOLP. Depending on the size, number and type of generators, it might not

1 be possible to schedule them all for maintenance without
2 appreciably increasing LOLP and therefore requiring
3 additional capacity.

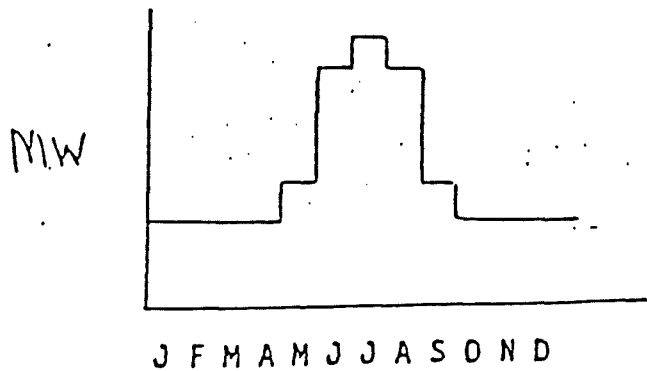


Figure 3: System 3's Annual Load Curve

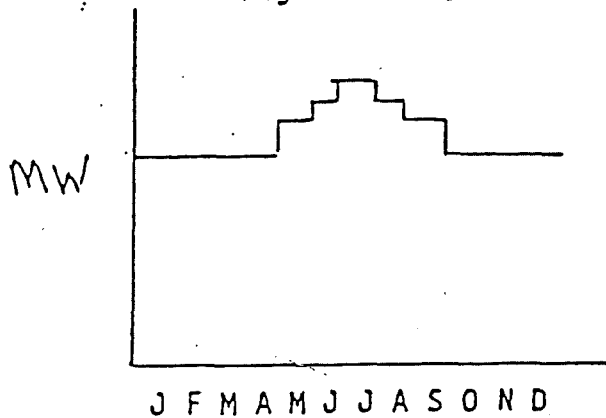


Figure 4: System 4's Annual Load Curve

15 A utility with a high load factor, and more specifically,
16 consistently high monthly and weekly peaks, therefore
17 requires a higher reserve margin than a low load-factor
18 utility. This tendency extends to weekly load curves; a
19 utility with consistently low demand on weekends (even in
20 peak months) may be able to schedule some maintenance
21 during those times without requiring additional capacity,
22 while a utility with higher weekend demand might not be
23 able to do so. Therefore, required reserves are also
24 increased by demand in off-peak weeks and months, and by
25 demand on weekends, even if these demands do not

1 contribute substantially and directly to LOLP.

2 Third, capacity must be more durable if it is to meet
3 demand throughout the year, rather than for just a few
4 peak hours. Even peaking plants, such as combustion
5 turbines, are typically expected to be able to function up
6 to 1500 hours per year. While it is difficult to quantify
7 the exact cost effect of this durability requirement, it
8 is clear that providing reliable service outside a few
9 peak hours must require some additional capital
10 investment. Furthermore, a portion of O&M and capital
11 additions are also due to the amount of use that a
12 generating unit receives and of the resultant wear and
13 stress on components.

14

15 Q. WHY DO COAL AND OIL STEAM PLANTS SUPPORT LESS FIRM DEMAND
16 THAN WOULD BE SUPPORTED BY AN EQUIVALENT MW CAPACITY OF
17 COMBUSTION TURBINES?

18

19 A. There are three basic reasons. First, large steam units
20 tend to have higher forced outage rates than small peaking
21 units. Second, large steam units have large maintenance
22 requirements. The combined effect of these outages may be
23 seen in the projections of capacity factors and related
24 parameters for large units tabulated in Exhibit (H)-2.
25 Third, independent of forced outage rates and scheduled

1 maintenance requirements, the very size of large units
2 reduces their contribution to system reliability. This
3 effect can be illustrated by the following simple example.
4 Consider a system with a 2000 mw system peak and with 3000
5 mw of installed capacity. If that capacity is composed of
6 three 1000 mw plants, each with a 10% forced outage rate,
7 the probability of not meeting peak demand (that is, the
8 probability that 2 or 3 plants will be out) is 0.028:

$$\begin{aligned} 9 \quad \text{LOLP} &= (3 \times .9 \times .1 \times .1) + (1 \times .1 \times .1 \times .1) \\ 10 \quad \text{LOLP} &= 0.027 + 0.001 \\ 11 \quad \text{LOLP} &= 0.028 \end{aligned}$$

12 which is equivalent to 10.22 days/year, or 1 day in 0.0978
13 years. By contrast, if the 3000 mw of installed capacity
14
15 is made up of 60 plants of 50 mw each, with each plant
16 still having a 10% forced outage rate, the probability of
17 not meeting peak (which now requires 21 or more (of 60)
18 simultaneous outages) is only on the order of $1.57 \times$
19 10^{-7} which is equivalent to 0.0000573 days (about 5
20 seconds) per year, or 1 day in 17,452 years. This
21 hypothetical example is somewhat extreme, but it
22 illustrates the general point: Large generators require
23 more reserve capacity than small generators, even if all
24 other factors, such as their forced outage rates, are
25 equal. Thus, a mw of capacity from a large generator has

1 a smaller effective load carrying ability than a mw of
2 capacity from a small generator, even if their forced
3 outage rates are equal.

4

5 Q. CAN YOU QUANTIFY THE DIFFERENCE IN THE LOAD-CARRYING
6 ABILITY OF DIFFERENT TYPES OF GENERATION FOR PEPCO?

7

8 A. Unfortunately, I have no estimate of the effective load-
9 carrying capability (ELCC) of various types and sizes of
10 generators on the PJM system of which PEPCO is a member.
11 While the ELCC of generators differs from one utility
12 system to another, the ELCC of large units can be estimat-
13 ed from studies done on other utilities, and the ELCC of
14 small units can be estimated directly.

15 Effective Load Carrying Ratio (ELCR) is the ratio of
16 MW of ELCC to MW of unit capacity. Exhibit (H)-3 tabu-
17 lates sources of estimates for ELCR's of units with EFOR \geq
18 10%. The values vary with the composition of the rest of
19 the system (excluding the unit for which ELCR is to be
20 estimated), but the pattern is clear. Units of 2.5-5.4%
21 of system capacity and with 15-25% EFOR have ELCR's on the
22 order of .45 to .60. Since PJM's current capacity is
23 about 40,000 mw, a 1000 mw unit represents 2.5% of current
24 capacity. As Exhibit (H)-2 demonstrates, the capacity
25 factors of large plants are consistent with the EFOR at

1 the top of the 15-25% range.

2 A small unit imposes no size penalty for its outages
3 and its EFOR can be thought of as a deterministic constant
4 derating. The small maintenance requirements can be
5 scheduled off peak. Therefore, a small gas turbine with a
6 10% EFOR has an ELCR of .9. Therefore, the effective load
7 carrying factor (ELCF), by which mw's of a 1000 mw steam
8 unit may be converted to mw's of peakers, is on the order
9 of $.55 \div .9 = .6$. For steam units smaller than 1000 mw, I
10 have assumed a linear relationship between size and ELCF
11 with $ELCF = 1$ at 50 mw and $ELCF = .6$ at 1000 mw.

12

13 Q. GIVEN THIS DISCUSSION, WHAT PORTION OF THE CAPITAL COSTS
14 OF GENERATION IS PROPERLY ATTRIBUTABLE TO RELIABILITY?

15

16 A. The entire cost of peaking units plus the cost of hypo-
17 theoretical peaking capacity would provide the same ELCC as
18 the existing non-peaking units. The difference in cost
19 between the existing non-peaking units and hypothetical
20 peaking capacity is attributable to energy. For PEPCO,
21 the cost of hypothetical peaking capacity was estimated
22 using combustion turbines. See Exhibit (H)-24 for a more
23 comprehensive discussion of principles of production plant
24 classification which have been developed by Mr. Meyer and
25 myself.

1 Q. PLEASE SUMMARIZE HOW YOU APPLIED THESE PRINCIPLES TO
2 PEPCO'S PRODUCTION PLANT?

3

4 A. I began by identifying the units that I considered to be
5 completely reliability related. These included all
6 combustion turbines, the Connemaugh Diesel, and all
7 pre-1963 steam units. Prior to 1963, gas turbines were
8 not widely available and units were not so specifically
9 designed for peak or baseload service. (See Exhibit
10 (H)-24, pp. 9-10, 12.) Next, I compared the cost of steam
11 units added after 1963 with the cost of equivalent gas
12 turbine capacity. The Benning steam units added in 1968
13 and 1972 were comparable in cost to gas turbines so these
14 units were also considered completely reliability related.
15 The units at Chalk Point, Connemaugh, and Morgantown were
16 significantly more expensive than gas turbines; the
17 portion of their cost in excess of equivalent gas turbine
18 capacity was attributed to energy.

19

20 Q. WHAT WAS THE SOURCE OF YOUR DATA ON THE COST OF PEPCO'S
21 STEAM PLANTS?

22

23 A. Annual total plant cost by station is reported in three
24 publications: Steam-Electric Plant Construction Cost and
25 Annual Production Expense, FERC Form 1, and the Annual

1 Report to the D.C. Public Service Commission. This data
2 includes capital additions made after the plant is on line
3 as well as construction cost. Data is aggregated by
4 station but capital cost for each unit can be estimated by
5 comparing total plant cost in the year including and the
6 year prior to each unit's on-line date. The depreciation
7 rate reported in the 1981 FERC Form 1 (p. 335) for Steam
8 Production Plant, 4.08%, was applied to the total plant
9 cost in each year to estimate accumulated depreciation.
10 This method appears to overstate depreciation; however,
11 this was a source of conservative bias in that an
12 overstatement in depreciation reduces the portion of plant
13 attributable to energy. Exhibit (H)-4 presents the cost
14 data for the post-1963 PEPCO steam units a portion of
15 whose cost is attributed to energy.

16

17 Q. HOW DID YOU ESTIMATE THE COST OF EQUIVALENT COMBUSTION
18 TURBINE CAPACITY?

19

20 A. I used the average cost of existing PEPCO combustion
21 turbines, adjusted for vintage and ELCF. The total plant
22 cost for each combustion turbine plant reported in the
23 1980 Annual Report to the D.C. Public Service Commission
24 was inflated to 1980 dollars using the Handy-Whitman
25 Index. The average cost of all turbines was \$178/kw in

1 1980 dollars. Then I used the Handy-Whitman Index to
2 deflate this average cost to the on-line date of each of
3 the energy-serving units. However, before I could derive
4 the equivalent cost of peaking capacity, I had to adjust
5 for the differing ELCC's of steam and combustion turbine
6 units. As discussed supra, I have estimated the ELCF as
7 .6 for a 1000 mw steam unit and 1.0 for a 50 mw unit. I
8 assumed a linear relationship between size and ELCF, thus
9 a 525 mw steam unit would have an ELCF of .8.

10 Thus, for each steam unit:

11 Cost of equivalent combustion turbine capacity =
12 (average cost of PEPCO's existing turbines
13 deflating to the on-line date of the steam unit)
14 x (MW of steam unit) x ELCF.

15 Exhibit (H)-5 summarizes the results.

16

17 Q. WHAT PORTION OF THE COST OF PEPCO'S STEAM UNITS IS ENERGY
18 RELATED?

19

20 A. Exhibit (H)-6 shows the gross plant in service and
21 accumulated depreciation for the three PEPCO steam units
22 that are partially energy related and for the equivalent
23 combustion turbine capacity. The equivalent combustion
24 turbines represent the reliability related portion of the

25

1 steam units. The energy related portion of the steam
2 units is the remainder.

3

4 Q. WHAT PERCENTAGE OF PEPCO PRODUCTION PLANT IS ENERGY
5 SERVING?

6

7 A. All production plant other than the Chalk Point,
8 Connemaugh, and Morgantown steam unit was entirely classi-
9 fied to reliability. Thus, all PEPCO production plant
10 other than the energy serving portion in Exhibit (H)-6 is
11 reliability related. Energy serving production plant
12 comprises 35.79% of the total. 47.72% of accumulated
13 depreciation was classified to energy. Net plant was
14 estimated as 31.93% energy. These figures appear in
15 Exhibit (H)-7. As discussed infra, my methodology appears
16 to overstate the energy serving portion of depreciation;
17 however, this is conservative in that it lowers the
18 portion of net plant classified to energy. For purposes
19 of classifying the energy related 1981 depreciation
20 expense, I will use the energy related percentage of
21 production plant, 35.79%.

22

23 Q. WITHIN THE GENERATION AREA, HOW DOES PEPCO CLASSIFY FUEL
24 AND DEFERRED FUEL EXPENSE?

25

1 A. PEPCO attributes a certain amount of fuel, a hypothetical
2 "no load" amount which would be burned if the stations ran
3 at no load, and produces a demand component of total fuel
4 of 0.1084 (= no load cost of fuel of \$37,296,549 ÷ total
5 cost of fuel, Account 501, of \$344,087,885) from a hypo-
6 thetical calendar year 1979 no load simulation. This
7 fraction of 0.1084 is derived on p. S-41 of PEPCO's July,
8 1980 Jurisdictional Cost Allocation, Calendar Year 1979.
9 This fraction is then used (page S-120 of Ex. PEPCO G-1)
10 to classify 10.5% of fuel and deferred fuel expense to
11 demand and the remainder, 89.5% of fuel and deferred fuel
12 expense, to energy.

13

14 Q. IN YOUR OPINION, DOES THIS REFLECT THE REALITY OF THE WAY
15 IN WHICH PEPCO OPERATES ITS SYSTEM?

16

17 A. No. It is my opinion that 100% of both fuel and deferred
18 fuel expense should be classified as energy related. I
19 asked PEPCO if in fact PEPCO ever operated any of its
20 units in a no-load status, which would have the effect of
21 expending fuel without producing energy. PEPCO answered
22 (Information Response OPC-9-45) that it did not operate or
23 dispatch its units in this fashion. Accordingly, PEPCO
24 never faced in the real world the hypothetical situation
25 PEPCO is taking into account in making this classifica-

1 tion. Furthermore, PEPCO has stated explicitly (Informa-
2 tion Response OPC-9-31, Attachment A, p. 1) that "The
3 amount of fuel consumed is directly proportional to the
4 amount of energy used by customers." As 100% of fuel and
5 deferred fuel expense in fact was and is used to produce
6 energy, 100% should be considered to be energy-related.

7

8 Q. HOW DOES PEPCO CLASSIFY GENERATION O&M TO DEMAND AND
9 ENERGY?

10

11 A. For steam units, all operation expenses (Accounts 500,
12 502-507) are classified to demand. All maintenance
13 expenses (Accounts 510-514) are classified to energy. For
14 peaking units, all O&M is classified to demand. See PEPCO
15 Ex. G-1, p. S-116 and DR OPC-1-52(3) p. S-40.

16

17 Q. DOES THIS APPROACH FULLY ACCOUNT FOR THE ENERGY RELATED
18 PORTION OF THESE COSTS?

19

20 A. PEPCO has built steam units with higher capital costs as a
21 tradeoff to lower operation costs. The same contribution
22 to reliability could be provided at less capital cost (in
23 \$/kW) by combustion turbines. Similarly, PEPCO's steam
24 units at Chalk Point, Connemaugh, and Morgantown have
25 significantly higher O&M costs than equivalent combustion

1 turbine capacity. In 1981, the average non-fuel O&M for
2 the three steam plants was \$10.538/kw. For PEPCO's
3 existing gas turbines, the 1981 cost was \$1.332/kw.

4

5 Q. HOW DID YOU CLASSIFY O&M COSTS OF THE CHALK POINT,
6 CONNEMAUGH, AND MORGANTOWN PLANTS?

7

8 A. Basically, I followed the same approach as for capital
9 costs. The O&M costs of equivalent combustion turbine
10 capacity were classified to reliability. The remainder of
11 steam plant costs were classified to energy. As Exhibit
12 (H)-8 shows, approximately 90% of the O&M cost for the
13 three steam plants are energy serving.

14

15 Q. HOW DID YOU CLASSIFY O&M COSTS FOR THE REST OF PEPCO'S
16 PRODUCTION PLANT?

17

18 A. I used the same methodology as PEPCO. For steam units all
19 operation expenses were classified to reliability and all
20 maintenance expenses to energy. All peaking unit O&M
21 expenses were classified to reliability.

22

23 Q. WHAT IS THE RESULT OF YOUR CLASSIFICATION OF NON-FUEL O&M
24 EXPENSES TO DEMAND AND ENERGY?

25

1 A. 76.034% of 1981 O&M expenses were assigned to energy and
2 23.966% to demand. See Exhibit (H)-9. This compares with
3 PEPCO's classification of 58.32% energy and 41.68% demand.
4 See PEPCO Ex. G-1 p. S-116.

5

6 Q. THEORETICALLY, HOW CAN YOU DETERMINE THE PORTION OF THE
7 COSTS OF PEPCO'S TRANSMISSION SYSTEM THAT IS RELIABILITY-
8 SERVING AND THE PORTION THAT IS ENERGY-SERVING?

9

10 A. The most precise solution would involve designing a
11 transmission system to interconnect the minimum-cost
12 reliability-serving generation alternative to the load
13 centers. The cost of this "minimum" transmission system
14 would be considered reliability related. The difference
15 between the actual cost of PEPCO's transmission network
16 and the cost of the minimum system would be energy
17 related. In the case of PEPCO, a minimum system would
18 consist of gas turbines dispersed through the service
19 territory with transmission lines to move power into the
20 distribution system and to interconnect generation and
21 load centers for reliability purposes.

22

23 Q. PLEASE EXPLAIN HOW THE ACTUAL PEPCO TRANSMISSION NETWORK
24 DIFFERS FROM THE MINIMUM SYSTEM DESCRIBED ABOVE AND WHY IT
25 IS MORE EXPENSIVE?

1 A. A number of factors can be identified. PEPCO's generation
2 is concentrated in several large stations outside of the
3 service territory. If generation were dispersed through
4 the service area (as in the minimum system), the long,
5 expensive transmission lines out to Dickerson, Chalk
6 Point, Connemaugh, and Morgantown would not be required
7 (and transmission losses would be smaller). PEPCO accepts
8 this increase in transmission costs as part of the
9 tradeoff for the lower operating costs at large coal and
10 oil steam plants. As discussed above, PEPCO's decision to
11 build these large units rather than combustion turbines is
12 energy, rather than reliability related. It is these
13 large steam units that require remote siting. (See Exhibit
14 (H)-24, p. 18).

15 PEPCO's transmission system is also more expensive
16 because it is designed to allow for large transfers of
17 energy with neighboring utilities. PEPCO participates in
18 the PJM Interconnection and it is involved in a variety of
19 transactions including the interchange energy (economy
20 power), installed capacity, operating capacity, short term
21 power, and extended emergency (See 1981 FERC Form 1, pp.
22 328(a) - (f); DR OPC-9-53). Tie lines with other
23 utilities are generally energy related unless they
24 displace a utility's need for generating capacity. (See
25 Exhibit (H)-24, p. 19). In the case of PEPCO, economy

1 power transactions dominate all others; these transactions
2 are related to minimization of energy cost, rather than
3 reliability.

4 PEPCO's transmission system is designed to minimize
5 energy losses and to function over extended hours of high
6 loadings (DR OPC-9-13). If the system were designed only
7 to meet peak demands a less costly system would be neces-
8 sary; in some cases lines or circuits would not be requir-
9 ed, voltage levels could be lower, and less or smaller
10 transformers would be needed. The effect of load factor
11 on underground transmission lines and transformers will be
12 discussed below. Thus, much of the cost of PEPCO's trans-
13 mission system is related to energy rather than reliabil-
14 ity.

15

16 Q. CAN THE THEORETICAL SOLUTION OF DESIGNING A MINIMUM TRANS-
17 MISSION SYSTEM BE APPROXIMATED BY DIVIDING THE EXISTING
18 PEPCO TRANSMISSION SYSTEM INTO RELIABILITY AND ENERGY
19 RELATED COMPONENTS?

20

21 A. Yes. The configuration of the PEPCO network allows a
22 fairly straight-forward identification of specific trans-
23 mission lines that are energy related. Many of PEPCO's
24 transmission lines are required solely to connect genera-
25 tion outside of the service territory and to connect with

1 neighboring utilities. The lines I consider to be energy
2 related are on the periphery of the system and comprise
3 most of the above ground network. The transmission lines
4 in the center of the network, which are within the
5 the service area and primarily underground, can be consid-
6 ered as reliability related.

7

8 Q. HOW WELL DOES THE CLASSIFICATION SCHEME DESCRIBED IN THE
9 PREVIOUS RESPONSE APPROXIMATE THE THEORETICAL MINIMUM
10 TRANSMISSION NETWORK?

11

12 A. On balance, I believe it is reasonably accurate. The por-
13 tion of the transmission network I have classified to
14 reliability related provides access to all substations
15 which connect with subtransmission and distribution. I
16 have considered almost all of the radial lines into D.C.
17 as reliability related even though a portion of their
18 capacity is required to move power in from the remote gen-
19 erating units. In a minimum system with dispersed genera-
20 tion, some of these radial lines would either be unneces-
21 sary or would operate at lower voltage levels. It is
22 possible that in a minimum system, some transmission would
23 be required that is not included in the portion of the
24 existing system we have classed as load related. These
25 lines might be needed on the periphery of the service area

1 and to connect the dispersed generation into the network.
2 Also, some portion of the tie lines to other utilities
3 might be reliability related. For classification
4 purposes, I have assumed that the cost of any lines left
5 out of the minimum system is balanced by the cost of lines
6 included that would not be necessary. The effect of load
7 factor on transmission system cost will be evaluated
8 infra.

9
10 Q. DESCRIBE THE RESULTS OF YOUR CLASSIFICATION OF THE
11 EXISTING PEPCO TRANSMISSION SYSTEM INTO ENERGY AND RELIA-
12 BILITY RELATED COMPONENTS?

13
14 A. The transmission lines classified as energy serving fall
15 into several broad groups. First, transmission lines
16 connecting remote generation (Dickerson, Chalk Point,
17 Morgantown, and Connemaugh) with the service area are
18 energy related. Second, interties with neighboring
19 utilities are energy related. Third, the circumferential
20 "beltway" of transmission that skirts the service area
21 from the Quince Orchard Substation (No. 118) in the
22 northwest to Talbert Substation (No. 166) in the
23 southeast is energy related. Fourth, some portions of the
24 radial transmission lines that are clearly not area

25

1 serving are energy related. For example, the transmission
2 lines from Talbert Substation (No. 160) through Burches
3 Hill Substation (No. 202) to Palmers Corner Substation
4 (No. 84) which move power from remote generation to load
5 centers are energy related.

6 It should be noted that only 230 and 550 kv
7 transmission lines were classified as energy related; all
8 transmission at voltages below 230 kv were classified as
9 reliability related. In general, all of the circuits
10 between a pair of substations were considered to be either
11 energy or reliability related. However, one circuit from
12 Quince Orchard Substation (No. 118) through Mt. Zion
13 Substation (No. 165) to Norbeck Substation (No. 158) was
14 classified as reliability related so as not to isolate the
15 Norbeck Substation which connects with subtransmission.
16 Similarly, two of the circuits from Bells Mill Road
17 Substation (No. 210) to Quince Orchard Substation (No.
18 118) were classified as reliability related since the
19 Quince Orchard and Norbeck Substations connect with
20 subtransmission.

21

22 Q. ON A COST BASIS, HOW MUCH OF PEPCO'S EXISTING TRANSMISSION
23 SYSTEM IS ENERGY RELATED?

24

25

1 A. Utilizing the 1981 FERC Form 1, the energy related lines
2 comprise 73.7% of the total cost. The remaining 26.3% is
3 reliability related. 89.6% of the cost of reliability
4 related transmission is attributable to underground
5 lines.
6

7 Q. HOW DID YOU ESTIMATE THE EFFECT OF LOAD FACTOR ON
8 UNDERGROUND TRANSMISSION LINE SIZING?
9

10 A. I used data for 138kv 1250kcm cable in pipe, from EEI
11 (1957), p. 10-51. This is a common installation on
12 PEPCO's system. Exhibit (H)-10 shows how I extrapolated
13 the data to a zero load factor. The ampacity at zero load
14 factor is estimated at 1.569 times that at 100% load
15 factor for one pipe, and 1.711 for two pipes. I assumed
16 that transmission lines are designed for 100% load
17 factors. The average mile of PEPCO underground
18 transmission line has 1.44 circuits, in some cases with
19 four or five circuits, so I averaged the two-pipe and
20 one-pipe ratios. The average ratio is 1.640, indicating
21 that only 61.0% of transmission capacity is necessary to
22 meet peak.
23

24 Q. WHAT PORTION OF TOTAL TRANSMISSION LINE PLANT DID YOU
25 CLASSIFY AS ENERGY-RELATED?

1 A. As derived above, 73.7% of gross transmission plant is
2 related to remote generation and economic dispatch, and is
3 thus energy-related. Of the remaining 26.3% of transmis-
4 sion plant, 89.6% is underground (1981 FERC Form 1, p.
5 422-423). The underground load-related lines are 39.0%
6 energy-related, due to load factor effects. Thus, a total
7 of $0.737 + (.263 \times .896 \times .39) = 82.9\%$ of transmission
8 plant is energy related.

9

10 Q. HOW DOES ENERGY USE IN HOURS OTHER THAN THE PEAK HOUR
11 AFFECT THE INSTALLED COST OF TRANSFORMERS?

12

13 A. There are four ways in which energy use determines the
14 sizing, and hence the cost, of transformers. The first
15 two factors are closely related to one another: the
16 length of the peak period and the load factor on the
17 transformer. The third factor is the cost of the energy
18 lost in the transformer. The fourth factor is the effect
19 of periodic overloads on useful transformer life.

20

21 Q. HOW DO THE LOAD FACTOR AND LENGTH OF THE PEAK PERIOD
22 INFLUENCE TRANSFORMER SIZING?

23

24 A. PEPCO has indicated that it sizes transformers on the
25 radial underground system so that they are 100% loaded at

1 peak. Transformers on the networks are sized so as to be
2 120% loaded at peak under a first contingency (i.e., the
3 failure of one of the feeders to the network). (DR OPC-9-
4 54. These loadings are consistent with normal practice
5 for high load factors and long peak periods (see Fink,
6 1978, p. 17-4).

7 But lower daily load factors and shorter peak periods
8 permit higher loadings, as illustrated in Westinghouse
9 (1964, Ch. 5) and Fink (1978, Ch. 17). Short peaks and
10 low off-peak currents allow the transformer to cool
11 between peaks, so that it can tolerate a higher peak
12 current. The limit for very short-duration load is
13 generally stated as 200% of rated capacity (Fink, 1978,
14 p. 17-40).

15 Thus, for every kva of peak load, PEPCO installs 1
16 kva of transformer on the underground radial system. For
17 the networks, 0.83 kva of transformer is installed per kva
18 of first-contingency load. But in either case, only 0.5
19 kva of transformer would be necessary to meet the brief
20 load (apparently 30 minutes) which is the basis for
21 PEPCO's demand allocator, were it not for the neighboring
22 hours of high utilization and the relatively high off-peak
23 loads on peak days. Thus, even considering only system
24 reliability, only 50% of the UG radial transformer

25

1 capacity, and 60% of the network transformer capacity, can
2 be attributed to the single-hour peak load.

3

4 Q. OTHER THAN THE SYSTEM RELIABILITY ISSUES WHICH YOU HAVE
5 DISCUSSED, ARE THERE OTHER FACTORS WHICH MAY INFLUENCE THE
6 SIZING OF TRANSFORMERS?

7

8 A. Yes. Transformers may also be sized to reduce internal
9 losses, both of energy and of peak demand. A utility
10 would generally estimate the cost of peak demand losses
11 per kw lost in line transformers on system peak as the sum
12 of the annualized marginal cost per kw of peaking genera-
13 tion, transmission, and primary capacity. The energy loss
14 cost per kw of peak losses is

$$15 \quad \text{\$/kwh} \times 8760 \times \text{LSF}$$

16 where LSF is the loss factor (Fink, 1978, p. 18-103). The
17 loss factor is itself a function of load factor (LF):

$$18 \quad \text{LSF} = a \times \text{LF} + (1-a) \times \text{LF}^2.$$

19 The value of a is variously estimated at 0.15 to 0.30 (Op.
20 cit.; EEI, 1957, p. 10-13).

21 From DR OPC 12-13, PEPCO estimates primary,
22 transmission and production marginal demand costs at about
23 \$100/kw-year. The average marginal energy cost for the GT
24 class is estimated by PEPCO as 4.293¢/kwh (PEPCO GG-6),
25 with the higher costs occurring at higher load levels. At

1 a 50% load factor, LSF is .2875 to .325, and the value of
2 energy losses is \$108 to \$122 per kw of peak losses. Most
3 PEPCO transformers do not experience load factors quite as
4 high as 50% but the correlation between hourly energy cost
5 and hourly losses balances any over-statement of load
6 factor. Thus, energy losses and demand losses should be
7 about equally important in PEPCO's decisions to upgrade
8 line transformers for loss reduction, given PEPCO's own
9 estimates of loss costs.

10

11 Q. HOW IS ENERGY USE REFLECTED IN SERVICE LIFE
12 CONSIDERATIONS?

13

14 A. The 120% first-contingency loading of network transformers
15 accepts a "reasonable" reduction of service life for each
16 such incident (DR OPC-9-43, item 3, p. 10). It appears
17 that the reasonable reduction is about 0.25%, from the
18 values in Table 17-12 to Fink (1978), and on p. 114 of
19 Westinghouse (1964), which approximate 120% loading for
20 eight hours.

21 Since there are many hours of the year when the
22 network is at or near full loads, first contingencies will
23 frequently cause overloading. Thus, only a very small
24 loss of service life is acceptable per overload.

25

1 If the only high-demand hours were the one on which
2 the peak allocation is based, the chances of a first
3 contingency coinciding with the peak would be small, and
4 most transformers would be retired for other reasons
5 before they experienced many overloads. In this situa-
6 tion, larger losses of service life per overload would be
7 acceptable, and the short peak would allow greater over-
8 loads for the same loss of service life. Thus, to the
9 extent that transformers are sized to prolong their useful
10 lives, energy use plays an important role in these
11 decisions.

12

13 Q. WHAT PORTION OF TRANSFORMER PLANT HAVE YOU CLASSIFIED AS
14 ENERGY-SERVING?

15

16 A. I have classified 45% of line transformer plant investment
17 as energy-serving. The reliability analysis suggests that
18 40-55% is energy serving, while the cost of losses
19 suggests a 50-55% classification to energy. My
20 classification probably understates the energy-related
21 portion of line transformer investment.

22 Substation transformers will generally experience
23 higher load factors than line transformers, due to load
24 diversity and economic dispatch. In addition, I do not
25 believe the substation transformers are sized in

1 expectation of over loads, as are network transformers.
2 Substation transformer demand losses (as assessed in
3 general utility practice) are also lower, since they are
4 above the primary system (and in some cases above part of
5 the transmission system). Hence, I have classified 50% of
6 substation plant to energy.

7 Q. HOW DID YOU ESTIMATE THE EFFECT OF LOAD FACTOR ON UNDER-
8 GROUND SUBTRANSMISSION LINE SIZING?

9
10 A. I do not have design information on PEPCO's
11 subtransmission lines, so I examined the effects of load
12 factor on UG transmission line (as described above) and on
13 UG primary distribution (as described below). I took the
14 larger demand-related portion, which is 65.4% for UG
15 primary, as the demand-related portion of UG
16 subtransmission. I assumed that the underground fraction
17 of the subtransmission investment was the same as the
18 underground portion of non-generation-related transmission
19 investment, 89.6%. Thus, the energy-related portion of
20 subtransmission investment is estimated to be $(1 - .654)$
21 $(.896) = 31.0\%$.

22
23 Q. HOW DID YOU CLASSIFY DISTRIBUTION SUBSTATIONS?

24
25

1 A. For the same reasons discussed previously for transmission
2 substations, I classified distribution substations 50% to
3 energy and 50% to demand.

4

5 Q. HOW DID YOU ESTIMATE THE EFFECT OF LOAD FACTORS ON PRIMARY
6 CONDUCTOR SIZING?

7

8 A. I used two methods. First, I found from DR OPC-9-54 that
9 the standard PEPCO network feeder cables are PILC three
10 conductor copper 15kv shielded cables, ranging in size
11 from #2 to 600kcm ("Low Voltage AC Network System Design",
12 p. 2). From Figure 10-28 in EEI (1957), pp. 10-31, I
13 found that similar cables (350 and 5000kcm, 12kv, 3
14 conductor, paper-insulated) reach about 35% of their
15 steady-state temperature in 30 minutes, and essentially
16 100% of steady-state temperature in 8 hours. Hence, all
17 other things being equal, an eight-hour peak load would
18 cause about 2.86 times ($1/.35$) as much cable heating as a
19 half hour needle load at the same wattage loss rate in the
20 same cable. Alternatively, the wattage loss rate could be
21 2.86 times as great in the half-hour peak, and yet cause
22 no more heating than is experienced in the eight hour
23 peak. Since losses are proportional to the square of the
24 current, the half-hour peak would allow 1.69 times

25

1 (= $2.86^{1/2}$) the current for the same peak
2 temperature. Hence, only about 59.2% (1/1.69) of the
3 cable capacity would be required to accommodate a
4 half-hour peak.

5 The second method utilized Table XXXVIII, p. 10-47 of
6 EEI (1957), which gives the ampacities for comparable
7 cables from #4 to 750 kcm, at 50% to 100% load factor, and
8 with one to twelve cables per duct bank. I extrapolated
9 the load factor effect back to zero, and found the ratio
10 of ampacities at zero load factor and 75% load factor
11 (PEPCO's standard assumption: see "Consumer Engineering
12 Definitives Design" in DR OPC-9-54). These calculations
13 are presented in Exhibit (H)-11. The simple average of
14 the four ratios is 1.395. (I do not know the actual mix
15 of primary lines on PEPCO's system.) Thus, the existing
16 cables could carry about 40% higher peak if the peak was
17 the only load on the line. Equivalently, 71.7% of the
18 physical capacity would carry the peak, if not for the
19 loads in other hours.

20 The linear extrapolation in the second method may be
21 quite conservative. However, I averaged the two results
22 and classified 65.4% of primary line capacity as demand
23 related, and the remaining 34.6% as energy related.

24

25 Q. HOW DID YOU CLASSIFY THE TRANSFORMERS?

1 A. As discussed above in the transmission substation section,
2 I classified 45% of line transformer plant as energy and
3 55% as demand.

4

5 Q. ARE THE DEMAND PORTIONS OF ALL DISTRIBUTION PLANT PROPERLY
6 ALLOCATED BY PEPCO?

7

8 A. No. The effects of customer diversity are under-stated
9 for transformers, and neglected for secondary distribution
10 and for services. As a result, PEPCO overstates the
11 portion of the distribution system for which the
12 residential class is responsible.

13

14 Q. HOW DID YOU ESTIMATE THE EFFECTS OF DIVERSITY ON TRANS-
15 FORMER SIZING?

16

17 A. I estimated diversity, $D(n)$, as a function of number of
18 customers, n , by the equation

$$19 \quad D(n) = (1-D)/n + D$$

20 where D is the coincidence factor for the class. The form
21 of the equation is from Hazelrigg, et al. (1982). The
22 value of D for the residential class can be determined
23 from DR OPC-9-50 as

$$24 \quad 340321 \div 920698 = .369634.$$

25

1 I assume that half the residential load is in
2 multifamily dwellings with an average of 40 customers per
3 transformer, and that the other half is in single-family
4 homes with an average of eight homes per transformer. The
5 coincidence factor for 40 residential customers is .3854
6 while that for eight customers is .4484. The average
7 transformer coincidence factor for the residential class
8 is thus 0.4169; multiplied by the sum of customer peaks
9 (920698 kw), this produces a transformer demand of 383849
10 kw at the sales level, or 398555 kw at the input to
11 transformers (with 3.83% losses, from DR OPC-9-2).

12

13 Q. WHY IS PEPCO'S PROCEDURE OF AVERAGING CLASS PEAK AND THE
14 SUM OF CUSTOMER PEAKS NOT AN ADEQUATE MEASURE OF DIVER-
15 SITY?

16

17 A. Averaging class peak with customer peak produces an esti-
18 mate of residential class transformer demand coincidence
19 of 0.6848. For all but the largest electric-heating
20 customers, PEPCO assumes at least that much diversity for
21 3 or 4 residential customers, even when only group
22 diversity is considered (see "Total Peak Demand (KVA)" in
23 item 1, DR OPC-9-54). Including diversity between types
24 of residential customers, the coincidence at the
25 transformer would be even lower. The number of

1 residential customers per transformer is almost certainly
2 greater than 3 or 4, especially on PEPCO's dense system,
3 with much multi-family housing. Even on the PEPCO's
4 less-dense overhead system in D.C., including some
5 commercial customers, there are five services per
6 transformer, and there may be many customers per service,
7 as I will discuss below. Hence, PEPCO's methodology
8 understates diversity for the residential class.

9

10 Q. DID YOU MAKE SIMILAR ADJUSTMENTS FOR THE OTHER CLASSES?

11

12 A. No. Diversity is much lower for other classes, the size
13 of the customers is larger, and demands for those
14 customers found in groups (retail stores, or offices) are
15 probably more highly coincident than the class as a whole.
16 Thus, I used PEPCO's methodology for estimating demand on
17 transformers. This probably overstates the contribution
18 of non-demand GS customers (a small part of the class),
19 and may understate the contribution of the GT class, each
20 member of which is large enough to fully utilize one or
21 more large transformers.

22

23 Q. HOW DOES THIS CHANGE THE PERCENTAGE OF ALLOCATION OF
24 TRANSFORMERS?

25

1 A. Exhibit (H)-12 derives an improved line transformer
2 allocator. PEPCO allocates almost 40% more line
3 transformer cost to the residential class than I do.

4

5 Q. HOW DID YOU ESTIMATE THE EFFECT OF LOAD FACTOR ON
6 UNDERGROUND SECONDARY LINES?

7

8 A. Item 3 in DR OPC-9-54 indicates that underground network
9 mainline is 250 and 500 kcm; Item 1 indicates that URD
10 uses secondary mainlines as small as #2/0. The network
11 mains are rated at 50% load factor and the URD is rated at
12 75% load factor.

13 I used the only data available to me on load factor
14 effects on 1600V cable, from p. 10-50 of EEI, 1957, and
15 extrapolated zero load factor ampacities for one conductor
16 set at 1/0 and 500 kcm for the URD system, and for 3 sets
17 of 250 kcm and 500 kcm for the network. I took the ratio
18 of ampacities at zero load factor and the load factor
19 PEPCO uses in rating each system, and averaged the four
20 results, as shown in Exhibit (H)-13. The average ratio
21 was 1.212; hence, I assumed that 85.1% of the secondary
22 capacity is needed for peak demand.

23 It appears that the sizing of secondary cable is
24 significantly affected by considerations of loss

25

1 minimization (Anderson and Thiemann, 1960). As discussed
2 above, line losses are 50-55% energy related, even by
3 traditional utility reasoning. Hence, I may have
4 significantly understated the energy component of all
5 secondary lines.

6

7 Q. HAVE YOU MADE SIMILAR IMPROVEMENTS IN THE SECONDARY DEMAND
8 ALLOCATOR?

9 A. Yes. The analysis was identical, except that I assumed
10 that half the secondary serving residential demand
11 experiences four-customer diversity and that the rest
12 experiences 40-customer diversity. Four residential
13 customers have a coincidence factor of .5272; averaged
14 with the coincidence factor for 40 customers, this yields
15 a sales level residential coincidence for secondary lines
16 of .4563. Multiplying by the sum-of-customer-demands
17 (920698 kw) and by secondary losses (1.01789) yields
18 427630 kw for residential class load on secondary lines.
19 Exhibit (H)-14 recalculates the allocation of secondary
20 lines with this improvement.

21

22 Q. WHAT PORTION OF DISTRIBUTION PLANT DOES PEPCO CLASSIFY AS
23 CUSTOMER-RELATED?

24

25

1 A. PEPCO classifies meters, portions of services, and
2 portions of poles, secondary conductors, and line
3 transformers as customer-related.

4

5 Q. ON WHAT BASIS IS THIS CLASSIFICATION MADE?

6

7 A. PEPCO uses a "minimum system" approach: it employs
8 existing components, which are the smallest such
9 components PEPCO uses (or uses in large amounts). Thus,
10 PEPCO designs a system with considerable reliability and
11 energy-serving ability, which is not truly minimal.

12

13 Q. DO YOU BELIEVE THAT PEPCO'S ESTIMATE OF THE MINIMUM SYSTEM
14 ACCURATELY REFLECTS THE COST OF SERVING THE TERRITORY,
15 WITH SMALL, IF NOT MINIMAL AMOUNTS OF ENERGY AND DEMAND
16 PER CUSTOMER?

17

18 A. No. PEPCO's procedure is inconsistent in several ways.
19 First, poles are allocated between primary and secondary
20 lines on the basis of conductor miles, which assumes that
21 they use entirely separate sets of poles; in fact, the
22 converse is true (DR OPC-9-10). Primary poles are classi-
23 fied by PEPCO as entirely demand-serving; since much of
24 the secondary system shares poles with the primary system,
25 the additional poles due to secondary (part of which is

1 classified to customers) must be much fewer than PEPCO
2 assumes.

3 Second, PEPCO assumes that the number of line trans-
4 formers is independent of load. This is clearly not
5 correct. High load densities results in fewer customers
6 per transformer, due to maximum transformer sizing (see DR
7 PC-9-54), and due to secondary line economics.

8 Third, PEPCO constructs a curious and inconsistent
9 "minimum" system in the area currently served by
10 underground distribution. This system includes overhead
11 transformers (but no poles on which to put them), and no
12 primary or secondary, and underground services. The
13 "minimum" services are each several times the size of the
14 "minimum" transformers: a system on which the latter are
15 sufficient would not need nearly as large services as
16 PEPCO assumes.

17 Finally, PEPCO's methodology has a counter-intuitive
18 effect, as noted by PEPCO in DR OPC-9-31, p. 5, "As the
19 average energy use per customers [sic] increase over the
20 years, the minimum size facilities will also increase."
21 Thus, the minimum system is, in PEPCO's view, energy
22 related, as well as customer related.

23
24
25

1 Q. DO YOU AGREE WITH PEPCO THAT THE COST OF THE MINIMUM AREA-
2 SERVING SYSTEM (PROPERLY ESTIMATED) IS DETERMINED BY THE
3 NUMBER OF CUSTOMERS?

4

5 A. No. The cost of minimal equipment above the level of
6 service drops is determined by the area to be served and
7 the homogeneity of customers within the area, not by the
8 number of customers. PEPCO acknowledges as much with
9 respect to poles and conductors (OPC-9-31, p. 2). With
10 respect to transformers PEPCO states that:

11 A transformer must be installed for
12 a customer no matter how small the
13 load, the number of transformers is
14 proportional to the number of customers.

15 Since PEPCO has many more customers than transformers,
16 this statement cannot be true: in a dense area, such as
17 an apartment building, a hundred customers may be served
18 by a single line transformer.

19 Q. HOW WOULD YOU RECOMMEND ALLOCATING TRULY AREA-SERVING
20 DISTRIBUTION COSTS?

21

22 A. These costs are undertaken to permit the delivery of
23 energy and demand to all customers. On systems for which
24 the density of energy, demand and customer charges do not
25 justify extensions of the distribution system to all

1 potential customers, the utility usually requires an
2 advance payment or guarantee before the distribution
3 system is extended. This counter example indicates that
4 it is the total value of service to (or the revenue from)
5 the customers served at secondary which causes the true
6 minimum area-spanning distribution system (however
7 defined) to be built.

8

9 Q. WHAT PORTION OF DISTRIBUTION COSTS HAVE YOU CLASSIFIED AS
10 AREA-SERVING, AND HOW HAVE YOU ALLOCATED THAT PORTION?

11

12 A. I have accepted PEPCO's estimate of the total cost of the
13 area-serving system, from PEPCO's customer classification
14 of OH secondary and transformers, and have allocated them
15 with other general expenses, in proportion to total
16 allocable costs.

17

18 Q. HOW HAVE YOU CLASSIFIED AND ALLOCATED SERVICE LINES?

19

20 A. I have accepted PEPCO's classification of services between
21 demand and customer number. In allocating the customer
22 component, I recognize the difference between the number
23 of customers and the number of services. In allocating
24 the demand component, I recognize both the diversity in

25

1 residential customers on a single service, and the
2 demand-serving capability of the "minimum" services on
3 which the customer classification is based.

4

5 Q. PLEASE EXPLAIN HOW YOU ALLOCATED THE CUSTOMER COMPONENT
6 OF SERVICES.

7

8 A. From DR OPC-9-31, I found that the DC jurisdiction has a
9 total of 117805 services: 57206 overhead, 1066 URD, and
10 59533 other underground. The total number of DC customers
11 in the classes and voltage levels which would have
12 services, is given as 196874 in allocator C13 of the Class
13 of Business Cost Allocation Study. Thus, there are 79069
14 more customers than services. The next problem to
15 determine which classes contain the customers without
16 services.

17 I have assumed that the percentage of service less
18 customers in each class is inversely proportional to the
19 average maximum customer demand in each class. The
20 calculation of the number of services per class and the
21 resultant allocator is shown in Exhibit (H)-15.

22

23 Q. HOW DID YOU ALLOCATE THE DEMAND-RELATED PORTION OF
24 SERVICES?

25

1 A. First, I recognized that the customers in an apartment
2 building share a single service drop, and that the service
3 therefore benefits from the diversity in customer demands.
4 I assumed a coincidence factor for residential service of
5 0.7, which is equivalent to half the load on services
6 coming from apartments of twenty units.

7 Second, I subtracted the load-carrying capacity of
8 the minimum services from each class sum of customer
9 demand. See Sterzinger (1981). Exhibit (H)-16 shows the
10 calculation of the services. Exhibit (H)-17 derives the
11 demand on services net of minimum service capacity. Note
12 that the minimum service capacity of the residential class
13 has been reduced by 50% to recognize the likelihood that
14 services to small residential customers are oversized.

15

16 Q. HOW DID PEPCO ALLOCATE GENERAL PLANT?

17

18 A. PEPCO allocates general plant in proportion to all other
19 plant, various portions of which are allocated to various
20 measures of demand and customer number.

21

22 Q. DO YOU BELIEVE THAT PEPCO'S ALLOCATION OF GENERAL PLANT IS
23 REASONABLE?

24

25

1 A. No. General plant includes (primarily) PEPCO's office
2 building and equipment, which exist to support all the
3 activities of the company, including fuel purchasing (as
4 discussed in Mr. Nicolson's testimony); dealing with
5 customers; preparing rate cases, fuel clause filings, and
6 other legal proceedings; hiring employees, and dealing
7 with labor unions; maintaining records of all sorts; and
8 much more. The need for office space, equipment, and
9 associated expenses would be less if any aspect of the
10 company's business were simpler and cheaper. If fuel were
11 cheaper, for example, fuel purchasing, customer relations,
12 and regulatory activities would probably all be simpler
13 and less expensive.

14
15 Q. HOW DO YOU ALLOCATE GENERAL PLANT?

16
17 A. I allocate general plant (as well as general expenses, and
18 general materials and supplies) in proportion to all
19 costs.

20
21 Q. PLEASE DESCRIBE THE SCOPE OF YOUR TESTIMONY ON PEPCO'S
22 MARGINAL COST STUDY FOR THE GT AND SL RATES.

23
24 A. I will discuss certain errors in PEPCO's application of
25 the methodology approved by the Commission in F.C. 680.

1 The basic methodology includes the following points:

- 2 1. energy charges are to be based on
3 PEPCO's marginal running costs, not
4 the PJM's costs;
- 5 2. the marginal distribution cost is
6 to be recovered by an equal monthly
7 demand charge, and based on the cost
8 of new facilities per kw of new load;
9 and
- 10 3. marginal generation and transmission
11 costs are to be recovered from a seasonal
12 demand charge, and determined to meet
13 the revenue requirement (so long as the
14 charge exceeds the PJM deficiency
15 charge).

16 My analysis will focus on three errors in the
17 estimation of marginal energy charges. First, PEPCO uses
18 average, rather than marginal losses. Second, PEPCO
19 assumes that percentage losses are the same in all
20 periods. Third, the "other energy costs" are calculated
21 erroneously at the generation level, and are not increased
22 to reflect losses at the sales level.

17

18 Q. HOW DOES PEPCO DERIVE ITS MARGINAL COSTS FOR RATES GT AND
19 SL?

20

21 A. PEPCO's documentation of its marginal cost study is
22 contained in OPC Data Request 12-13, which includes
23 PEPCO's response in Staff Data Request 3-21. GT marginal
24 energy costs are estimated by PEPCO as the sum of:

25

1 (1) average period PEPCO running rates for the year
2 ended April 30, 1982 (summer and winter off-peak
3 rates are averaged together)

4
5 (2) PEPCO's estimates of other marginal energy costs
6 (averaged over all kWh's) for the year ended
7 December 31, 1981.

8
9 Marginal distribution investment is estimated from
10 1979-1981 investments (in 1981 dollars) per kW of
11 1979-1981 load growth. Marginal distribution O&M is
12 assumed to equal average 1981 O&M per kW. Marginal
13 production and transmission costs were taken from PEPCO's
14 estimates in Formal Case No. 758, but were not used in
15 PEPCO's rate design since the production and transmission
16 charge is set to satisfy the revenue requirement.
17 Customer charges were taken from the average cost
18 allocation study. Average loss ratios (for energy or
19 demand) and the GRT were applied to each cost component.

20 The SL energy rates are derived by weighting period
21 marginal energy rates by SL use per period, and applying
22 an average loss ratio and the GRT.

23

24 Q. PLEASE EXPLAIN WHY PEPCO SHOULD USE MARGINAL, RATHER THAN

25

1 AVERAGE, LOSSES, AND EXPLAIN HOW SUCH LOSSES CAN BE
2 CALCULATED.

3

4 A. Line losses increase much faster than load, and generally
5 as the square of load (Fink, p. 18-102). As derived in
6 Exhibit (H)-25, the marginal loss ratio, (sales +
7 losses)/(sales) is

$$8 \quad (1 + L) / (1 - L)$$

9 where L = (average losses) / generation. The value of L
10 at class peak can be calculated for GT low voltage and for
11 street lighting as 0.071622 and 0.0910706 respectively,
12 from DR OPC-9-2. Thus, marginal losses at peak are about
13 15.43% and 20.04%, respectively. Exhibit (H)=18 derives
14 marginal loss multipliers for each rating period for GT.
15 Exhibit (H)-19 does the same for SL. Note that percent
16 marginal and average losses increase with load.

17

18 Q. PLEASE EXPLAIN WHY YOU USED LOW-VOLTAGE GT LOSS RATIOS,
19 RATHER THAN LOSS RATIOS FOR THE ENTIRE GT CLASS.

20

21 A. The rates being derived here (and in PEPCO's marginal cost
22 study in DR OPC-12-3) are for the low-voltage GT
23 customers. The high-voltage customers receive discounts
24 of 5-10% of their entire bill (excluding Fuel Adjustment),
25 to reflect their lower losses and their lack of load on

1 the secondary system. PEPCO's method would charge all GT
2 customers less than their marginal energy cost.

3

4 Q. PLEASE DESCRIBE PEPCO'S ERRORS IN ESTIMATING "OTHER ENERGY
5 COSTS".

6

7 A. PEPCO divides total "other energy costs" (OEC) by a figure
8 labeled "Net System Output (kwh) (Excl. Interchange)",
9 when in fact that kwh figure includes interchange (see
10 FERC 1, 1981, p. 401). Since the purpose is to determine
11 the (presumably marginal) cost per kwh generated, the
12 label identifies the desired quantity, which is 15594865
13 mwh, not the 17768435 mwh PEPCO uses.

14 Also, this is a generation-level cost per kwh, and
15 line losses should be added to it as well.

16

17 Q. DID YOUR ESTIMATION PROCESS FOR THE SL RATE VARY FROM THAT
18 OF THE GT RATE?

19

20 A. Yes, in two ways. First, I recognized that the summer
21 peak-period energy used by SL is used near the end of the
22 peak period, when running costs and losses are apt to
23 resemble the costs and losses in the intermediate period.
24 Therefore, I used the average of peak period and

25

1 intermediate period values for both running costs and
2 average losses in the summer peak period.

3 Second, I recognized that the pattern of SL loads
4 does not approximate the patterns of loads on the common
5 plant that SL utilizes. As a proxy for system load factor
6 by period, I used the GT load factors.

7

8 Q. WERE PEPCO'S ERRORS IN THE SL MARGINAL COST ANALYSIS THE
9 SAME AS ITS ERRORS IN THE GT MARGINAL COST ANALYSIS?

10

11 A. Not exactly. PEPCO appears to properly include "other
12 energy costs" in generation-level costs before applying a
13 loss adjustment. On the other hand, PEPCO uses higher
14 marginal running costs by period for SL than for GT,
15 without any explanation of this inconsistency. Since the
16 SL marginal costs are completely undocumented, I used the
17 GT marginal fuel cost estimates.

18

19 Q. HAVE YOU QUANTIFIED THE MAGNITUDE OF THE MARGINAL ENERGY
20 COST, APPROPRIATELY CALCULATED?

21

22 A. Yes. Exhibit (H)-20 corrects PEPCO's marginal losses and
23 OEC for GT and calculates the energy contribution to total
24 revenues. Exhibit (H)-21 does the same for SL.

25

1 Q. ARE YOU AWARE OF OTHER ESTIMATES OF MARGINAL ENERGY COSTS
2 IN THIS CASE?

3

4 A. Yes, I am aware that Mr. Gold has estimated marginal
5 energy costs for PEPCO at the generation level. I note
6 that Mr. Gold's estimates agree with my GT estimates to
7 within a few mills, while both Mr. Gold's and my estimates
8 differ substantially from PEPCO's estimates.

9

10 Q. WHAT ARE YOUR CONCLUSIONS CONCERNING PEPCO'S MARGINAL COST
11 ESTIMATES?

12

13 A. PEPCO appears to have significantly understated the
14 marginal energy cost for the GT rate and to have
15 overstated the marginal energy cost for the SL rate.

16

17 Q. WHAT ARE YOUR RECOMMENDATIONS FOR PEPCO'S FUTURE MARGINAL
18 COST STUDIES AND FOR THE USE OF MARGINAL COSTS IN THIS
19 CASE?

20

21 A. In this case, I recommend that estimates equal to or
22 similar to my estimates be used for rate design purposes.
23 This will result in lower SL rates, higher GT energy
24 rates, and lower GT demand rates than those recommended by
25 PEPCO.

1 In the future, PEPCO should:

2

3

(1) use marginal losses by period rather than
4 average annual energy losses;

5

6

(2) add marginal losses to other energy costs;

7

8

(3) calculate the correlation between load and
9 marginal energy cost within each period
10 and, if significant, increase marginal
11 delivered energy costs to reflect higher
12 costs of losses;

13

14

(4) use low voltage GT losses to calculate low
15 voltage GT rates, and high voltage GT
16 losses to calculate the high voltage
17 discounts;

18

19

(5) average costs across hours in proportion to
20 class consumption per hour rather than by a
21 simple average;

22

23

(6) use consistent marginal costs for GT and
24 SL; and,

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(7) use estimated fuel prices for the period
during which the rates will be in effect
rather than historical prices.

Q. DOES THIS CONCLUDE YOUR TESTIMONY?

A. Yes, it does.

Exhibits of
Paul L. Chernick

OPC Exhibit H
through (H) - 25

INFORMATION AND DATA EXAMINED

BY MR. PAUL L. CHERNICK

1. PEPCO's responses to OPC's 9th and 12th sets of information requests.
2. Mr. Schmidt's testimony and exhibits and Mr. Schmidt's supplemental testimony and exhibits.
3. The standard engineering references listed in the bibliography attached to this testimony.

<u>Study</u>	<u>Plant Type</u>	<u>Size</u>	<u>Capacity Factor</u>
Easterling/NRC (2)	Supercritical Coal	400+	56.6%
Perl/NERA (2)	Supercritical Coal	600	68.8
EPRI (3)	Coal	>600	62.2 (1)
		600-700	63.7 (1)
	Oil	600-700	60.0 (1)
		>600	64.5 (1)
	Chalk Point 3		48.9 (1)
	Connemaugh 1		58.8 (1)
Connemaugh 2		59.1 (1)	

Table 1 : Capacity Factor Estimates

- Notes:
- (1) Equivalent Availability Factor - corrected for load following
 - (2) Econometric projections, based on data through 1979
 - (3) Estimated actuals, through 1977

<u>Study</u> (1)	<u>EFOR</u> (2)	<u>Plant Size as % of Previous System Capacity</u>	<u>ELCR</u> (3)
	%		
Kahn	15	4.89	.538
	19.7	"	.475
	15	2.53	.606
NEPOOL	18-26.4	5.40	.537
		4.39 - 5.14	.526 - .561

Table 2 : Sources of ELCR estimates

- Notes:
- (1) See bibliography
 - (2) Equivalent Forced Outage Rate
 - (3) Effective Load Carrying Ratio = MW load carried ÷ MW capacity

<u>Name</u>		<u>MW (Max. Generator Nameplate)</u>	<u>On-Line Date</u>	<u>Gross Plant in Service Year End 1981 (\$1000)</u>	<u>Accumulated Depreciation Year End 1981 (\$1000)</u>
Chalk Point	Unit 1	363.8	11/64	} 459,207	125,947
	Unit 2	363.8	6/65		
	Unit 3	659.0	5/75		
	Unit 4	659.0	12/81		
Connemaugh	Unit 1	91/936*	7/70	} 24,765	10,818
	Unit 2	91/936*	7/71		
Morgantown	Unit 1	625.5	7/70	} 221,410	94,224
	Unit 2	625.5	2/71		

Table 3 : PEPCo. Steam Units Contributing To Energy Related Plant

Source : 1981 FERC Form 1, except for accumulated depreciation which was estimated by depreciating annual gross plant at 4.08%

Notes: * PEPCo. owns a 9.72% share of Connemaugh 1 & 2. 91 mw's PEPCo.'s share; 936 is rating for entire unit.

<u>Name</u>		MW of steam Unit (max. generator nameplate <u>(1)</u>	ELCF <u>(2)</u>	Equivalent MW of Combustion Turbine <u>(3)</u>	Cost/KW of Combustion Turbine \$ <u>(4)</u>	Cost of Equivalent Combustion (\$1000) <u>(5)</u>
Chalk Point	Unit 1	363.8	.868	315.8	67.69	21,343
	Unit 2	363.8	.868	315.8	67.59	21,343
	Unit 3	659.0	.744	490.3	122.46	60,042
	Unit 4	659.0	.744	490.3	205.74	100,873
Connemaugh	Unit 1	91.0	.627*	57.0	88.33	5,039
	Unit 2	91.0	.627*	57.0	91.01	5,192
Morgantown	Unit 1	625.5	.758	474.1	88.33	41,880
	Unit 2	625.5	.758	474.1	89.67	42,515

Table 4 : Calculation of Cost of Equivalent Combustion Turbine Capacity

Source: Column (1) - 1981 FERC Form 1
 Column (2) - $ELCF = 1 - \left[\frac{(MW \text{ of Steam Unit} - 50) \cdot .4}{950} \right]$
 Column (3) - Columns (1) x (2)
 Column (4) - 1980 Cost/KW deflated to commercial operation date of steam unit
 Column (5) - Columns (3) x (4)

Note: *ELCF for Connemaugh Units 1 & 2 calculated based on total size (936 mw) of each unit.

	<u>Steam Units</u>		<u>Equivalent Combustion Turbines</u>		<u>Energy Serving Portion of Steam Units</u>	
	Gross Plant in Service (1)	Accumulated Depreciation (2)	Gross Plant in Service (3)	Accumulated Depreciation (4)	Gross Plant in Service (5)	Accumulated Depreciation (6)
Chalk Point	459,207	125,947	203,601	50,873	255,606	10,429
Connemaugh	24,765	10,818	10,231	4,793	14,534	6,025
Morgantown	221,410	94,224	84,395	39,582	137,015	54,642
TOTAL					407,155	135,741

All Figures \$1000, year end 1981

Table 5 : Energy Serving Portion of Steam Units

Source : Column (1) - See Table 3
 Column (2) - See Table 3
 Column (3) - Sum of Column (5), Table 4 for units at each plant
 Column (4) - Estimated by depreciating annual gross plant at 4.08%
 Column (5) - Column (1) - (3)
 Column (6) - Column (2) - (4)

<u>Account</u>	<u>PEPCo. Total</u> (1)	<u>Energy Serving Portion</u> (2)	<u>% Energy Serving</u> (3)
Production Plant in Service	1,137,146	407,155	35.79
Accumulated Depreciation	284,468	135,471	47.72
Net Plant	853,073	272,414	31.93

Table 6 : Energy Serving Portion of Production Plant

Source : Column (1) - Ex. G(1)
 Column (2) - Table 5
 Column (3) - $\frac{\text{Column (2)}}{\text{Column (1)}} \times 100\%$

	Steam Units		Equivalent Combustion Turbines			Energy Serving Portion of Steam Units	
	Non-Fuel O & M (\$1000) (1)	MW (2)	Non-Fuel O & M/kw \$ (3)	Non-Fuel O & M (\$1000) (4)	MW (5)	Non-Fuel O & M/kw (6)	Non-Fuel O & M (\$1000) (7)
Chalk Point	19,215	2046	9.391	2144	1612.1	1.382	17,071
Connemaugh	3,199	182	17.577	152	114	1.382	3,047
Morgantown	14,259	1252	11.389	1261	948.3	1.382	12,998
TOTAL	36,673	3480	10.538	3557	2674.4	1.382	22,116

Table 7 : Energy Serving Portion of Non-Fuel O & M for Chalk Point, Connemaugh and Morgantown Plants

Source :

- Column (1), (2) -1981 FERC Form 1
- Column (3) -Column (1) ÷ Column (2)
- Column (4) -Column (5) x (6)
- Column (5) -Sum of Column (3), Table 4 for Units at each plant
- Column (6) -Average for all PEPCo. combustion turbines, 1981 FERC Form 1
- Column (7) -Column (1) - (4)

	<u>Demand</u>		<u>Energy</u>		
	(\$1000)	% of Total	(\$1000)	% of Total	<u>Total</u> (\$1000)
Combustion Turbines ¹	867	100	0	0	867
Connemaugh Diesel ¹	13	100	0	0	13
Chalk Point, Connemaugh, Morgantown Steam Units ²	3,557	9.70	33,116	90.30	36,673
Benning, Dickerson, Potomac River Steam Units ¹	10,991	40.98	15,830	59.02	26,821
TOTAL	15,428	23.966	48,946	76.034	65,374

Table 8 : Allocation of 1981 Non-Fuel Production Plant O & M To Demand and Energy

Source: 1981 FERC Form 1 except as noted

Notes: 1. PEPCo. allocation method. Peaking units - 100% demand. Steam Units - Accounts 500, 502-507 Demand; Accounts 510-514 Energy

2. From Table 7

	Loss Factor:	1.0	0.7	0.5	0.0
	Load Factor ^(a)	1.0	0.81	0.66	0.0
<u># of pipes</u>					
1	ampacity	650	701	760	1020 ^(b)
2	ampacity	543	600	661	929 ^(b)

Table 9 : Calculation of Demand Portion of 138kv Cables

- Notes:
- a. for Loss Factor = .3 (Load Factor)
+.7 (Load Factor)⁽²⁾
 - b. extrapolated linearly from ratings at 81% and 66% load factor.

Ampacity Per Cable At Load Factor Of

<u>Cable Size</u>	<u>Cables per Duct Bank</u>	<u>75%</u> <u>(a)</u>	<u>50%</u> <u>(b)</u>	<u>0%</u> <u>(c)</u>
#40	1	281	295	323 (1.149) ^(d)
#4/0	12	83	96	122 (1.470)
750 kcm	1	562	606	694 (1.235)
750kcm	2	348	432	600 <u>(1.724)</u>
average ratio				1.395

Table 10 : Effect of Load Factor on Primary Cable Ampacity

- Notes:
- a. From Table XXXVIII, EEI (1957)
 - b. Extrapolated linearly from ampacities differences at 75% and 50% load factors.
 - c. Ratio of ampacities at 0% and 75% load factors.

<u>Class</u>	Demand at Line Transformer <u>Input</u> (a)	% <u>Total</u>	
		<u>From (a)</u> (b)	<u>From PEPCo.</u> (c)
Residential	398555	28.876	40.008
GS	658219	47.689	30.225
GT	298994	21.662	18.272
SL	<u>24470</u>	<u>1.773</u>	<u>1.495</u>
Total	1380238	100.00	100.000

Table 11 : Derivation of Improved Line Transformer Allocator

- Notes :
- a. Residential class from text, other from p. 424, Class of Business Cost Allocation Study
 - b. Factor D18, Class of Business Cost Allocation Study

<u>Conductor Size</u>	<u>Sets</u>	Load Factor				<u>Ratio</u> ^(d)
		<u>100%</u>	<u>75%</u>	<u>50%</u>	<u>0%</u> ^(c)	
1/0 ^a	1	282	298	319	356	1.195
500 ^a	1	707	770	832	957	1.243
250 ^b	3	395	445	500	605	1.210
500 ^b	3	578	660	752	926	1.231
Average						<u>1.212</u>

Table 12 : Affect of Load Factor on Secondary Conductor Ampacity

- Notes:
- a. For URD: 1 set of three conductors, 75% design load factor.
 - b. For network: 3 sets, 50% design load factor. PEPCo. apparently uses many more than 3 sets per duct bank, but the source lists only 1-3 sets.
 - c. Extrapolated from 100% and 50%.
 - d. $(\text{ampacity at } 0\% \text{ LF}) / (\text{ampacity at } 75\% \text{ LF})$ for URD, $(\text{ampacity at } 0\% \text{ LF}) / (\text{ampacity at } 50\% \text{ LF})$ for network.
 - e. From EEI, p. 10-50, Table XLVII.

<u>Class</u>	Demand at Output of <u>Line Transformer</u>	<u>% Total</u>	
		<u>from (a)</u> (b)	<u>from PEPCo.</u> (c)
Residential	427630	28.747	46.927
GS	714962	48.063	35.800
GT	320845	21.575	16.070
SL	<u>24026</u>	<u>1.615</u>	<u>1.203</u>
Total	1487563	100.000	100.000

Table 13 : Improved Allocation of Secondary Line,
Demand Portion

- Notes:
- a. From p. 425, Class of Business Cost Allocation Study, except residential (from text), and total
 - c. Allocator D13 or D17.

<u>Class</u>	<u>Customer Number (N)</u> (a)	<u>Demand Per Customer (D)</u> (b)	<u>N ÷ D</u>	<u>%</u>	<u>Customers Without Services</u> (c)	<u>Services</u> (d)	<u>%</u>
Residential	172675	5.4274	31815	97.525	77112	95563	81.120
GS - LV	24028	29.755	807.5	2.475	1975	22071	18.735
GT	171	1876.8	<u>.0911</u>	<u>0.000</u>	<u>0</u>	<u>171</u>	<u>0.146</u>
Total			32623	100.000	79069	117805	100.000

Table 14 : Derivation of Customer Allocator for Services

- Notes :
- a. Allocator C-13, CoBCAS customers at secondary excluding street lighting.
 - b. (Allocator D-21)/(Allocator C-13; demand per customer, as above.)
 - c. % x 79069; assumes probability of no service is inversely proportional to average demand.
 - d. (Customer Number) - (Customers Without Services).

<u>Type of Service</u>	<u>Number of D.C. Services^a</u>	<u>Service Ampacity</u>	<u>Total Ampacity (KA)</u>
Overhead	57206	100 ^b	5721
URD	1066	150 ^c	160
Other Underground	<u>59533</u>	70 ^d	<u>4167</u>
Total	117805		10048 <u>x 120V</u> 1205760KVA <u>x .8 power factor</u> 964608KW

Table 15 : Derivation of Total Service Ampacity

- Notes:
- a. DR PC-9-31, pp. 18, 23; see pp. 16-17 for service types.
 - b. #4 copper; see Fink (1978), p. 19-16, note 3.
 - c. #2/0 aluminum; see DR PC-9-54, item 1.
 - d. #4 copper; see Fink (1978), Table 19-2, 60° rating.

<u>Class</u>	<u>Sum of Customer Peaks^a</u> (1)	<u>Coincidence Factor</u> (2)	<u>Sum of Peaks on Services^b</u> (3)	<u>Credit for Minimum Services^c</u> (4)	<u>Excess Demand on Services^d</u> (5)	<u>%</u> (6)
Residential	937173	0.7	656021	391334	264689	23.665
GS - LV	714962	1.0	714962	180716	534246	47.765
GT	320945	1.0	320945	1399	<u>319546</u> 1,118,481	<u>28.570</u> 100.000

Table 16 : Derivation of Demand Allocator for Services

Notes: a. Allocator D-21, CoBCAS

b. (1) x (2)

c. % of services (from Table 12) times 964608 kw (from Table 13). For residential, only half of credit is taken - see text.

d. (3) - (4)

<u>Period</u>	<u>GHW</u> (a)	<u>% of</u> <u>Hours</u> (b)	<u>Load</u> <u>Factor</u> (c)	<u>%</u> <u>Losses</u> (d)	<u>Marginal</u> <u>Loss Ratio</u> (e)
Summer					
peak	373.8	7.868	.7819	5.600	1.1186
intermediate	318.7	7.868	.6666	4.774	1.1003
off-peak	525.9	18.148	.4769	3.416	1.0707
Winter					
peak	581.5	15.174	.6307	4.517	1.0946
intermediate	505.1	15.174	.5478	3.924	1.0817
off-peak	842.0	35.769	.3874	2.775	1.0571

Table 17: Calculation of Marginal Losses for GT

- Notes:
- a. from DR PC-12-3
 - b. ibid, "street light kwh by rating period. 24 hr"
 - c. $GWH \div (\% \text{ hours}) \div 8760 \div (GT_{\text{peak load}})$; peak of 593624 from DR PC-9-2.
 - d. (load factor) x (peak losses); peak losses 7.1622% from DR PC-9-2. Peak losses in DR PC-9-2 appear to be too low compared to energy losses; PEPCo. was unable to provide derivations of these figures. Thus, marginal losses are probably higher than calculated here.
 - e. $(1 + L) / (1 - L)$, where $L = (\% \text{ losses}) / 100$.

<u>Period</u>	<u>Load Factor</u> (a)	<u>% Losses</u> (b)	<u>Marginal Loss Ratio</u> (c)
Summer			
peak	.7243 ^d	6.597	1.1413
intermediate	.6666	6.071	1.1293
off-peak	.4769	4.343	1.0908
Winter			
peak	.6307	5.744	1.1219
intermediate	.5478	4.989	1.1050
off-peak	.3874	3.528	1.0731

Table 18 : Calculation of Marginal Losses for SL

- Notes :
- a. From Table 17
 - b. See Note (d), Table 17 SL peak loss is 9.1076%, from DROPC-9-2.
 - c. See Note (e), Table 17
 - d. Average of Summer peak and intermediate periods

<u>Period</u>	<u>Generation Level</u>		<u>Marginal Loss Ratio</u>	<u>Sales</u>	<u>KWH</u>	<u>Revenue</u>
	<u>Fuel</u>	<u>OEC</u>		<u>Level</u>		
	<u>¢/kwh</u>	<u>¢/kwh</u>		<u>Cost</u>		<u>\$</u>
	(a)	(b)	(c)	(d)	(a)	(e)
Summer						
peak	5.262	.267	1.1186	6.699	373797971	25040726
intermediate	4.000	.267	1.1003	4.995	318671616	15917647
off-peak	2.593	.267	1.0707	3.258	525911444	17134195
Winter						
peak	4.511	.267	1.0946	5.564	581489942	32354100
intermediate	3.998	.267	1.0817	4.908	505087383	24789689
off-peak	2.593	.267	1.0571	3.216	841993773	<u>27078520</u>
					TOTAL	142313877
						<i>14019571</i>

Table 19: Calculation of Marginal Costs of GT

- Notes:
- a. from DR PC-12-3
 - b. from text; other energy costs
 - c. from Table 17
 - d. (fuel + OEC) x marginal losses ÷ .94
 - e. sales level cost x kwh

<u>Period</u>	<u>Generation Level Cost</u> ¢/kwh (a)	<u>Marginal Loss Ratio</u> (b)	<u>Marginal Sales Level Cost</u> ¢/kwh (c)	<u>% of Energy</u> (d)	<u>Contribution to Energy Cos</u> ¢/kwh (e)
Summer					
peak	4.948 ^f	1.1413	5.647	1.378	.078
intermediate	3.267	1.1293	4.819	8.410	.405
off-peak	2.860	1.0908	3.120	18.499	.577
Winter					
peak	3.778	1.1219	5.360	8.061	.432
intermediate	4.265	1.1050	4.713	16.609	.783
off-peak	2.860	1.0731	3.069	47.044	<u>1.444</u> 3.719
					(3.956) ^g

Table 20 : Derivation of Marginal Energy Cost for SL

Notes: a. sum of fuel and OEC from Table 21. PEPCo. inexplicably assumes higher generation level costs for SL than for GT. PEPCo. properly applies losses to OEC for SL, although not for GT. See DR PC-12-3.

b. From Table 18.

c. (generation cost) x (loss ratio); excludes GRT.

d. PEPCo. Ex. (G)-5, p. 1

e. (sales level cost) x (% energy)

f. average of GT peak and intermediate

g. $3.719 \div .94$ for GRT

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APPENDIX C:

RELATIONSHIP OF LOSSES,
INPUT, AND OUTPUT

Appendix C

As shown in Figure C for a simplified circuit:

$$\text{Losses} = I^2 R_L = \left(\frac{V_o^2}{R_o^2} \right) R_L$$

$$\text{Output to customers} = I^2 R_o = \frac{V_o^2}{R_o}$$

V_o is constant, as is R_L

$$\text{input} = \text{output} + \text{losses} = I^2 (R_o + R_L)$$

$$= \frac{V_o^2}{R_o} \left(\frac{R_o + R_L}{R_o} \right)$$

$$\frac{d(\text{input})}{d(R_o)} = - \frac{V_o^2}{R_o^2} - \frac{2V_o^2 R_L}{R_o^3}$$

$$\text{Output} = \frac{V_o^2}{R_o} \Rightarrow R_o = \frac{V_o^2}{\text{output}}$$

$$\begin{aligned} \frac{d R_o}{d \text{Output}} &= - \frac{V_o^2}{(\text{output})^2} = - \frac{V_o^2}{\left(\frac{V_o^2}{R_o} \right)^2} \\ &= - \frac{R_o^2}{V_o^2} \end{aligned}$$

$$\begin{aligned} \frac{d \text{Input}}{d \text{Output}} &= \frac{d \text{input}}{d R_o} \times \frac{d R_o}{d \text{output}} \\ &= \left(- \frac{V_o^2}{R_o^2} - \frac{2 V_o^2 R_L}{R_o^3} \right) \times \left(- \frac{R_o^2}{V_o^2} \right) \\ &= 1 + 2 \left[\frac{\left(\frac{V_o^2}{R_o^2} \right) R_L}{\left[\frac{R_o}{V_o^2} \right]} \right] \end{aligned}$$

$$= 1 + 2 \times \text{losses/output}$$

$$= 1 + 2 \times \text{losses} / (\text{input} - \text{losses})$$

$$= (\text{input} + \text{losses}) / (\text{input} - \text{losses})$$

$$= (1 + L) / (1 - L)$$

where $L = \text{losses} \div \text{input}$

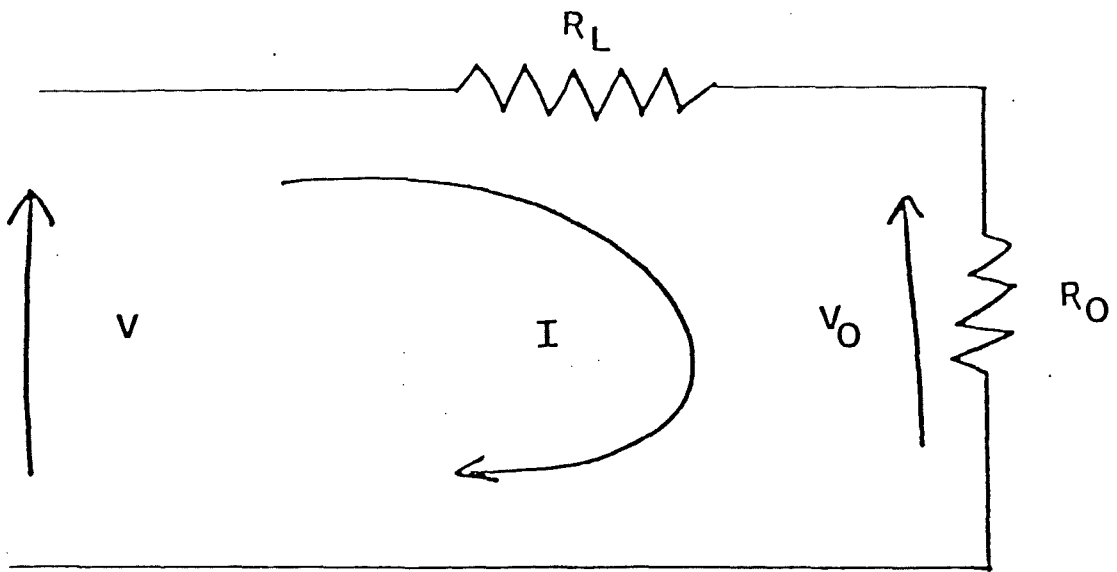


FIGURE C