BEFORE

THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of The)	
Dayton Power and Light Company to)	Case No. 15-1830-EL-AIR
Increase its Rates for Electric Distribution)	
In the Matter of the Application of The)	
Dayton Power and Light Company for)	Case No. 15-1831-EL-AAM
Accounting Authority)	
In the Matter of the Application of The)	
Dayton Power and Light Company for)	Case No. 15-1832-EL-ATA
Approval of Revised Tariffs)	

DIRECT TESTIMONY OF

JONATHAN WALLACH

ON BEHALF OF

THE NATURAL RESOURCES DEFENSE COUNCIL

Resource Insight, Inc.

APRIL 11, 2018

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1 I. Introduction and Summary

2 Q: Please state your name, occupation, and business address.

A: My name is Jonathan F. Wallach. I am Vice President of Resource Insight,
Inc., 5 Water Street, Arlington, Massachusetts.

5 Q: Please summarize your professional experience.

A: I have worked as a consultant to the electric power industry since 1981.
From 1981 to 1986, I was a Research Associate at Energy Systems Research
Group. In 1987 and 1988, I was an independent consultant. From 1989 to
1990, I was a Senior Analyst at Komanoff Energy Associates. I have been in
my current position at Resource Insight since 1990.

- 11 Over the past four decades, I have advised and testified on behalf of 12 clients on a wide range of economic, planning, and policy issues relating to the regulation of electric utilities, including: electric-utility restructuring; 13 wholesale-power market design and operations; transmission pricing and 14 policy; market-price forecasting; market valuation of generating assets and 15 16 purchase contracts; power-procurement strategies; risk assessment and mitigation; integrated resource planning; mergers and acquisitions; cost 17 allocation and rate design; and energy-efficiency program design and 18 planning. 19
- 20

My resume is attached as Exhibit JFW-1.

21 Q: Have you testified previously in utility proceedings?

A: Yes. I have sponsored expert testimony in more than eighty state, provincial,
and federal proceedings in the U.S. and Canada, including before the Public
Utilities Commission of Ohio ("PUCO" or "the Commission") on behalf of

1		the Office of the Ohio Consumers' Counsel ("OCC") in Case Nos. 09-906-											
2		EL-SSO, 10-388-EL-SSO, 11-346-EL-SSO, and 13-2385-EL-SSO. I											
3		included a detailed list of my previous testimony in Exhibit JFW-1.											
4	Q:	On whose behalf are you testifying?											
5	A:	I am testifying on behalf of the Natural Resources Defense Council.											
6	Q:	Are you sponsoring any exhibits?											
7	A:	Yes. I am sponsoring the following exhibits:											
8		• Exhibit JFW-1: Resume of Jonathan Wallach, Resource Insight, Inc.											
9		• Exhibit JFW-2: Citations to Marginal-Price Elasticity Studies											
10		• Exhibit JFW-3: DP&L's Response to OCC's INT-125											
11	Q:	What is the purpose of your testimony?											
12	A:	On November 30, 2015, Dayton Power and Light Company ("DP&L" or "the											
13		Company") filed an application and supporting testimony for approval of											
14		increased electric rates for distribution service. My testimony focuses on the											
15		Company's request to increase the monthly customer charge for residential											
16		customers from \$4.25 to \$13.73 per customer. ¹ I respond to the testimony of											
17		Company witness Nathan C. Parke supporting the requested increase, and to											
18		the testimony of Bruce R. Chapman regarding the Company's cost of service											
19		study ("COSS"), which served as the basis for the Company's proposal to											
20		increase the customer charge.											
21		On March 12, 2018, PUCO staff ("Staff") filed a report regarding its											
22		investigation of the Company's application ("Staff Report"). My testimony											

¹ My testimony addresses only the Company's proposal with respect to non-employee residential customers. I do not address the Company's proposal to provide a rate discount to employees by eliminating the customer charge.

also addresses the discussion in the Staff Report regarding Staff's
 methodology for calculating the residential customer charge.

3 Q: Does your testimony address the allocation of costs among the various 4 customer classes based on the Company's COSS?

A: No. My testimony does not assess whether the allocation methods used in the
Company's COSS produce a reasonable allocation of costs to customer
classes. Instead, my testimony addresses the Company's proposal to rely on
the allocation results from the COSS for rate design purposes, specifically for
the purposes of setting the level of the residential customer charge.

10 Q: Did you review any documents filed in other Commission proceedings?

Yes. In addition to Company documents filed in this case, I reviewed both the 11 A: March 13, 2017 Amended Stipulation and Recommendation, filed in Case 12 16-0395-EL-SSO, and the October 27, 2017 Stipulation and 13 No. Recommendation, filed in Case No. 17-1398-EL-POR. Specifically, I 14 15 reviewed in both stipulations the provisions regarding implementation of a decoupling rider by DP&L and requiring that the details of the decoupling 16 rider be addressed in the instant proceeding. 17

As far as I am aware, the Company has not yet fulfilled its agreement in these stipulations to propose in the current proceeding a detailed design for a decoupling rider. However, I reserve the right to file supplemental testimony regarding any such proposal once DP&L complies with the decoupling provisions of these stipulations.

Q: Please summarize your findings and conclusions regarding the Company's proposal to increase the residential customer charge.

A: The Company's proposal runs contrary to long-standing principles for
 designing cost-based rates. As recognized in the Staff Report, DP&L's

proposal would inappropriately shift recovery of demand-related costs from
 the volumetric energy rate to the residential customer charge.² As explained
 in more detail below, the Company's proposal to recover demand-related
 costs through the residential customer charge would:

- Lead to subsidization of high-usage residential customers' costs by low usage customers, and thereby inequitably increase bills for the
 Company's low-usage residential customers.
- Dampen price signals to consumers for investing in energy efficiency.

9 Consequently, the Commission should reject the Company's proposal to 10 increase the residential monthly customer charge to \$13.73 per customer. 11 Instead, based on an adaptation of Staff's methodology for calculating the 12 customer charge, I recommend that the residential monthly customer charge 13 be increased to \$6.60 per customer in order to recover the cost of meters, 14 service drops, and customer services required to connect a residential 15 customer.³

16 Q: How is the rest of your testimony organized?

A: In Section II, I describe the Company's proposal for increasing the residential
customer charge and explain how DP&L relies on the results of its COSS to
derive the proposed residential customer charge. In Section III, I discuss how
the Company's proposal violates long-standing principles of cost-based rate
design. In addition, I describe in Section III my derivation of a cost-based
customer charge for residential customers. In Section IV, I discuss how the

² Staff Report, Case No. 15-1830-EL-AIR, 36 (March 12, 2018).

³ If the Commission approves the Company's proposal to eliminate the customer charge for employees, then I would recommend increasing the non-employee monthly customer charge to \$6.63 per customer.

Company's proposal would give rise to unreasonable cost subsidization
 within the residential class, and would dampen energy price signals. Finally,
 Section V summarizes my conclusions and recommendations.

4 II. DP&L's Proposal

5 **Q:** What is a customer charge?

- A: A customer charge is a fixed fee charged to each customer on their monthly
 bill regardless of the customer's energy usage during that month.

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Q: What is the Company's proposal with respect to the customer charge for residential customers?

A: The Company proposes to increase the residential customer charge from
 \$4.25 to \$13.73 per customer per month. The proposed \$9.48 increase would
 more than triple the customer charge.

Q: What is the basis for the Company's proposal to increase the residential monthly customer charge to \$13.73 per customer?

A: According to Company witness Mr. Parke, DP&L proposes to set the
 residential customer charge based on the results of the Company's COSS:

17The cost of service study identified costs as customer-related and18demand-related. Customer-related costs are recovered through a19customer charge; demand-related costs through demand based charges.20If a customer class does not have demand meters, the demand-related21costs were assigned to a kWh charge.4

⁴ Direct Testimony of Nathan C. Parke, Case No. 15-1830-EL-AIR, at pg. 12 lines 9-12 (November 30, 2015).

Specifically, DP&L proposes to set the residential customer charge at its
 estimate of the customer-related cost per residential customer based on the
 results of the COSS.

4 Q: How does DP&L derive its estimate of the customer-related cost per 5 residential customer?

6 A: In order to allocate costs to customer classes, the COSS first separates total costs into distribution, customer service, and administrative and general 7 functions. Costs in each function are then classified as demand-related or 8 9 customer-related based on whether costs are considered to be "caused" by peak demand or the number of customers, respectively. Finally, costs 10 classified as either demand-related or customer-related are allocated to 11 customer classes in proportion to each class's contribution to total-system 12 peak demand or number of customers, respectively. 13

The cost of meters, service drops, and customer services are deemed to be customer-related in the COSS. In addition, the Company's COSS classifies a portion of pole, conductor, conduit, and line transformer costs as customer-related, based on the results of a minimum-size analysis of such distribution plant costs.⁵

Each of the costs the Company classifies as customer-related – i.e., the costs of meters, service drops, customer services, and the customer-related portion of distribution plant – are allocated to customer classes in the COSS. The Company estimates a customer-related cost per residential customer by taking the total amount of such costs allocated to the residential class in the COSS and then dividing that amount by the number of residential

⁵ *Direct Testimony of Bruce R. Chapman*, Case No. 15-1830-EL-AIR, at pg. 9 (November 30, 2015).

customers.⁶ The Company's estimate of the total customer-related cost per residential customer can thus be thought of as the sum of the per-customer cost for meters, service drops, customer services, and the customer-related portion of distribution plant. As noted above, the Company proposes to set the monthly customer charge for residential customers at this estimate of the total customer-related cost per residential customer.

Q: Please describe the Company's minimum-size analysis of pole, conductor, conduit, and line transformer costs.

A: The Company's minimum-size analysis attempts to estimate the cost to
install the same amount of poles, wires, conduit, and transformers as are
currently on the distribution system, assuming that each piece of distribution
equipment is sized to meet minimal load. In other words, the Company's
minimum-size analysis attempts to estimate the cost to replicate the
configuration of the existing distribution system using "minimum-size"

In the COSS, the "minimum" portion of distribution plant costs (as determined by the minimum-size analysis) is classified as customer-related and then allocated to customer classes in proportion to the number of customers in each class. As explained above, to derive the customer-related distribution plant cost per residential customer, DP&L takes the customer-

⁶ The Company's calculation of the customer-related cost per residential customer is shown in Schedule E-3.1. As indicated in Schedule E-3.1, the COSS estimates a total customer-related cost allocated to the residential class of about \$75.7 million. Dividing this amount by the number of non-employee and employee residential customers yields a customer-related cost per residential customer of \$13.69. Since DP&L proposes to recover customer-related costs solely from non-employees, the Company divides the \$75.7 million amount by just the number of non-employee residential customers to derive a customer charge of \$13.73.

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related plant cost allocated to the residential class from the COSS and divides it by the number of residential customers.

3 III. DP&L's Proposal Violates Principles of Cost-Based Rate Design

4 Q: What are the relevant considerations in designing cost-based 5 distribution rates for residential customers?

The primary challenge in rate design is to reflect the costs that customers 6 A: 7 impose on the system, both to encourage them to use utility resources responsibly and to share costs fairly. Customer charges should reflect the fact 8 9 that each customer contributes equally to certain distribution costs regardless 10 of that customer's energy usage. Volumetric energy rates, on the other hand, recognize that customers of different sizes and load profiles contribute to 11 other distribution costs at different levels. If usage-driven costs are 12 13 inappropriately collected through fixed customer charges, then customers will have reduced incentives to invest in energy efficiency.⁷ 14

Q: Given these considerations, what categories of costs are appropriately recovered through the volumetric energy rate?

A: Volumetric energy rates should be set at levels that recover those categories
 of costs that tend to increase with customer usage. Energy rates should
 include costs directly driven by customer usage, such as plant and operation
 and maintenance costs. They should also include costs that tend to rise

⁷ National Association of Regulatory Utility Commissioners, Distributed Energy Resources Rate Design and Compensation, 118 (November 2016), available at https://pubs.naruc.org/pub/19FDF48B-AA57-5160-DBA1-BE2E9C2F7EA0.

- indirectly with customer usage level, such as collection costs, uncollectible
 costs, and some other customer-service costs.
- 3
- 4

5 Q: Which costs are appropriately recovered through the customer charge?

A: In contrast to the energy rate, the customer charge is intended to reflect the
cost to connect to the distribution system a customer who uses very little or
zero energy. Such "minimum connection costs" are generally limited to plant
and maintenance costs for a service drop and meter, along with meterreading, billing, and other customer-service expenses. As James Bonbright
explains in his seminal text *Principles of Public Utility Rates*:

But this twofold distinction [between demand and energy in rate design] overlooks the fact that a material part of the operating and capital costs of utility business is more directly and more closely related to the number of customers than to energy consumption on the one hand or maximum kilowatt demand on the other hand. The most obvious examples of these so-called customer costs are the expenses associated with metering and billing.⁸

19In their Public Utility Economics, economists Paul Garfield and Wallace20Lovejoy also describe which costs are customer-related and therefore21appropriately recovered through the customer charge:

⁸ James C. Bonbright, *Principles of Public Utility Rates*. Columbia University Press, pg. 311 (1961). Publicly available at http://www.raponline.org/wp-content/uploads/2016/05/powellgoldstein-bonbright-principlesofpublicutilityrates-1960-10-10.pdf.

The purpose of both the service charge and the minimum charge is to 1 2 cover at least some of the costs incurred by the utility whether or not the 3 customer uses energy in a particular month. For small customers under the block meter-rate schedule, a charge of this kind is intended to cover 4 5 the expenses relating to meter service and maintenance, meter reading, 6 accounting and collecting, return on the investment in meters and the 7 service lines connecting the customer's premises to the distribution system, and others. Such expenses as these represent as a minimum the 8 "readiness-to-serve" expenses incurred by the utility on behalf of each 9 customer.9 10

- 11 More recently, Severin Borenstein restated these principles for
- 12 designing cost-based customer charges as follows:

When having one more customer on the system raises the utility's costs regardless of how much the customer uses – for instance, for metering, billing, and maintaining the line from the distribution system to the house – then a fixed charge to reflect that additional fixed cost the customer imposes on the system makes perfect economic sense. The idea that each household has to cover its customer-specific fixed costs also has obvious appeal on ground of fairness or equity.¹⁰

20 Q: Is the Company's proposal for the residential customer charge consistent

21 with these long-standing principles of cost-based rate design?

A: No. Contrary to these principles, DP&L proposes to recover through the residential customer charge not just minimum connection costs – i.e., the costs for meters, service drops, and customer services – but also the Company's estimate of the customer-related distribution plant cost per residential customer. As discussed above in Section II, DP&L relies on the results of its minimum-size analysis to estimate the customer-related distribution plant cost per residential customer.

⁹ Paul J. Garfield and Wallace F. Lovejoy, *Public Utility Economics*, Prentice-Hall, Inc., pgs. 155-156 (1964).

¹⁰ Severin Borenstein, "What's So Great About Fixed Charges?" (2014), available at https://energyathaas.wordpress.com/2014/11/03/whats-so-great-about-fixed-charges/.

Q: Is it reasonable to rely on the results of a minimum-size analysis to estimate the customer-related distribution plant cost per residential customer?

A: No. As noted above in Section II, the purpose of a minimum-size analysis is
to determine the portion of distribution plant costs to be allocated to customer
classes based on the number of customers in each class. The Company has
not offered any evidence that its minimum-size analysis also yields reliable
estimates of the customer-related distribution plant cost *per customer*.

9 To the contrary, minimum-size analyses overstate the minimum plant 10 cost per customer because they assume that a minimum system carrying 11 minimal load would have the same number of poles, the same length of 12 conductor and conduit, and the same number of transformers as currently 13 installed in a distribution system designed to carry actual distribution load. In other words, the minimum-size method assumes that each piece of 14 distribution equipment would serve the same number of customers on 15 16 average, regardless of whether the customers are average-sized (as for the actual system) or have minimal demand (as for the hypothetical minimum-17 18 size system.)

This is not a realistic assumption, since even a minimally sized piece of 19 20 distribution equipment should be able to serve more minimal-demand customers than the number of average-demand customers served by average-21 sized distribution equipment. Consequently, the true minimum distribution 22 23 plant cost to serve a customer with minimal usage is likely to be less than that derived using a minimum-size analysis. Indeed, since the minimum-size 24 25 method attempts to estimate the plant cost incurred regardless of usage -i.e., the cost to serve load approaching zero, the true minimum plant cost per 26

- customer is zero since distribution equipment that carries zero load can serve
 an infinite number of customers with zero load.
- Q: How does Staff respond to the Company's proposal to recover customer related distribution plant costs through the residential customer charge?

5 Staff generally rejects the Company's proposal, noting in the Staff Report A: that the Company's proposal would "shift a significant portion of the fixed 6 demand costs into the customer charge."11 Instead, the Staff Report 7 recommends that the customer charge be set based on "minimally 8 9 compensatory approach", which provides for recovery through the customer charge of minimum connection costs plus the Company's estimate of 10 customer-related transformer costs based on a minimum-system analysis.¹² 11 Based on this approach, the Staff Report recommends a monthly customer 12 charge for residential customers of \$7.88 per customer. 13

Q: Do you agree with the approach recommended in the Staff Report for designing the residential customer charge?

A: I agree with Staff that the residential customer charge should be "minimally compensatory". As discussed above, the customer charge should be set to recover only the minimum cost to connect a residential customer – i.e., the cost of meters, service drops, and customer services. Therefore, Staff reasonably excludes minimum-size pole, wire, and conduit plant costs from its estimate of the residential customer charge.

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However, I do not agree with Staff's proposal to include minimum-size transformer plant costs in its estimate of the residential customer charge. The

¹¹ Staff Report, pg. 36.

¹² Id.

portion of transformer plant costs (not to mention of poles, wires, and conduit
 costs) classified by DP&L as customer-related using a minimum-system
 analysis are not appropriately recovered through the residential customer
 charge.

5 Q: What would be an appropriate rate for the residential customer charge 6 in order to recover the minimum cost to connect a residential customer?

A: As shown in Table 1, the Staff Report indicates an annual cost for residential
meters, service drops, and customer services of about \$36.5 million. That
translates to a rate of about \$6.60 per customer per month.¹³ Consequently,
the residential monthly customer charge would need to be increased from
\$4.25 to \$6.60 per customer in order to recover minimum connection costs.

12	Table 1: Calculation of Minimum Conn	ection Cost
	Service Drops	77,295,957
	Meters	<u>19,959,436</u>
	Total Plant Cost	97,255,393
	Carrying Charge	25%
	Annual Carrying Cost	24,313,848
	Customer-Service Expenses	12,210,996
	Total Carrying Cost and Expenses	36,524,844
	Number of Bills	5,530,430
	Minimum Connection Cost	\$6.60

Q: What accounts for the \$1.28 difference between your recommended
\$6.60 customer charge and the \$7.88 charge recommended in the Staff
Report?

¹³ Based on the results of Staff's methodology for calculating the residential customer charge, as shown in Table 5 on pg. 37 of the Staff Report.

A: The \$1.28 difference represents demand-related transformer plant costs that
 would be inappropriately recovered through the residential customer charge
 under Staff's proposal.

4 Q: What accounts for the \$7.13 difference between your recommended
5 \$6.60 customer charge and the \$13.73 charge proposed by DP&L?

6 A: The \$7.13 difference between a \$6.60 customer charge and the \$13.73 charge 7 proposed by DP&L represents demand-related pole, wire, conduit, and 8 transformer plant costs that would be inappropriately recovered through the 9 fixed customer charge under the Company's proposal. As discussed in Section IV below, this shift in recovery of demand-related costs from the 10 11 volumetric energy rate to the fixed customer charge would give rise to cost subsidization within the residential class and dampen energy price signals to 12 consumers for investing in energy efficiency. 13

Q: If not appropriately recovered through the customer charge, should such demand-related costs instead be recovered through a residential demand charge?

A: No. Recovery of demand-related costs through a residential demand charge
would dampen price signals for conservation, promote inefficient customer
behavior, and undermine customers' ability to control electricity costs.

Demand charges on a monthly bill are typically determined based on the customer's maximum demand, whenever that maximum occurs during the month. In order to control monthly demand costs, customers would therefore need to have detailed information regarding their load profiles for each day of the month as well as in-depth understanding of which combination of appliance- or equipment-usage gives rise to monthly maximum demands. Even with such information and knowledge, it would be difficult for a residential customer to reduce demand charges, since even a single failure to
control load during the month would result in the same demand charge as if
the same demand had been reached in every day or every hour.

A demand charge would also provide little or no incentive for 4 5 residential customers to take actions that reduce distribution-system costs. Distribution equipment costs typically are driven by the coincident peak load 6 7 for all customers sharing the equipment. An individual customer is unlikely 8 to reach her maximum demand at the same time as when the coincident peak 9 on the distribution system occurs. Thus, a demand charge will provide an 10 incentive to a residential customer to control load at the time that customer 11 reaches her individual maximum demand, which does not necessarily 12 correspond to the time of peak load on the distribution system. In fact, some 13 customers might respond to a demand charge by shifting loads from their 14 own peak to the peak hour on the local distribution system, thereby increasing their contribution to maximum or critical loads on the local 15 distribution system and further stressing the system during peak periods. 16

17 Finally, shifting recovery of demand-related costs from the energy rate 18 to a demand charge would send the wrong energy price signal. Shifting demand-related costs to a demand charge would lower the energy rate and 19 20 thereby perversely encourage *increased* energy consumption, some of which might occur at times of peak loading on the distribution system - when 21 energy conservation is most needed. Shifting costs from the energy rate to a 22 23 demand charge could therefore increase distribution system costs and offset any (limited) benefits from a residential demand charge. 24

1 Severin Borenstein aptly summed up the shortcomings (and the 2 antiquated nature) of demand charges when he wrote: "It is unclear why 3 demand charges still exist."¹⁴

4 IV. Customer Impacts from DP&L's Proposal

5 A. DP&L's Proposal Would Lead to Intra-Class Cost Subsidization

6 Q: How would the Company's proposal to increase the residential customer 7 charge cause intra-class subsidization?

8 As discussed above in Section III, DP&L's proposal to increase the A: residential customer charge would shift recovery of demand-related costs 9 10 from the volumetric energy rate to the fixed customer charge. Such demandrelated costs are driven by residential load and are therefore appropriately 11 12 recovered from residential customers in proportion to their contribution to 13 total load. To the extent that demand-related costs are recovered at a fixed rate through the residential customer charge rather than at a volumetric rate 14 through the energy charge, residential customers with below-average usage 15 would bear a disproportionate share of demand-related costs and 16 17 consequently subsidize customers with above-average usage. In this case, a 18 residential customer with below-average usage will pay more, and a residential customer with above average-usage will pay less, than their fair 19 share of such costs. 20

¹⁴ Severin Borenstein, "The Economics of Fixed Cost Recovery by Utilities", in *Recovery of Utility Fixed Costs: Utility, Consumer, Environmental and Economist Perspectives*, Lawrence Berkeley National Laboratory, 60 (2016). Publicly available at http://eta-publications.lbl.gov/sites/default/files/lbnl-1005742.pdf.

1 2

Q: What is the extent of the intra-class subsidization under the Company's proposal to increase the residential customer charge to \$13.73?

3 As explained above in Section III, the \$7.13 difference between the minimum A: connection cost of \$6.60 and the \$13.73 customer charge proposed by DP&L 4 represents demand-related distribution plant costs that would be 5 inappropriately recovered from each residential customer every month 6 7 through a fixed charged on the customer's bill. The Company estimates about 5.5 million residential bills in the test year.¹⁵ This means that \$39.2 million of 8 demand-related distribution plant costs would be recovered annually through 9 10 the residential customer charge under the Company's proposal.

If the demand-related costs recovered through the residential customer 11 12 charge under the Company's proposal were instead recovered through the 13 volumetric energy rate, each residential customer would contribute to recovery of these costs in proportion to their usage. The Company estimates 14 residential sales in the test year of about 5.3 million megawatt-hours.¹⁶ 15 Therefore, if the \$39.2 million of demand-related costs continued to be 16 recovered through the energy rate rather than through the customer charge, 17 18 they would be charged at a rate of 0.75 cents per kilowatt-hour ("¢/kWh"). Under that rate structure, a residential customer with below-average monthly 19 20 usage of 500 kWh would contribute about \$45 per year toward recovery of demand-related costs while a customer with above-average monthly usage of 21 1,500 kWh would contribute about \$134 per year.¹⁷ Thus, the 1,500 kWh 22

¹⁵ The number of residential bills in the test year is provided in Schedule E-4.

¹⁶ The Company's estimate of residential sales in the test year is provided in Schedule E-4.

¹⁷ Based on data provided in Schedule E-4, I estimate monthly usage of 950 kWh for an average residential customer.

customer would contribute three times more than the 500 kWh customer, in
 direct proportion to their usage and consistent with accepted principles of
 cost-causation.

In contrast, under the Company's proposal to recover \$39.2 million of demand-related costs through the customer charge, each residential customer would contribute about \$85 per year toward recovery of such costs regardless of that customer's usage. A below-average 500 kWh customer would therefore pay nearly double their fair share of these demand-related costs under the Company's proposal while an above-average 1,500 kWh customer would pay only 63% of their fair share.

B. DP&L's Proposal Would Dampen Energy Price Signals and Discourage Investments in Energy Efficiency

Q: Would the Company's proposal to increase the residential customer charge send appropriate price signals?

No. As discussed above in Section III, DP&L proposes to set the residential 15 A: customer charge at a rate that greatly exceeds the minimum cost to connect a 16 17 residential customer. The amount in excess of minimum connection costs represents usage-related costs that are appropriately recovered in the 18 volumetric energy rate. However, under the Company's proposal, this excess 19 over the minimum connection costs would instead be inappropriately 20 recovered through the customer charge. This shift in the recovery of usage-21 22 related costs from the volumetric energy rate to the fixed customer charge would dampen price signals and discourage economically efficient behavior 23 by residential customers. 24

Q: How does the Company's proposal to increase the customer charge to \$13.73 affect the residential energy rate?

3 Along with its proposal to increase the customer charge to \$13.73, DP&L A: proposes to decrease the distribution energy rate from 2.260¢/kWh to 4 2.096¢/kWh in order to recover the proposed allocation of test year revenue 5 requirements to non-employee residential customers. If, instead, the monthly 6 7 customer charge were increased to \$6.60 per customer to reflect minimum 8 connection costs, the distribution energy rate would need to be increased to 2.847¢/kWh to recover the same allocated revenue requirement.¹⁸ Thus, 9 10 under the Company's proposal to recover \$7.13 more than minimum connection cost in the customer charge, the energy rate would be 0.75¢/kWh, 11 12 or about 26%, less than the energy rate would be if the customer charge were 13 set equal to minimum connection cost.

The total energy rate paid by residential customers includes the Standard Service Offer and volumetric rider rates. Assuming a Standard Service Offer rate of 5.33¢/kWh and a total rate for all volumetric riders of 2.64¢/kWh, the total residential energy rate with a customer charge of \$6.60 would be 10.82¢/kWh.¹⁹ If the residential customer charge were increased to \$13.73 as proposed by DP&L, then the total energy rate would drop by about 7% to 10.07¢/kWh.

Q: How would residential customers likely respond to the lower energy rate under the Company's proposal for the residential customer charge?

¹⁸ Estimated based on data provided in Schedule E-4.

¹⁹ The Standard Offer and volumetric rider rates were derived using the Company's online bill calculator and assuming monthly usage of 950 kWh.

A: Residential customers respond to the price signals sent by the electrical rate
structure. When more of a utility's costs are recovered through a fixed charge
which does not vary according to usage, the incentive to save energy is
reduced.

Customer responses to electric utility rates are generally measured as 5 price elasticities, i.e., the ratio of the percentage change in consumption to 6 7 the percentage change in price. Price elasticities are generally low in the short 8 term and rise over several years, because customers have more options for 9 increasing or reducing energy usage in the medium to long term. For 10 example, a review by Espey and Espey (2004) of 36 articles on residential electricity demand published between 1971 and 2000 reports short-run 11 12 elasticity estimates of about -0.35 on average across studies and long-run 13 elasticity estimates of about -0.85 on average across studies.²⁰ In other words, on average across these studies, consumption decreased by 0.35% in 14 the short term and by 0.85% in the long term for every 1% increase in price. 15

Studies of electric price response typically examine the change in usage as a function of changes in the marginal rate paid by the customer.²¹ Table 2 lists the results of seven studies of marginal-price elasticity over the last forty years.²²

²² The citations for these studies are provided in Exhibit JFW-2.

²⁰ Espey, James, and Molly Espey. 2004. "Turning on the Lights: A Meta-Analysis of Residential Electricity Demand Elasticities" Journal of Agricultural and Applied Economics, Volume 36 Issue 1, pgs. 65–81. Publicly available at https://ageconsearch.umn.edu/bitstream/42897/2/Espey%20JAAE%20April%202004. pdf.

²¹ For residential customers, that would be the total energy rate for distribution, Standard Offer, and volumetric riders.

Authors	Date	Elasticity Estimates
Acton, Bridger, and Mowill	1976	-0.35 to -0.7
McFadden, Puig, and Kirshner	1977	-0.25 without electric space heat and -0.52 with space heat
Barnes, Gillingham, and Hageman	1981	-0.55
Henson	1984	-0.27 to -0.30
Reiss and White	2005	-0.39
Xcel Energy Colorado	2012	-0.3 (at years 2 and 3)
Orans et al, on BC Hydro inclining- block rate	2014	-0.13 in 3 rd year of phased-in rate

Table 2: Summary of Marginal-Price Elasticities

1

Q: What would be a reasonable estimate of the marginal-price elasticity for
 changes in the residential energy rate?

4 A: From Table 2, it appears that -0.3 would be a reasonable mid-range estimate
5 of the impact over a few years.

Q: What would be a reasonable estimate of the effect on energy use from a
7% reduction to the total energy rate under the Company's proposal to
8 increase the residential customer charge?

A: An elasticity of -0.3 and a 7% reduction in marginal energy price (i.e., the
combined rate for distribution, Standard Service Offer, and volumetric riders)
would result in an increase in energy consumption of about 2%. This means
that all else equal, residential load would be expected to increase by about
2% over a several-year period as a result of implementing the Company's
proposed customer charge increase.

For comparison, I estimate that the energy savings from the Company's residential energy efficiency programs will increase each year by an amount equivalent to about 1.6% of forecasted annual residential load.²³ Thus, the increase in consumption induced by the Company's proposal to shift recovery of usage-related costs from the energy rate to the customer charge would undo more than a year of energy savings from the residential energy efficiency portfolio.

6 V. Conclusions and Recommendations

Q: What do you conclude with respect to the Company's proposal to increase the residential customer charge to \$13.73?

9 The Company's proposal would inappropriately shift load-related costs from A: 10 the volumetric energy rate to the customer charge, dampen price signals to consumers for conserving energy, disproportionately and inequitably increase 11 bills for the Company's smallest residential customers, and lead to the 12 subsidization of larger residential customers' costs by customers with below-13 average usage. Accordingly, the Commission should reject the Company's 14 15 proposal to increase the monthly customer charge to \$13.73. Instead, I recommend that the residential monthly customer charge be increased to 16 \$6.60. 17

18 Q: Does this conclude your direct testimony?

A: Yes. However, I reserve the right to file supplemental testimony regarding
 any proposal for a decoupling rider filed by DP&L in this proceeding in

²³ Based on the Company's forecast of residential sales provided in response to OCC INT-125 (attached as Exhibit JFW-3) and on the forecast of residential energy savings from: 2018-2020 Portfolio Plan, Case No. 17-1398-EL-POR, 8 (2017).

compliance with the stipulations in Case Nos. 16-0395-EL-SSO and 17 1398-EL-POR.

Qualifications of JONATHAN F. WALLACH

Resource Insight, Inc. 5 Water Street Arlington, Massachusetts 02476

SUMMARY OF PROFESSIONAL EXPERIENCE

- 1990– Vice President, Resource Insight, Inc. Provides research, technical assistance,
 Present and expert testimony on electric- and gas-utility planning, economics, regulation, and restructuring. Designs and assesses resource-planning strategies for regulated and competitive markets, including estimation of market prices and utility-plant stranded investment; negotiates restructuring strategies and implementation plans; assists in procurement of retail power supply.
- 1989–90 Senior Analyst, Komanoff Energy Associates. Conducted comprehensive costbenefit assessments of electric-utility power-supply and demand-side conservation resources, economic and financial analyses of independent power facilities, and analyses of utility-system excess capacity and reliability. Provided expert testimony on statistical analysis of U.S. nuclear plant operating costs and performance. Co-wrote *The Power Analyst*, software developed under contract to the New York Energy Research and Development Authority for screening the economic and financial performance of non-utility power projects.
- *1987–88* **Independent Consultant.** Provided consulting services for Komanoff Energy Associates (New York, New York), Schlissel Engineering Associates (Belmont, Massachusetts), and Energy Systems Research Group (Boston, Massachusetts).
- *1981–86* **Research Associate, Energy Systems Research Group.** Performed analyses of electric utility power supply planning scenarios. Involved in analysis and design of electric and water utility conservation programs. Developed statistical analysis of U.S. nuclear plant operating costs and performance.

EDUCATION

BA, Political Science with honors and Phi Beta Kappa, University of California, Berkeley, 1980.

Massachusetts Institute of Technology, Cambridge, Massachusetts. Physics and Political Science, 1976–1979.

PUBLICATIONS

"The Future of Utility Resource Planning: Delivering Energy Efficiency through Distributed Utilities" (with Paul Chernick), *International Association for Energy Economics Seventeenth Annual North American Conference* (460–469). Cleveland, Ohio: USAEE. 1996.

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"Direct Access Implementation: The California Experience." Presentation to the Maryland Restructuring Technical Implementation Group on behalf of the Maryland Office of People's Counsel. June 1998.

"Reflecting Market Expectations in Estimates of Stranded Costs," speaker, and workshop moderator of "Effectively Valuing Assets and Calculating Stranded Costs." Conference sponsored by International Business Communications, Washington, D.C., June 1997.

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- 1994 **NY PSC** on behalf of the Pace Energy Project, Natural Resources Defense Council, and Citizen's Advisory Panel. Case No. 93-E-1123. Joint testimony with John Plunkett critiques proposed modifications to Long Island Lighting Company's DSM programs from the perspective of least-cost-planning principles.
- 1994 Vt. PSB on behalf of the Vermont Department of Public Service. Docket No. 5270-CV-1 and 5270-CV-3. Testimony and rebuttal testimony discusses rate and bill effects from DSM spending and sponsors load shapes for measure- and program-screening analyses.
- 1996 New Orleans City Council on behalf of the Alliance for Affordable Energy. Docket Nos. UD-92-2A, UD-92-2B, and UD-95-1. Rates, charges, and integrated resource planning for Louisiana Power & Lights and New Orleans Public Service, Inc.
- 1996 New Orleans City Council Docket Nos. UD-92-2A, UD-92-2B, and UD-95-1. Rates, charges, and integrated resource planning for Louisiana Power & Lights and New Orleans Public Service, Inc.; Alliance for Affordable Energy. April, 1996.

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Support of proposed comprehensive restructuring settlement agreement

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Reasonableness of proposed revisions to standard-offer-supply energy costs. Implications of revisions for other elements of proposed settlement.

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Reasonableness of proposed fees for electricity-supplier services.

Maryland PSC Case No. 8890, Merger of Potomac Electric Power Company and Delmarva Power and Light Company, Maryland Office of People's Counsel. September 2001; surrebuttal, October 2001. In support of settlement: Supplemental, December 2001; rejoinder, January 2002.

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Allocation of benefits from sale of generation assets and power-purchase contracts.

2002 **Maryland PSC** Case No. 8908, Maryland electric utilities' standard offer and supply procurement, Maryland Office of People's Counsel. Direct, November 2002; Rebuttal December 2002.

Benefits of proposed settlement to ratepayers. Standard-offer service. Procurement of supply.

2003 **Maryland PSC** Case No. 8980, adequacy of capacity in restructured electricity markets; Maryland Office of People's Counsel. Direct, December 2003; Reply December 2003.

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2004 **Maryland PSC** Case No. 8995, Potomac Electric Power Company recovery of generation-related uncollectibles; Maryland Office of People's Counsel. Direct, March 2004; Supplemental March 2004, Surrebuttal April 2004.

Calculation and allocation of costs. Effect on administrative charge pursuant to settlement.

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Net-revenue offset to cost of new capacity. Winter-summer adjustment factor. Market power and in-City ICAP price trends.

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Assessment of effects and risks of proposed merger on ratepayers.

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Review of estimates of stranded costs for Baltimore Gas & Electric.

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Cost allocation and rate design. Revenue decoupling mechanism.

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Cost allocation and rate design. Revenue decoupling mechanism.

Maryland PSC Case No. 9099, rate-stabilization plan for Baltimore Gas & Electric; Maryland Office of People's Counsel, Direct, March 2007; Surrebuttal April 2007.

Review of standard-offer-service-procurement plan. Rate stabilization plan.

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Assessment of proposed peaking projects. Valuation of peaking capacity. Modeling of energy margin, forward reserves, other project benefits.

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PUC of Ohio Case No 09-906-EL-SSO, standard-service-offer bidding for three Ohio electric companies; Office of the Ohio Consumers' Counsel. Direct, December 2009.

Design of auctions for SSO power supply. Implications of migration of First-Energy from MISO to PJM.

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Proposed rates for components of the Administrative Charge for residential standard-offer service.

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Cost allocation and rate design; rate-stabilization mechanism.

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EXHIBIT JFW-2

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BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of The Dayton Power and Light Company for an Increase in Electric Distribution Rates.)))	Case No. 15-1830-EL-AIR
In the Matter of the Application of The Dayton Power and Light Company for Approval to Change Accounting Methods.)))	Case No. 15-1831-EL-AAM
In the Matter of the Application of The Dayton Power and Light Company for Tariff Approval.)))	Case No. 15-1832-EL-ATA

THE DAYTON POWER AND LIGHT COMPANY'S OBJECTIONS AND RESPONSES TO THE OFFICE OF THE OHIO CONSUMERS' COUNSEL'S INTERROGATORIES AND REQUEST FOR PRODUCTION OF DOCUMENTS, FIFTH SET, JANUARY 29, 2016

The Dayton Power and Light Company ("DP&L") objects and responds to The

Office of the Ohio Consumers' Counsel's Interrogatories and Requests for Production of

Documents Propounded Upon Dayton Power and Light Company, Fifth Set, January 29, 2016,

as follows.

GENERAL OBJECTIONS

1. DP&L objects to and declines to respond to each and every discovery request to the extent that it seeks information that is irrelevant and is not reasonably calculated to lead to the discovery of admissible evidence. Ohio Admin. Code § 4901-1-16(B).

2. DP&L objects to and declines to respond to each and every discovery request to the extent that it is harassing, unduly burdensome, oppressive or overbroad. Ohio Admin. Code §§ 4901-1-16(B) and 4901-1-24(A).

3. DP&L objects to each and every discovery request to the extent that it seeks information that is privileged by statute or common law, including privileged communications between attorney and client or attorney work product. Ohio Admin. Code § 4901-1-16(B). Such material or information shall not be provided, and any inadvertent disclosure of material or information protected by the attorney-client privilege, the attorney work product doctrine or any other privilege or protection from discovery is not intended and should not be construed to constitute a waiver, either generally or specifically, with respect to such information or material or the subject matter thereof.

 DP&L objects to each and every discovery request to the extent that it seeks information that is proprietary, competitively sensitive or valuable, or constitutes trade secrets.
 Ohio Admin. Code § 4901-1-24(A).

5. To the extent that interrogatories seek relevant information that may be derived from the business records of DP&L or from an examination or inspection of such records and the burden of deriving the answer is the same for the party requesting the information as it is for DP&L, DP&L may specify the records from which the answer may be derived or ascertained and afford the party requesting the information the opportunity to examine or inspect such records. Ohio Admin. Code § 4901-1-19(D).

2

6. DP&L objects to each and every interrogatory that can be answered more efficiently by the production of documents or by the taking of depositions. Under the comparable Ohio Civil Rules, "[a]n interrogatory seeks an admission or it seeks information of major significance in the trial or in the preparation for trial. It does not contemplate an array of details or outlines of evidence, a function reserved by rules for depositions." <u>Penn Cent. Transp. Co. v. Armco Steel</u> <u>Corp.</u>, 27 Ohio Misc. 76, 77, 272 N.E.2d 877, 878 (Montgomery Cty. 1971). As <u>Penn</u> further noted, interrogatories that ask one to "describe in detail," "state in detail," or "describe in particulars" are "open end invitation[s] without limit on its comprehensive nature with no guide for the court to determine if the voluminous response is what the party sought in the first place." Id., 272 N.E.2d at 878.

7. DP&L objects to each and every discovery request to the extent that it calls for information that is not in DP&L's current possession, custody, or control or could be more easily obtained through third parties or other sources. Ohio Admin. Code § 4901-1-19(C) and 4901-1-20(D). DP&L also objects to each and every discovery request that seeks information that is already on file with the Public Utilities Commission of Ohio or the Federal Energy Regulatory Commission. To the extent that each and every discovery request seeks information available in pre-filed testimony, pre-hearing data submissions and other documents that DP&L has filed with the Commission in the pending or previous proceedings, DP&L objects to it. Ohio Admin. Code § 4901-1-16(G).

 DP&L reserves its right to redact confidential or irrelevant information from documents produced in discovery. All documents that have been redacted will be stamped as such.

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9. DP&L objects to each and every discovery request to the extent that it is vague or ambiguous or contains terms or phrases that are undefined and subject to varying interpretation or meaning, and may, therefore, make responses misleading or incorrect.

10. DP&L objects to any discovery request to the extent that it calls for information not in its possession, but in the possession of DP&L's unregulated affiliates.

11. DP&L objects to each and every discovery request to the extent that it calls for a legal conclusion, and thus seeks information that cannot be sponsored by a witness.

12. DP&L further objects because these discovery requests seek information that DP&L does not know at this time.

- INT-125. Regarding Workpaper E-4.1a, page 1, line 1; DP&L's Long term Forecast Report filed in case No. 15-663-EL-FOR, Form FE-D1)._The Company appears to have included 13,790,060,536 of total kWh sales in its test year forecast. What information and/or calculations are required to reconcile this value with the generally higher "Total End User Consumption" values in 2015 and 2016 within Form FE-D1 of the Company's filed Long term Forecast Report?
- **RESPONSE:** General Objections Nos. 2 (unduly burdensome), 5 (inspection of business records), 9 (vague or undefined). DP&L further objects because the request is unduly burdensome, and can be performed by OCC. Subject to all general objections, DP&L states that the Company's test year is comprised of 4 months of actual sales combined with 8 months of forecasted sales. The forecasted period of the test year was derived using the Company's Long Term Forecast Report. As illustrated in DP&L-AIR 0003091, the Company's forecasted sales values reflect those reported in the LTFR (Form FE-D1).

Witness Responsible: Robert J. Adams

The Dayton Power and Light Company Test Year with Actual and Projected Sales by Rate Class / Revenue Determinant

PUCO DR 73-02 Attachment 1

Page 1

		Actual	Actual	Actual	Actual	Forecast							
Line	Tariff Class/Description	Jun-15	<u>Jul-15</u>	Aug-15	Sep-15	Oct-15	Nov-15	Dec-15	<u>Jan-16</u>	Feb-16	Mar-16	Apr-16	May-16
(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)	(I)	(J)	(K)	(L)	(M)	(N)
1	Residential Non-Heating												
2	All kWh	283.200.086	335.717.520	360.929.602	320.278.649	231,274,102	232.396.152	278.613.417	343.022.080	306.917.913	275.421.896	241.757.527	225.751.580
3	Residential Heating										-, ,	, - ,-	-, - ,
4	All kWh	100,586,450	112,473,920	115,741,764	106,475,666	92,568,684	124,202,474	184,959,101	258,651,882	254,508,028	213,944,853	148,965,101	104,070,758
5	Secondary												
6	All kW	1,173,884	1,206,779	1,215,862	1,212,484	1,181,384	1,127,617	1,102,516	1,105,530	1,108,031	1,120,693	1,125,908	1,146,728
7	All kWh	338,019,588	368,471,289	376,064,371	362,999,631	325,384,318	303,850,580	306,117,820	340,019,055	330,448,178	313,743,749	310,951,624	305,946,056
8	Primary												
9	All kW	516,767	511,230	520,666	516,208	527,272	501,865	488,874	482,620	476,592	488,990	497,003	510,318
10	All kWh	243,913,545	245,335,766	251,670,865	246,748,532	242,019,792	228,788,443	216,896,130	225,104,366	227,276,617	221,834,962	231,568,604	228,015,297
11	All kVar	294,076	285,846	300,073	295,332	312,050	296,706	293,930	293,801	289,984	295,362	294,384	301,127
12	Primary Substation												
13	All kW	97,362	95,173	97,652	98,189	92,869	89,634	90,311	88,855	87,957	87,802	90,165	90,956
14	All kWh	56,828,428	57,896,449	60,103,931	61,058,286	53,893,579	54,484,223	48,962,771	49,040,946	48,204,739	44,952,902	50,819,735	51,762,080
15	All kVar	56,041	52,601	55,939	56,423	52,351	49,958	50,584	49,822	50,243	49,946	51,006	51,086
16	High Voltage												
17	All kW	162,652	167,557	171,492	174,917	163,506	151,388	136,906	140,962	142,764	142,183	145,083	148,356
18	All kWh	86,925,274	90,552,380	94,213,067	93,687,825	83,552,383	77,906,337	69,507,108	74,474,420	77,254,115	72,240,858	78,645,500	76,181,247
19	All kVar	63,215	69,158	71,648	71,953	69,828	63,851	58,096	64,030	64,584	69,938	62,250	57,933
20	School												
21	All kWh - Secondary	2,475,143	2,228,796	2,596,697	3,312,892	3,147,797	2,951,297	2,810,167	3,222,911	3,389,146	3,218,667	2,924,638	2,981,313
22	All kW - Secondary	6,785	6,026	8,820	10,867	9,113	8,652	8,049	8,325	8,538	7,603	7,313	9,316
23	All kWh - Primary	1,095,000	1,057,200	1,106,040	994,380	1,290,969	1,211,523	1,265,732	1,361,365	1,400,418	1,420,354	1,244,809	1,298,194
24	All kW - Primary	2,426	2,356	3,214	2,767	3,762	3,139	3,183	3,227	3,257	3,077	3,246	3,808
25	All kVar	1,019	990	1,350	1,163	2,232	1,863	1,889	1,915	1,933	1,826	1,926	2,259
26													
27	Street Lighting												
28	All kWh	4,483,352	4,481,471	4,479,508	4,480,002	4,556,308	4,506,831	4,552,721	4,517,230	4,695,826	4,507,842	4,525,750	4,492,531
29	Private Outdoor Lighting (kWh)												
30	9500 L High Pressure Sodium	49,959	50,232	50,388	50,427	34,326	33,978	35,048	35,281	35,937	36,573	37,263	37,409
31	28000 L High Pressure Sodium	88,896	90,336	90,240	96,480	49,721	51,328	53,018	53,767	55,162	56,763	57,451	58,972
32	7000 L Mercury Vapor	1,568,325	1,569,525	1,564,575	1,560,300	1,701,113	1,672,543	1,685,296	1,671,732	1,665,924	1,658,482	1,665,652	1,652,229
33	21000 L Mercury Vapor	603,372	608,146	608,916	597,828	677,783	666,435	673,493	665,907	661,318	659,586	659,668	654,312
34	2500 L Incandescent	320	320	320	320	312	310	335	391	377	346	322	301
35	7000 L Fluorescent	858	792	792	792	936	929	893	911	880	808	859	903
36	4000 L PT Mercury	25,628	25,542	25,327	25,327	29,749	29,433	31,029	28,251	28,147	28,151	28,242	28,182
37	Total	2,337,358	2,344,893	2,340,558	2,331,474	2,493,940	2,454,956	2,479,112	2,456,240	2,447,745	2,440,709	2,449,457	2,432,308
38 39													
40	Total kWh	1,119,864,224	1,220,559,684	1,269,246,403	1,202,367,337	1,040,181,872	1,032,752,816	1,116,164,079	1,301,870,495	1,256,542,725	1,153,726,792	1,073,852,745	1,002,931,364
41	Total kW	1,959,876.1	1,989,121.0	2,017,704.9	2,015,432.8	1,977,905.9	1,882,295.3	1,829,839.4	1,829,518.6	1,827,138.8	1,850,347.0	1,868,718.5	1,909,481.0
42	Total kVar	414,351.3	408,595.5	429,010.4	424,870.0	436,460.3	412,378.2	404,497.9	409,568.5	406,742.9	417,072.2	409,567.4	412,405.4
						1,040,182	1,032,753	1,116,164	1,301,870	1,256,543	1,153,727	1,073,853	1,002,931
					-								

13,790,060,536 22,957,379 Total kWh Total kW

Total kVar 4,985,520 The Dayton Power and Light Company

2015 & 2016 LTFR Monthly Sales Case No. 15-663-EL-FOR

10 000 EE FOR													
													Total
	January	February	March	April	May	June	July	August	September	October	November	December	Form FE-D1
2015 Total before EE	1,297,780	1,253,494	1,153,040	1,075,000	1,005,708	1,131,984	1,269,016	1,312,314	1,237,902	1,053,393	1,045,964	1,129,375	13,964,970
EE	13,211	13,211	13,211	13,211	13,211	13,211	13,211	13,211	13,211	13,211	13,211	13,211	158,534
2015 Total After EE	1,284,569	1,240,283	1,139,828	1,061,789	992,497	1,118,773	1,255,805	1,299,103	1,224,691	1,040,182	1,032,753	1,116,164	13,806,436
	<u>January</u>	February	March	April	May	June	July	August	<u>September</u>	October	November	December	
2016 Total before EE	1,328,293	1,282,965	1,180,149	1,100,275	1,029,354	1,158,598	1,298,853	1,343,168	1,267,007	1,078,160	1,070,556	1,155,928	14,293,305
EE	26,422	26,422	26,422	26,422	26,422	26,422	26,422	26,422	26,422	26,422	26,422	26,422	317,067
2016 Total After EE	1,301,870	1,256,543	1,153,727	1,073,853	1,002,931	1,132,176	1,272,430	1,316,746	1,240,584	1,051,737	1,044,134	1,129,506	13,976,238

PUCO FORM FE-D1: ELECTRIC UTILITY OHIO SERVICE AREA ENERGY CONSUMPTION FORECAST (Megawatt-Hours Per Year)

		(1)	(2)	(3)	(4)	(5a)	(5b)	(6)	(7)	(8)
							ENERGY	TOTAL END	LOSSES	NET
							EFFICIENCY &	USER	AND	ENERGY
	VFAR	RESIDENTIAL	COMMERCIAL	INDUSTRIAL	TRANSPORTATION ^a	OTHER ^b	DEMAND	CONSUMPTION	UNACCOUNTED	FOR LOAD
	I L/ IIX	RESIDENTIAL	commencerati	INDOUTINE			RESPONSE	(1)+(2)+(3)+(4)+(5a)-(5b)	FOR	(6)+(7)
-5	2010	5,516,004	3,767,233	3,571,504	1,467	1,426,116		14,282,324	419,500	14,701,824
-4	2011	5,424,545	3,713,941	3,560,411	817	1,428,005		14,127,719	400,646	14,528,365
-3	2012	5,181,338	3,698,607	3,650,639	1,625	1,404,461		13,936,670	455,260	14,391,930
-2	2013	5,226,437	3,697,532	3,552,428	3,913	1,349,658		13,829,968	400,670	14,230,638
-1	2014	5,344,082	3,714,874	3,651,720	3,336	1,310,285		14,024,297	396,028	14,420,325
0	2015	5,205,777	3,685,092	3,704,902	3,583	1,365,617	(158,534)	13,806,436	519,034	14,325,470
1	2016	5,328,171	3,771,733	3,792,009	3,667	1,397,725	(317,067)	13,976,238	525,266	14,501,504
2	2017	5,407,298	3,827,746	3,848,323	3,722	1,418,482	(474,015)	14,031,555	527,296	14,558,851
3	2018	5,470,126	3,872,220	3,893,036	3,765	1,434,963	(627,824)	14,046,286	527,837	14,574,123
4	2019	5,510,134	3,900,541	3,921,510	3,792	1,445,458	(778,557)	14,002,878	526,244	14,529,122
5	2020	5,536,806	3,919,422	3,940,492	3,811	1,452,455	(926,276)	13,926,709	523,448	14,450,157
6	2021	5,563,478	3,938,303	3,959,474	3,829	1,459,452	(1,071,040)	13,853,495	520,761	14,374,256
7	2022	5,632,825	3,987,392	4,008,828	3,877	1,477,643	(1,212,909)	13,897,656	522,382	14,420,038
8	2023	5,706,617	4,039,629	4,061,345	3,928	1,497,001	(1,351,940)	13,956,580	524,544	14,481,124
9	2024	5,786,929	4,096,481	4,118,502	3,983	1,518,069	(1,487,095)	14,036,870	527,491	14,564,361
10	2025	5,842,941	4,136,130	4,158,365	4,021	1,532,763	(1,618,195)	14,056,025	528,194	14,584,219

a. Transportation includes railroads & railways.

b. Other includes Street & Highway Lighting, Public Authorities and Interdepartmental Sales.

CERTIFICATE OF SERVICE

The undersigned hereby certifies that a true and accurate copy of the foregoing document was served this 11th day of April 2018, by electronic mail upon the parties listed below.

/s/Robert Dove

Robert Dove

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