

BEFORE THE NOVA SCOTIA UTILITY AND REVIEW BOARD

In the Matter of the Maritime Link)
Act Maritime Link Cost Recovery)
Process Regulations)

Matter No. 05419

DIRECT TESTIMONY OF
PAUL CHERNICK
ON BEHALF OF
THE CONSUMER ADVOCATE

Resource Insight, Inc.

APRIL 17, 2013

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TABLE OF EXHIBITS

Exhibit PC-1

Professional Qualifications of Paul Chernick

1 **I. Identification**

2 **Q: Mr. Chernick, please state your name, occupation, and business address.**

3 A: I am Paul L. Chernick. I am the president of Resource Insight, Inc., 5 Water St,
4 Arlington, Massachusetts.

5 **Q: Summarize your professional education and experience.**

6 A: I received an SB degree from the Massachusetts Institute of Technology in June
7 1974 from the Civil Engineering Department, and an SM degree from the
8 Massachusetts Institute of Technology in February 1978 in technology and
9 policy. I have been elected to membership in the civil engineering honorary
10 society Chi Epsilon, and the engineering honor society Tau Beta Pi, and to
11 associate membership in the research honorary society Sigma Xi.

12 I was a utility analyst for the Massachusetts Attorney General for more
13 than three years, and was involved in numerous aspects of utility rate design,
14 costing, load forecasting, and the evaluation of power supply options. Since
15 1981, I have been a consultant in utility regulation and planning, first as a
16 research associate at Analysis and Inference, after 1986 as president of PLC, Inc.,
17 and in my current position at Resource Insight. In these capacities, I have
18 advised a variety of clients on utility matters.

19 My work has considered, among other things, the cost-effectiveness of pro-
20 spective new electric generation plants and transmission lines, retrospective
21 review of generation-planning decisions, ratemaking for plant under construc-
22 tion, ratemaking for excess and/or uneconomical plant entering service, conser-
23 vation program design, cost recovery for utility efficiency programs, the valua-
24 tion of environmental externalities from energy production and use, allocation of
25 costs of service between rate classes and jurisdictions, design of retail and

1 wholesale rates, and performance-based ratemaking and cost recovery in restruc-
2 tured gas and electric industries. My professional qualifications are further
3 summarized in Exhibit PC-1.

4 **Q: Have you testified previously in utility proceedings?**

5 A: Yes. I have testified more than 250 times on utility issues before various
6 regulatory, legislative, and judicial bodies, including utility regulators in thirty
7 states and five Canadian provinces, and two U.S. Federal agencies. This testi-
8 mony has included the review of many utility-proposed power plants and
9 purchased-power contracts.

10 **Q: Have you testified previously regarding cost allocation issues?**

11 A: Yes. I have testified in at least two dozen proceedings on utility allocation of
12 costs among rate classes, as listed in my resume.

13 **Q: Have you testified previously regarding energy-efficiency programs?**

14 A: Yes. I have testified in at least three score proceedings on utility-funded energy-
15 efficiency efforts, as listed in my resume.

16 **Q: Have you previously testified before this Board?**

17 A: Yes. I testified in the Board's review of the following cases:

- 18 • Nova Scotia Power's Demand Side Management Plan for 2010 and
19 Demand Side Management Cost Recovery Rider in May 2009.
- 20 • The proposed purchased-power agreement between Nova Scotia Power
21 Inc. ("NSPI") and a biomass project to be constructed at the NewPage Port
22 Hawkesbury pulp and paper mill (NSUARB P-172).
- 23 • Nova Scotia Power's proposal to build the biomass project at NewPage
24 Port Hawkesbury (NSUARB P-128.10).
- 25 • Heritage Gas's 2010 rate case (NSUARB NG-HG-R-10).

- 1 • Nova Scotia Power’s proposal to increase production depreciation rates
2 (NSUARB NSPI-P-891).
- 3 • The Board’s review of proposed feed-in tariffs for certain distribution-
4 connected renewable projects (NSUARB BRD-E-R-10).
- 5 • The Nova Scotia Power general rate application (NSUARB NSPI P-892),
6 with respect to cost allocation and rate design.
- 7 • The Board’s review of proposed a proposed load-retention tariff and rate
8 (NSUARB NSPI P-202).
- 9 • The application of Efficiency Nova Scotia Corporation Electricity Demand-
10 Side Management Plan for 2013–2015, Matter No. 4819.
- 11 • The application of NSPI and Pacific West Commercial Corporation for a
12 load-retention rate mechanism for the Port Hawkesbury paper mill, Matter
13 No. 4862.
- 14 • The Board’s review of NSPI’s 2013 Annual Capital Expenditure Plan,
15 Matter No. 5339.
- 16 • The application of NSPI for approval of the South Canoe Wind Project,
17 Matter No. 5416.

18 **II. Introduction and Summary**

19 **Q: On whose behalf are you testifying?**

20 A: My testimony is sponsored by the Nova Scotia Consumer Advocate.

21 **Q: What is the purpose of your testimony?**

22 A: I review aspects of the analysis filed by Nova Scotia Power Maritime Link, Inc.
23 (NSPML or “the Sponsor”) in its application for approval of the construction of
24 the Maritime Link and a series of supporting contracts. Specifically, I discuss

1 the load forecasts that the Sponsor has used in its analysis, and the assumed cost
2 of indigenous wind development. I also provide an assessment of the net
3 benefits of the Maritime Link as proposed and options for improving the cost-
4 effectiveness of the project for Nova Scotia ratepayers.

5 While the Sponsor is responsible for the application and most of the
6 discovery responses I cite below, some of the relevant documents were produced
7 by Nova Scotia Power, Inc. (NSPI); I will attempt to be clear in attributing each
8 document to the affiliate that developed it.

9 **Q: To which of the issues enumerated by the Board is your testimony relevant?**

10 A: My testimony provided information relevant to the following five items in the
11 Board's Final Issues List:

- 12 1. Does the ML Project represent the lowest long-term cost alternative for
13 electricity for ratepayers in the Province?
- 14 7. Will NSPI ratepayers receive benefits from the ML Project commensurate
15 with the risks and costs they will bear if the ML Project is approved?
- 16 9. If the Board approves the Maritime Link Project, should it order any terms
17 and conditions in its approval?
- 18 15. How does the provision for delivery of energy other than the NS Block
19 affect the distribution of benefits, costs, and risk among the parties...
20 including whether Nova Scotia ratepayers are subsidizing transactions?
- 21 16. Will the ML Project result in a requirement for increased reserves to meet
22 the reliability standards and criteria?

23 **Q: What topics do you cover in this testimony?**

24 A: I start by describing the problems with the load forecasts and wind-generation
25 costs that the Sponsor uses in its Application in this case. I then briefly discuss
26 the Sponsor's failure to demonstrate that the Maritime Link as currently

1 proposed represents the lowest long-term cost alternative for Nova Scotia
2 electric consumers. Finally, I propose some modifications to the Maritime Link
3 deal to improve the economics for Nova Scotia consumers.

4 **Q: Do you have any other introductory comments.**

5 A: Yes. The analyses conducted by the Sponsor in support of its Application are
6 seriously biased in favor of the Maritime Link. Examples of those biases include
7 the following, among others:

- 8 • redefining NSPI's base forecast as a "Low" load case without justification,
- 9 • characterizing extreme load swings as "typical,"
- 10 • basing ramping requirements on the assumption that wind generation
11 operates at 100% of capacity at minimum load level in the early morning
12 and shuts down at peak load hours,
- 13 • pricing purchases from Hydro Quebec as if they would come through
14 central New England, resulting in prices equal to the New England market
15 price plus transmission charges, rather than the shorter and less expensive
16 route through New Brunswick,
- 17 • ignoring the costs of increased reserves to support imports through the
18 Maritime Link above 170 MW,
- 19 • overstating the costs of wind integration and ignoring the benefits of the
20 storage resources included in the integration costs.

21 In addition, the Sponsor has refused to provide many relevant documents
22 that it has in its possession, including data related to wind integration that it
23 provided to General Electric for its overdue analysis of wind-integration costs
24 and the draft results of the General Electric study.¹ The same is true for the data

¹See CA IR-22, IR-23, IR-24, and IR-80. In November 2012, NSPI promised that the final Renewable Energy Integration Study would be available in first quarter of 2013, which has now

1 provided by NSPI to John Dalton, the Renewable Energy Administrator and
2 consultant to the Nova Scotia Department of Energy on the Maritime Link. (CA
3 IR-15 to IR-19 and IR-80)

4 **III. Load Forecast**

5 **Q: What load forecasts does the Sponsor use in its analyses supporting its**
6 **application?**

7 A: The Application presents two forecasts, which are described in Appendix 6.03.
8 The Application refers to these forecasts as the “Base” and “Low” forecasts.

9 **Q: Are the Base and Low load forecasts appropriately titled?**

10 A: No. The Application’s use of these terms is nearly Orwellian. The “Low” load
11 case is actually NSPI’s current load forecast (plus two years of load from the Port
12 Hawkesbury mill), while the “Base” load forecast is an arbitrarily higher
13 forecast. In any reasonable application of the English language, and following
14 normal utility practice, the “Low” case would be called the base or reference
15 forecast, and the “Base” forecast would be called the high case. In most cases, a
16 utility that presents a high forecast (such as the Sponsor’s “Base” case) would
17 also present a low forecast (which in this proceeding would be lower than the
18 “Low” case).²

passed. On March 11, NSPI reported that the study release would be delayed until the second quarter of 2013, which we are now in (CA IR-22).

²I do not generally include quotes around terms after the initial citation. In this case, due to the Sponsor’s misrepresentation of the forecasts, I will continue calling these the “Base” and “Low” case, by which I mean the high forecast and the reference forecast.

1 **A. *The Sponsor’s “Low” Case***

2 **Q: Please describe the Sponsor’s “Low” forecast.**

3 A: As I noted above, the “low” forecast is actually NSPI’s current base forecast,
4 with the inclusion of two years of the Port Hawkesbury mill load. As the
5 Sponsor explains in Application Appendix 6.03, the “Low” load forecast “was
6 developed using the July-2012 GRA-Refresh load forecast” as the starting point.”
7 The GRA Refresh (Exhibit N-103 in the 2013 GRA) revised the April 2012 load-
8 term forecast filed as Exhibit SR-02 for changes in economic forecasts, large-
9 industrial surveys and the shutdown of the Bowater mill. To create the “Low”
10 forecast, the Sponsor took the following steps:

- 11 • extended the econometric models for residential, commercial, and small
12 and medium industrial sales to 2025,
- 13 • kept “large industrial load for 2013 and beyond...flat throughout the
14 forecast,”
- 15 • eliminated the 690 GWh of energy load from the Bowater Mersey mill,
- 16 • projected the load of each class (residential, commercial and industrial) for
17 2026–2040 at the 2025 growth rate,
- 18 • subtracted the DSM load reductions projected by Efficiency Nova Scotia
19 Corporation in that company’s long-term outlook through 2032,
- 20 • set annual DSM load reductions equal to load growth in 2033 through 2040
21 (setting net load growth to zero in that period),
- 22 • added the Port Hawkesbury paper mill energy load until 2019.

23 While the load forecasts include estimates for 2013–2040, only the loads
24 after the in-service date of the Maritime Link, which the Sponsor projects to
25 occur in October 2017 (Application Figure 6-2), matter for the economic
26 analyses.

1 **Q: Does the “Low” load forecast represent a reasonable extrapolation of NSPI’s**
2 **current load forecast?**

3 A: Yes, with two exceptions. First, the decision to keep Large Industrial load flat is
4 inconsistent with the projections in the April 2012 forecast and the July 2012
5 GRA Refresh. The April 2012 forecast projected a decline in Large Industrial of
6 80 MW, or 1.5% annually, “based on based on trends and customer input.
7 Customers are surveyed regularly in order to gather their forecast monthly
8 electricity requirements over the next three year period, any planned production
9 levels or equipment changes” (2013 GRA SR-02 Attachment 1 at 24).³ The GRA
10 Refresh (Appendix B) states that “Industrial load has not demonstrated the level
11 of recovery anticipated in the previous forecast so future sales have been
12 reduced.” The GRA Refresh showed a 19 GWh reduction in industrial sales from
13 2013 to 2014; assuming that the Refresh included the 24 GWh of economet-
14 rically driven increases in the Small and Medium sales from the April 2012
15 forecast, the Large Industrial load must have dropped by 43 GWh.⁴

16 In short, the Sponsor’s forecast for Large Industrial load appears high,
17 compared to NSPI’s previous analyses. Since the Sponsor offers no basis for
18 changing NSPI’s previous projections, which were based on trends and infor-
19 mation from customers, the Sponsor’s forecast should be adjusted downward.

³The forecast does not list Large Industrial load separately. I backed out NSPI’s forecast of Large Industrial load from the total industrial on page 46, Small Industrial on page 44, Medium Industrial on page 45 (all from the GRA April forecast), and the Bowater load in Appendix B of Exhibit N-103 of the 2013 GRA.

⁴Some of the 2014 reduction was probably the result of annualizing the 78 GWh “adjustment...related to the Imperial Oil refinery, which is at risk of closure in 2013” (GRA Refresh Appendix B). Unfortunately NSPI did not provide much detail in the GRA Refresh, and the Sponsor provided only limited detailed on the Refresh and its extrapolation of the Refresh forecast (e.g., in response to CA IR-49), so I cannot be more specific about the forecasts.

1 Second, the load forecast should not include any energy to serve the Port
2 Hawkesbury paper mill. The mill has long been an interruptible load for peak-
3 demand purposes, and the Sponsor properly does not include any peak-load
4 requirement for the mill. The forecast should also not include any energy load
5 from the mill.

6 As part of the package of arrangements that took the mill out of bankruptcy
7 in 2012, the current mill owner and NSPI developed a special contract (since
8 approved by the Board in Matter No. 4862) that provides that the mill will be a
9 non-firm energy customer. The mill will not pay for any current or future fixed
10 power-supply costs (including the Maritime Link). Nor are the prices fixed. NSPI
11 posts a set of incremental hourly prices a day ahead (for a range of mill load
12 levels) and the mill specifies its planned energy take for each hour, subject to
13 certain revisions during the delivery day. The mill also has the option of import-
14 ing energy on its own account to meet its load. Other than \$2/MWh styled as a
15 contribution to fixed costs, the prices are designed to cover only NSPI's incre-
16 mental fuel, variable O&M and purchased-power costs.⁵

17 Since the mill will not be contributing to existing or future fixed costs, the
18 only way in which the contract could be economic for firm ratepayers (who pay
19 the cost of service, including fixed costs) would be for no fixed costs to be
20 incurred for the mill. Hence, NSPI was very clear throughout the special-rate
21 proceeding that no other costs would be incurred to meet the mill load. For

⁵The mill has also committed to pay NSPI 18% of its pre-tax net earnings, capped at another \$2/MWh. The \$2–\$4/MWh charge can also be viewed as providing some assurance to firm ratepayers that the contract price will cover the costs of incremental wear-and-tear capital, variable O&M, and ramping generation to meet the pattern of usage the mill selects. Those ramping costs may differ from the posted hourly prices, which cannot incorporate the ramping implications for all variations in mill power consumption.

1 example, Mark Sidebottom, NSPI's Vice-President for Power Generation and
2 Delivery, testified that NPSI would start with

3 a plan that has [the mill] not served, and then that we would provide them
4 the incremental cost calculation that would then compare not serving them
5 to serving them, and in that way we'll cover the incremental costs of them
6 taking that decision to take that energy at the time. (Transcript at 400)

7 and that "the obligation [to the mill] is limited to covering the incremental cost,
8 not planning for the future" (Transcript at 459–460). NSPI provided the follow-
9 ing representations:

10 To be clear, the agreement between NS Power and PWCC is that the mill
11 will be served on a purely incremental basis only. As a result, NS Power
12 will assume for all planning purposes, that the load required to be served is
13 that excluding the mill's load. The Company will plan and optimize its fleet
14 on this basis, independent of whether the mill operates. (NS Power Reply
15 Evidence at 9–10)

16 Mill electricity consumption [is] treated as fully incremental throughout the
17 term of the agreement. This means that the Company will not build
18 generation capacity to serve this load, will not include this load in its
19 planning work and will not manage its fuel portfolio to minimize cost
20 associated with this load. (NSPI closing submission at 14)

21 NSPI will not include PWCC in its planning considerations, including future
22 capacity additions or the restart of generation which has been seasonally
23 shut down. (Order of September 12, 2012, Appendix B)

24 This proceeding is exactly the type of "planning work" from which the mill
25 energy consumption must be excluded. Hence, the mill energy load should not
26 be included in any forecast used in estimating the economics of the Maritime
27 Link.

1 **Q: What would the effect be of including the mill load in the NSPI load to be**
2 **met by the Maritime Link and the alternatives?**

3 A: The effect would be to select long-term resources to be financed by firm energy
4 consumers to minimize costs to the mill, a non-firm customer, which will not
5 pay for those resources.

6 **Q: Did the Sponsor offer any coherent rationale for violating NSPI's promises,**
7 **NSPI's representations, and the Board's orders in Matter No. 4862?**

8 A: Not really. The Consumer Advocate asked detailed questions about the inconsis-
9 tency of the Sponsor's modeling with NSPI's promises, in CA IR-51. In response,
10 NSPML only referred to its response to NSUARB IR-78, in which the Sponsor did
11 not respond directly to most of the Board's questions, but did offer the following
12 claims:

- 13 • "NS Power does not plan generating capacity developments to serve the
14 interruptible load of PH [the mill]." (NSUARB IR-78a)
- 15 • "In serving the energy requirements of PH, compliance with federal GHG
16 requirements and provincial RES requirements (40 percent of energy sales)
17 will require actions to be taken. All three alternatives considered address
18 the needs to serve PH energy within the context of the hard cap on mercury
19 and the RES." (NSUARB IR-78a)

20 **Q: Is it true that NSPI does not plan generation capacity to serve the mill load?**

21 A: Since the ink is barely dry on the special tariff for the mill, it is difficult to say
22 what NSPI does outside the context of this proceeding. Certainly, NSPI has pro-
23 mised not to plan generation capacity to serve the mill load. Yet in the current
24 application the Sponsor quite clearly offers plans for acquiring the rights to
25 generating capacity at Muskrat Falls to serve the interruptible energy load of the
26 mill. This for more than two years in the "Low" forecast case and more than

1 twenty years in the “Base” forecast. The comparison of the costs of alternative
2 supply portfolios include the costs of serving the mill load. Thus, while the
3 Sponsor has properly stated what NSPI *should* do, it has misstated what NSPML is
4 attempting to do in this case.

5 **Q: What actions would be required to comply with the mill’s contribution to**
6 **“federal GHG requirements” and “the hard cap on mercury” under the**
7 **mill’s special tariff?**

8 A: No planning actions, in terms of capital requirements or even fuel procurement,
9 should be taken to comply with these requirements. Every day, NSPI is supposed
10 to be offering the mill energy at the incremental cost of serving its load under a
11 number of constraints, including the available generation, the GHG limits, and
12 the mercury-emission cap. That incremental cost should reflect NSPI’s best
13 estimate of the costs resulting from meeting the mill load, including potential
14 redispatch of resources (e.g., burning more gas and less coal, importing more
15 energy) during the year to meet its regulatory requirements. Unless the gas
16 plants and imports are already scheduled at their maximum feasible level for the
17 rest of the compliance period (e.g., a year or a multi-year period for the GHG
18 caps), NSPI should always be able to offset the emissions due to the mill’s load.
19 The mill’s relationship with NSPI is essentially that of a purchaser of economy
20 energy, much like NSPI’s relationship to New Brunswick; NSPI will compute the
21 cost of providing energy to the mill (while meeting its other obligations), and
22 the mill can buy energy if it wishes.

23 Complying with the environmental regulations does not require NSPI to
24 violate the terms of its tariff with the mill, or its promises to the Board, or the
25 Board’s orders.

1 **Q: Is there any merit to the argument by the Sponsor regarding planning for**
2 **meeting the mill’s share of the renewable energy standard?**

3 A: No. First, the Sponsor does not limit the inclusion of the mill load to a
4 computation of renewable energy requirements. The mill load is also included in
5 the computation of total revenue requirements. It is clear that NSPI has no
6 obligation for planning for the mill’s energy requirements, and is precluded from
7 acquiring resources (even fuel supplies) to serve the mill. If the Sponsor really
8 believed that NSPI has a narrower responsibility to plan for renewables to meet
9 25% of the mill load in 2015–2019, that consideration would have been
10 reflected in a side computation demonstrating the availability of sufficient
11 renewables.

12 Second, NSPI expects to have more than enough renewable energy to meet
13 the RES through 2019, the year in which the mill is forecast to shut down in the
14 “Low” forecast.⁶ The Province settled any question of incremental cost of
15 renewables for the mill by means of a letter to the Board dated July 20, 2012,
16 which said in part:

17 The Government commits to ensuring that if the mill load does trigger an
18 additional RES obligation during the term of the proposed mechanism, and
19 if this results in incremental costs, then the Province guarantees that neither
20 PWCC nor other ratepayers will be required to pay these incremental costs.⁷

21 Hence, no RES costs related to the mill’s contract would be included
22 legitimately in the revenue-requirements analysis.

⁶The major question regarding renewables in Matter No. 4862 was whether the mill would pay for the opportunity costs of lost renewable-energy sales to New England.

⁷It is not clear who the Province expects would pay for any incremental renewable resources required to meet the mill’s share of the RES.

1 **Q: What would be a reasonable extrapolation of NSPI's current reference load**
2 **forecast?**

3 A: A reasonable reference forecast, consistent with NSPI's 2012 load forecast,
4 would be essentially the same as the Sponsor's "Low" load forecast, minus 43
5 GWh in all years to reflect continuation of the reduction of Large Industrial load
6 from 2013 to 2014 in the GRA update, and minus the 1,138 GWh that the
7 Sponsor inappropriately included for the Port Hawkesbury mill. Table 1 shows
8 the result of making these two corrections to the "Low" forecast provided in
9 NSUARB IR-61, Attachment 1, at 1.

10 **Table 1: Corrected Reference Forecast**

Reference		Reference	
Firm Load (GWh)		Firm Load (GWh)	
2017	9,670	2029	8,992
2018	9,620	2030	8,934
2019	9,602	2031	8,878
2020	9,561	2032	8,817
2021	9,518	2033	8,815
2022	9,456	2034	8,816
2023	9,404	2035	8,815
2024	9,338	2036	8,816
2025	9,263	2037	8,815
2026	9,195	2038	8,816
2027	9,127	2039	8,817
11 2028	9,053	2040	8,816

12 **B. The Sponsor's "Base" Case**

13 **Q: If the Sponsor's "Low" case is slightly higher than a reasonable reference**
14 **forecast, how should its "Base" forecast be described?**

15 A: The Sponsor's "Base" load forecast is a high sensitivity that makes the follow-
16 ing changes from the "Low" forecast (CA IR-49):

- 17 • The forecast assumes the use of 1,138 GWh annually (about 12% of NSPI's
18 current firm load) for firm energy for the Port Hawkesbury mill or some

1 other extra-large industrial customer throughout the forecast. None of the
2 energy from the existing tariff for the Port Hawkesbury mill is firm, as I
3 explained above, so the high sensitivity would have to assume that the mill
4 renegotiates its tariff to move to firm service in 2017.

- 5 • The forecast increases the forecast growth in the economic drivers of
6 residential and commercial loads (e.g., various components of Nova Scotia
7 gross domestic product) by 50% above the current forecasts from the
8 Conference Board of Canada's Economic Outlook.
- 9 • The forecast increases the saturation of residential space heating.
- 10 • The forecast increases the penetration of electric vehicles.

11 Interestingly, even though the "Base" forecast assumes more buildings,
12 more electrically-heated homes, more appliances and equipment, and heavier
13 use of electricity-consuming equipment, all of which would increase DSM
14 potential, the forecast reflects no increase in DSM. Nor does it reflect any effect
15 on load of the higher rates in the early years of Maritime Link operation, even
16 though NSPI assumes that higher electric prices reduce residential consumption
17 (2013 GRA SRA-2, Attachment 1, at 15).⁸

18 **Q: Does the Sponsor recognize that the "Base" case is actually a high-load**
19 **sensitivity?**

20 **A:** Yes. On discovery, the Sponsor described the Base case as follows:

⁸The sensitivity analyses that NSPI provided in the 2103 GRA show a 10% increase in residential price, or about 1.2¢/kWh, in a single year reducing load by 57 GWh immediately and 144 GWh (about 3%) four years later (SR-02 Attachment 1 Page 60). No price elasticity is reflected in NSPI's commercial or industrial models.

1 The NSPML base case began with the GRA-Refresh forecast then added
2 certain load growth contingencies in consideration of compliance with the
3 RES requirements. (CA IR-49 at 3)⁹

4 It is a common practice in forecasting to perform sensitivity analysis in this
5 manner. (CA IR-49 at 4)

6 In short, the Sponsor admits that its “Base” case is not really a base case,
7 but a high-end sensitivity.

8 **Q: Is the Sponsor’s “Base” case a reasonable high-end-sensitivity load**
9 **forecast?**

10 A: Yes, except for the treatment of the Port Hawkesbury mill through 2019.
11 Including the mill’s economy-energy load in planning violates NSPI’s promises
12 and the Board’s orders. Assuming that the mill load converts to firm energy
13 service in 2020, and that its energy load would then be in NSPI’s forecast, would
14 be a plausible sensitivity. Since the Sponsor offers no information regarding the
15 likelihood that the paper markets would make that change feasible, it is not
16 possible to judge how extreme a sensitivity that would be.

17 **C. The Missing Low Case**

18 **Q: Does the Sponsor present a true low-load-sensitivity case, to balance the**
19 **high-load sensitivity of its “Base” forecast?**

20 A: No.

⁹It is not clear why the Sponsor refers here to “in consideration of compliance with the RES requirements,” since it uses its “Base” case for estimating the cost of meeting energy requirements, not just for verifying compliance with the RES.

1 **Q: What is the significance of high- and low-load-sensitivity cases in the**
2 **evaluation of the economics of a power-supply project such as the Maritime**
3 **Link?**

4 A: The primary consideration in project evaluation is the reference case, represent-
5 ing the conditions that are most likely to occur or conditions in the middle of the
6 likely range. Where alternatives have similar costs in the reference case, it is
7 also useful to consider the effect of a range of future conditions, such as load.
8 For example, if costs are very close for Alternative A and Alternative B with
9 reference-case inputs, but Alternative A is far superior to Alternative B in the
10 high sensitivity and only slightly worse than Alternative B in the low sensitivity,
11 the decision-maker (such as the Board) may decide that Alternative A has more
12 promise overall. But if the alternatives are close in the reference case, Alterna-
13 tive A is slightly superior in the high sensitivity and Alternative B is much better
14 in the low sensitivity, Alternative B may be the preferred choice.

15 **Q: What problem arises from the Sponsor's failure to model a low-load-sensi-**
16 **tivity case?**

17 A: The Maritime Link is a large fixed investment, providing a large amount of firm
18 energy and potentially access to a very large amount of non-firm economy
19 energy. If load is high, as in the Sponsor's "Base" case, the Maritime Link will be
20 more advantageous than it would under a reference forecast, such as the
21 Sponsor's "Low" case. Under a truly low forecast sensitivity, the Maritime Link
22 would represent the same high level of fixed costs, but would provide much
23 lower benefits. Nova Scotia electric customers would be committed to large
24 payments for small benefits.

25 If the Maritime Link appears to be economic in the high case, that would
26 indicate that the project *might* be cost-effective under the most favorable

1 circumstances. Without a corresponding low case, the Board cannot assess the
2 potential magnitude of the loss from the Maritime Link under unfavorable
3 conditions.

4 The issue of uncertainty in load levels is particularly important in this pro-
5 ceeding, since the alternatives to the Maritime Link—indigenous wind and im-
6 ports from Hydro Quebec—are more flexible in terms of the timing and magni-
7 tude of commitments. In the wind case, for example, NSPI would have until
8 about 2018 to determine the amount of supply needed to meet the 2020 RES.

9 **Q: What would be a suitable low-load sensitivity case?**

10 A: To balance the high-load “Base” forecast, the true low forecast would use
11 economic growth drivers substantially lower than the Sponsor’s “Low” (actually
12 reference) case, with lower electric-heating saturation, loss of additional large-
13 industrial loads, and one or more electricity-saving contingencies, such as
14 increased saturation of wood pellets for space heating.

15 **IV. Wind-Power Costs**

16 **A. Wind Generation Costs**

17 **Q: What does the Sponsor assume regarding the cost of new wind plants as a**
18 **part of an alternative to the Maritime Link?**

19 A: In Appendix 6.03, the Sponsor reports that it estimated capital and O&M costs
20 with a total “levelized cost of \$80/MWh (\$2012).”¹⁰ Those costs were applied to
21 425 MW of wind to be added in January 2019, and an additional 50 MW in each

¹⁰Based on Synapse IR 1 Attachment 1, I interpret this to mean \$80/MWh levelized in nominal terms, starting in January 2012.

1 of 2028, 2034 and 2037 (Appendix 6.03 at 14) to meet the RES requirement in
2 the Sponsor's "Base" load case.¹¹

3 **Q: Is that a reasonable assumption for the costs of new wind?**

4 A: No. The cost of NSPI's most recent acquisitions was less than \$80/MWh, and the
5 cost trend has been strongly downward. In August 2012, the Renewable
6 Electricity Administrator (REA) selected 116 MW of new wind projects (South
7 Canoe Oxford, South Canoe Minas, and Sable Wind), expected to produce 355
8 GWh annually by 2015, and announced that "The average purchase price from
9 these three projects is in the mid \$70/MWh range."¹² In fact, NSPI is a 49%
10 owner of these projects and reports even lower costs—about \$■■■/MWh, or
11 \$■■■/MWh net of the loss reductions due the plant's locations—for its share of
12 the two South Canoe projects.¹³ That price would be for installation in late 2014,
13 so the price in early-2012 dollars would be about \$■■■/MWh, or \$■■■/MWh
14 including the loss benefits.¹⁴

¹¹Traditionally, NSPI has added most of its wind resources in the December before the year that they were needed to meet the RES, so the January in-service date overstates the present value of the 2019 wind additions. Also, the Sponsor assumes that the later increments of wind are frequently curtailed and thus reduces projected capacity factor by about three percentage points, effectively raising the cost to about \$90/MWh.

¹²"Three Contracts Awarded to Nova Scotia Renewable Energy Projects" News Updates August 2nd, available online from NS Department of Energy at <https://nsrenewables.ca/news-updates>. 2012, accessed 4/15/2013. Halifax: Nova Scotia Department of Energy.

¹³As NSPI explained, compared to its partners in the projects (Minas Basin Pulp and Paper and Minas Frozen Foods) NSPI's "ability to claim the accelerated capital cost allowance immediately and its cost of capital allows for...lowering the price overall" (South Canoe Wind Project Capital Work Order Application at 24).

¹⁴I believe that NSPI has slightly understated the ratemaking cost of all of its capital project, by treating administrative overhead (AO) as being a transfer from current costs, without any

1 In addition, NSPI's actual capital costs for wind farms have tended to be
 2 lower than its cost forecasts, as shown in Table 2. Another 4% reduction in costs
 3 of the South Canoe would bring the cost down to the \$■■-■■/MWh range.

4 **Table 2: Past NSPI Wind Cost Variances**

	Total Costs (\$M)			
	Application Forecast	Actual	Variance	% Variance
<i>Digby</i>	79.8	76.8	-3.0	-3.8%
<i>Nuttby</i>	120.0	114.4	-5.6	-4.7%

Source: NSPI South Canoe Wind Project Reply Evidence at 16

5 The REA procurement severely constrained and penalized many potential
 6 project bids, based on the REA's judgmental perception of the costs and risks of
 7 projects that would be located in certain locations (including all of Cape
 8 Breton), take energy-resource integration service (ERIS), and/or be in early
 9 stages of development.¹⁵ A less-constrained procurement might have received
 10 still lower bids, especially if NSPI were procuring turnkey projects, to utilize its
 11 tax and financing advantages.

12 **Q: Have the costs of NSPI wind projects been stable over the last several years?**

13 A: No. The costs have fallen dramatically. Prior to plant completion, NSPI estimated
 14 levelized costs of its previous wind farms as follows:

incremental cost. This issue is under discussion in the Capital Expenditure Justification Criteria working group. Any AO adjustment to levelized cost would be very small, on the order of 0.1%.

¹⁵The REA scored each proposal on whether it had an experienced project team, financing commitments, completed wind-speed and environmental assessments, and demonstrated community acceptance. This screening may have screened out projects that would have produced power at lower prices, but did not meet the REA's criteria for having a high probability of project completion. Any of those projects that were developed or co-developed by NSPI would meet the project-team and financing criteria; completion of wind-speed and environmental assessments are primarily issues of timing.

- 1 • \$84.54/MWh for Nuttby, completed December 2010 (Nuttby Application,
2 September 2009, at 16);
- 3 • \$91.65/MWh for Point Tupper, completed August 2010 (Point Tupper
4 Application, February 23, 2010, at 16);¹⁶
- 5 • \$86.71/MWh for Digby, completed December 2010 (Digby Application,
6 July 23, 2010, at 25)

7 As noted above, Nuttby and Digby came in under budget, which might
8 reduce the levelized cost by a few mills per kWh.¹⁷ The costs of all of these
9 projects were reduced by the federal EcoEnergy credit of \$10/MWh for the first
10 ten years of operation. Adding back the \$7/MWh levelized value of the Eco-
11 Energy credit would bring these prices to about \$90/MWh. The decline to the
12 cost of South Canoe (by more than █ % in just four years) is partially due to
13 falling debt costs, but the larger factor is the decline in capital costs. Since wind-
14 turbine technology continues to improve, future wind farms are likely to be even
15 less expensive than South Canoe.

16 ***B. Wind Integration Costs***

17 **Q: Did the Sponsor reasonably model the problems and costs of integrating**
18 **additional wind generation into the NSPI system?**

19 A: No. This issue is discussed in detail in the evidence of Levitan and Associates in
20 this proceeding. I will comment on only a few issues that I identified in my
21 review of the wind integration study (Application Appendix 6.02), specifically
22 the “typical daily min/max range” of load, the daily range of wind generation,

¹⁶This total includes NSPI’s 49% share, at about \$ █ /MWh and the sponsor’s 51% share.

¹⁷I do not have similar final cost data for Point Tupper readily available.

1 the coincidence of rising load and falling wind generation, and “minimum
2 capacity of committed units” in Appendix 6.02, Table 3.3.

3 **Q: What was the basis for NSPML’s estimate of the typical daily load swing?**

4 A: That was one of the questions that the Sponsor declined to answer. When asked
5 for “the data and analysis from which NSPI determined that the ‘System Typical
6 Daily Min/Max Range’ is 580 MW,” the Sponsor provided neither data nor
7 analysis, and responded as follows:

8 The daily Min/Max range of 580 MW was selected to demonstrate the
9 challenges that could be faced by system operators under a high wind
10 penetration scenario. Min to max swings of over 700 MW occurs on the NS
11 Power system today. (CA IR-46b)

12 **Q: Is the 580 MW daily minimum to maximum load swing posited by the**
13 **Sponsor typical of the NSPI system?**

14 A: No. I downloaded Nova Scotia load data from the NSPI Open Access Same-time
15 Information System for 2011, the first eleven months of 2012 (NSPI has not yet
16 posted the December 2012 data), and the first two months of 2013, and com-
17 puted the load swing from the minimum to the maximum for each day. Table 3
18 summarizes some of those data. A swing is far from typical, since the average
19 swings were a bit over 400 MW, and only 27 days of the 700 days in this period
20 (less than 4%) had swings over 580 MW. Even looking at a somewhat broader
21 range, down to 550 MW, only 38 days have higher swing (about 5% of the 700
22 days). Only January and December have more than three days with swings over
23 550 MW, and five months have no swings that large in either year.

Table 3: Daily Load Swings

	2011	2012 to Nov	Jan–Feb 2013
<i>Average Swing (MW)</i>	423	402	381
<i>Days with Swing ></i>			
580 MW	16	11	2
550 MW	25	13	3
<i>Days with Swing >550 MW</i>			
Jan	5	7	2
Feb	3	1	1
Mar	3	0	
Apr	0	0	
May	0	0	
Jun	0	0	
Jul	0	0	
Aug	1	0	
Sep	0	0	
Oct	1	2	
Nov	1	3	
Dec	11	–	

Far from being typical, the 580-MW swing is exceptionally large.

Q: Is it true that “Min to max swings of over 700 MW occurs on the NS Power system today,” as the Sponsor claimed in CA IR-46b?

A: That characterization is a stretch. There are no load swings of more than 700 MW, over even 680 MW, in the months of 2012 and 2013 for which data are posted. There was one day with a swing over 700 MW in December 2010 and one in December 2011. In order for the Sponsor’s characterization to be correct for load swings (in the plural), the term “today” must include a period of more than two years.

Q: What swing of wind output does the Sponsor combine with this load swing?

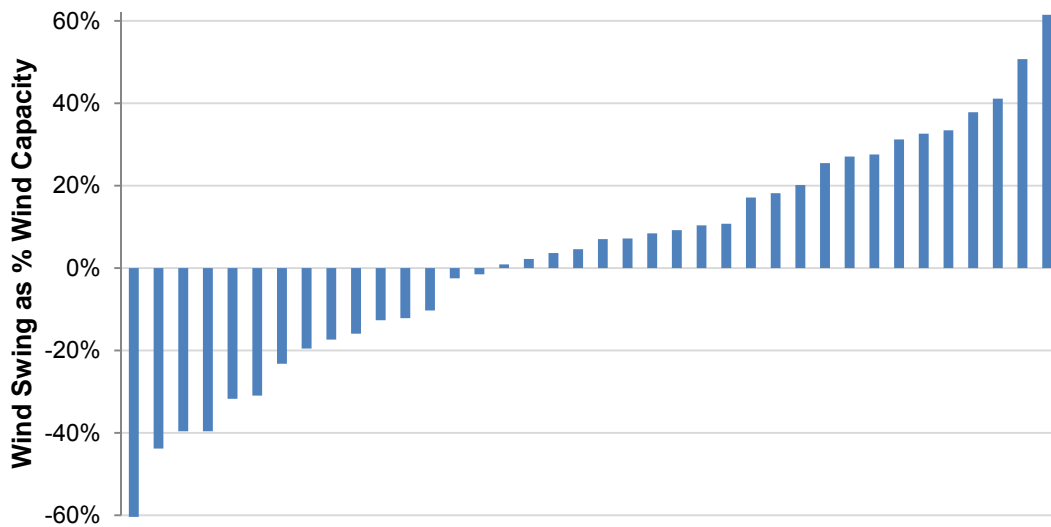
A: Appendix 6.02, Table 3.3, assumes that the very high load swing from minimum to maximum load perfectly coincides with the decline of wind generation from maximum at the time of minimum load to zero at the time of maximum load.

1 **Q: Does the Sponsor present evidence that wind generation tends to fall as load**
2 **rises?**

3 A: No. My review of the wind data provided in Synapse IR-5 Attachment 1 does
4 not find any such correlation. For each of the 38 days in 2011 and 2012 with a
5 load swing of more than 550 MW, Figure 1 shows the change in wind output
6 from the low-load hour to the daily peak hour.¹⁸ Appendix 6.02, Table 3.3
7 assumes that wind generates at 100% of capacity at the minimum-load hour and
8 drops to zero at the daily peak. To the contrary, on 23 of those days (to the right
9 side of the figure), wind generation *increased* between the lowest-load hour and
10 the peak hour of the day, offsetting the load swing. On another 11 days, wind
11 output declined by less than one third of installed capacity. Four days had
12 negative wind swings of about 40% of capacity, and just one had a downward
13 swing of 60%. For the 785 MW wind case posited in Table 3.3, the difference
14 between a wind swing of 100% and a swing of 60% is about 300 MW, or the
15 load-following capacity of about three and a half committed coal units.

¹⁸The wind output in each hour is from Synapse IR-5, Attachment 1. Rather than try to estimate the capacity of wind installed and included in the hourly monitoring at various dates, I estimated the installed capacity as the maximum previously reported hourly output in each category (IPP, Digby, and Nuttby) reported in Synapse IR-5. Since the IPPs may not have operated at full capacity simultaneously, I may have underestimated the total wind capacity and hence overstated the percentage swing.

Figure 1: Wind-Output Swing Coincident with High Load Swings



Each bar corresponds to one of the 38 days.

While NSPI will need to improve its wind-output forecasting as wind penetration grows, and will continue to require some coal plants to operate off-peak to meet peak loads, the burden of managing plant commitment should be much lower than the Sponsor suggests in Figure 3.3 of Appendix 6.02.

Q: Does Appendix 6.02, Table 3.3, use a reasonable value for must-run thermal generation?

A: I have only reviewed the treatment of the Brooklyn and Port Hawkesbury biomass plants, which CA IR-46c lists as being “must-run for RES” at a total of 75 MW. These units do not need to run in every hour to meet the RES. If system conditions require it at high-wind, low-load periods, these units can be shut down for a few hours. This generation should not be dispatched if that would require curtailing wind generation or shutting down fossil units that may be required in the next day.

1 **Q: What capacity values does the Sponsor assign to generation taking Energy**
2 **Resource Interconnection Service (ERIS)?**

3 A: The Sponsor gives zero capacity value to these resources (Appendix 6.02 at 10),
4 which currently include the Port Hawkesbury biomass plant and the Nuttby,
5 Dalhousie Mountain, and Glen Dhu wind plants.

6 **Q: How does NSPI deal with wind plants served on ERIS?**

7 A: When asked for “any information on any actual problems experienced due to
8 the use of ERIS by wind projects,” the Sponsor responded as follows:

9 ERIS issues for wind projects east of Onslow are handled by out-of-merit
10 redispatch of thermal generation in Cape Breton. Wind generation in the
11 Digby area has been curtailed in periods of transmission line outages or
12 high hydro generation availability in the western Annapolis Valley. (CA IR-
13 33f)

14 The first sentence indicates that the ERIS status of two of the wind plants
15 results in reduced operation of the coal plants on Cape Breton.¹⁹ Since reliability
16 problems would generally occur at times of high load and outages in some of the
17 Cape Breton coal fleet, turning down coal when there is more than enough
18 generation available would not normally be a reliability problem. The second
19 sentence of the response does not appear to be related to ERIS, since the ERIS
20 wind plants are not in the Digby area.

21 **Q: Is it reasonable to assign those generators zero capacity value?**

22 A: No. The ERIS transmission service is nominally non-firm. However, NSPI’s
23 experience indicates that these resources are rarely curtailed, and when they are

¹⁹The ERIS “wind projects east of Onslow” are Dalhousie Mountain and Glen Dhu. The Sponsor, in CA IR-89, adds Trenton to the coal plants that can be turned down in response to wind generation east of Onslow, and also clarifies that “out-of-merit” here means that NSPI would sometimes rather turn down gas generation than the coal generation, not that replacing coal energy with wind increases costs.

1 curtailed, it is due to excess generation using the same transmission facilities,
2 and/or a lack of load. At the times at which the generation would be needed—
3 high load periods, especially when other generation is out of service—the
4 transmission system will not tend to be heavily loaded, allowing NSPI to deliver
5 energy from the ERIS projects to load. As shown in CA IR-86, the curtailments
6 of wind generation in 2011–2012 occurred at low-load periods, starting at 12:33
7 to 5:45 in the morning.

8 As the Sponsor concedes,

9 All wind curtailment events were due to reaching minimum safe generation
10 levels, except for two Glen Dhu curtailments—[starting at] 2012-08-31
11 00:33 and 2012-09-01 05:45—which were due to transmission system
12 constraints. (CA IR 86b)

13 Consequently, ERIS projects do not appear to be significantly less valuable
14 for serving peak load than other similar resources served on network service. As
15 a result, the Sponsor has understated the capacity value of existing wind
16 resources and has overstated the cost of integrating future wind resources.

17 **V. Assessment of Maritime Link Net Benefits for Nova Scotia Ratepayers**

18 **Q: Has the Sponsor demonstrated that its proposal meets the standard that**
19 **“the project represents the lowest long-term cost alternative for electricity**
20 **for ratepayers in the Province,” as required by the Maritime Link Cost**
21 **Recovery Process Regulations?**

22 A: No. The numerous problems in the Sponsor’s analysis, including those I
23 describe above and those described in the evidence of Levitan & Associates on
24 behalf of the Consumer Advocate and Small Business Advocate, make it
25 impossible to reach that conclusion. Even in that analysis the difference in
26 present value among the alternatives is quite low. Since the Sponsor’s analysis is

1 biased toward the Maritime Link project by a substantial but not quantified
2 amount, the Board cannot determine whether the bias accounts for all of the
3 apparent net benefit of the Maritime Link.

4 As demonstrated in the evidence of Levitan & Associates, correcting the
5 Sponsor's errors indicates that the alternatives (indigenous wind and imports
6 from Hydro Quebec) would be less expensive than the Maritime Link as
7 proposed. The important corrections include reduced gas prices, reduced capa-
8 city requirements in the "Low" load wind case, elimination of double-counting
9 of wind curtailments and integration costs, and including the costs of pumped
10 storage without including the energy and capacity benefits of pumped storage.

11 **VI. Options for Improving the Economics of Maritime Link for Nova Scotia**
12 **Ratepayers**

13 **Q: Have you identified options for reducing the burden of the Maritime Link**
14 **on Nova Scotia ratepayers, if the Board accepts NSPML's application?**

15 A: Yes. Four such options would be the following:

- 16 • ensuring NSPI access to specific levels of energy above the NS Block, at
17 fixed prices,
- 18 • splitting the sales revenues from Nalcor generation flowing through the
19 NSPI transmission system,
- 20 • excluding the Labrador Transmission Assets from the allocation of costs to
21 NSPI,
- 22 • building the Maritime Link as a merchant project, with guaranteed cost
23 recovery from Nova Scotia consumers.

1 **A. *Guaranteed Pricing of Economy Energy***

2 **Q: How much energy would Nova Scotia consumers receive in exchange for**
3 **the share of the project costs for which they will be charged?**

4 A: As proposed by NSPML, in consideration for its assuming 20% of the costs of the
5 Maritime Link, NSPI would receive from Nalcor an average of 153 MW for
6 sixteen hours daily (including weekends) for 895 GWh annually for 35 years
7 (the NS Block) and about 200 MW of Supplemental Energy in the off-peak
8 hours for about 254 GWh annually for the first five years. Any additional energy
9 that NSPI receives from Nalcor would be priced at the market value of the
10 energy, which may be high at some times and low at others.

11 **Q: How much economy energy does the Sponsor assume NSPI will receive from**
12 **the Maritime Link?**

13 A: In the Application, the Sponsor assumes that, under its “Base” forecast, NSPI
14 would purchase an average of about 1,300 GWh annually in economy energy
15 over the Maritime Link during the period of the Supplemental Energy block,
16 rising to about 1,530 GWh in 2023 and 2024, to about 1,600 GWh in 2025
17 (when NSMPL assumes that transmission upgrades will allow Nova Scotia to
18 increase its take from Nalcor from 300 MW to 500 MW), and to more than
19 1,700 GWh after 2035, in addition to purchases of about 500 GWh from New
20 Brunswick.²⁰ This magnitude would require NSPI to take an average of about
21 280 MW from the Maritime Link around the clock prior to 2025 (and more
22 later), increasing NSPI’s requirement for operating reserves.

²⁰The Application suggests that the New Brunswick purchases arise from the Maritime Link project. (Application at 92) It is not clear why that should be true. The purchases from New Brunswick that the Sponsor assumes with the Maritime Link are orders of magnitude higher than the purchases that NSPI projected for 2013 and 2014 in the 2013 GRA.

1 **Q: How would the availability of additional fixed-price surplus energy from**
2 **Nalcor aid Nova Scotia electric customers?**

3 A: The Application simply assumes that large surplus-energy purchases will be
4 available from Nalcor and that they will be priced below the costs of wind
5 energy for the first several years of Maritime Link operation.²¹ Neither Nalcor
6 nor the Sponsor has offered any assurance that these quantities or prices will
7 actually be available.

8 If Nalcor provides NSPI with a call option for specific quantities of energy
9 at specific prices that would be competitive with current forward prices,
10 ratepayers would have much greater assurance of receiving benefits from the
11 economy energy, particularly if future market prices for natural gas and
12 electricity are higher than currently expected.

13 **Q: The evidence of Levitan & Associates suggests that much more Supple-**
14 **mental Energy should be included in the Maritime Link package, at no**
15 **additional charge to Nova Scotia ratepayers. Would that change accomplish**
16 **the same end as the call option you have described?**

17 A: Yes. Increasing the number of years during which NSPI receives the Supple-
18 mental Energy block, as the Levitan Panel suggests, would improve the eco-
19 nomics of the Maritime Link package for Nova Scotia ratepayers.

²¹The power prices by month and pricing period (on- and off-peak) are provided in NSUARB IR-37, Attachment 1.

1 **B. *Sharing Nalcor Revenues on Sales through Nova Scotia***

2 **Q: What benefit would NSPI customers receive from Nalcor sales wheeled**
3 **through the Maritime Link and Nova Scotia to New Brunswick and beyond**
4 **to New England?**

5 A: The electric consumers would receive no direct benefits from these transactions.
6 All else equal, the transmission revenues from the Nalcor wheeling would
7 reduce the allocation of transmission costs to Nova Scotia customers, but NSPI
8 will also need to invest in additional transmission to allow Nalcor to make those
9 sales, so the net effect is likely to be near zero. If New Brunswick does not
10 expand internal transmission sufficiently to allow Nalcor to deliver to New
11 England all the potential throughput of the Maritime Link, NSPI would be re-
12 quired to buy the additional stranded energy from Emera at a price calculated to
13 eliminate any net benefit to NSPI, including the benefit of RES and environmental
14 compliance (Application p. 146, Appendix 8.01, and CA IR-71 and IR-97).²²

15 **Q: How would sharing of Nalcor's revenues on sales wheeled through the**
16 **Maritime Link and Nova Scotia benefit NSPI customers?**

17 A: I see three benefits of Nalcor paying the Sponsor for this use of the Maritime
18 Link, so long as the revenues are passed on to NSPI ratepayers. First, the
19 additional revenues would reduce the net cost of the Maritime Link Project,
20 making it more competitive with the alternatives. Second, if Nalcor sales to New
21 England rise, diverting energy away from sales to Nova Scotia, the shared
22 revenues would increase, offsetting some of the lost benefits to Nova Scotia.
23 Third, even a small revenue share (e.g., a few percent of revenue) would

²²As a result, NSPI may be charged more for stranded energy than it would pay for negotiated purchases of surplus energy.

1 encourage Nalcor to maximize sales to Nova Scotia by reducing the price
2 offered to NSPI.

3 **C. *Exclusion of Labrador Transmission Assets from NSPI Rates***

4 **Q: What are the Labrador Transmission Assets?**

5 A: The Labrador Transmission Assets (LTA) comprise two overhead 315-kV AC
6 transmission lines from Muskrat Falls to Churchill Falls, via Gull Island, along
7 with associated switchyards at Churchill Falls and Muskrat Falls. (Filing, at 96;
8 MHI Study, App. 5.01, at 55)

9 **Q: What is the cost of the LTA?**

10 A: The guaranteed capital cost of the LTA is \$700 million, of which NSPML's share is
11 \$140 million.²³ (Filing, p. 97) Based on the revenue requirements for the
12 Maritime Link in Synapse IR-16 Attachment 1, I estimate the annual carrying
13 charge rate to be about 8.5%, which for the LTA would be about \$12 million
14 annually.

15 **Q: Is Nalcor installing the Labrador Transmission Assets for the purposes of**
16 **supplying the NS Block?**

17 A: No. While the Sponsor asserts that "The Labrador Transmission Assets are
18 required to complete the transactions in totality including the performance of all
19 contractual provisions regarding the supply of the NS Block" (CA/SBA IR-20a),
20 it does not explain why or how that would be true. the Sponsor also acknow-
21 ledges that "The Labrador Transmission Assets allow for energy swaps between

²³According to the MHI Study, the cost estimate for the LTA "increased significantly with Decision Gate 3" as a result of a decision to include 735 kV equipment at the Churchill Falls switchyard "which had previously been attributed to the Gull Island Generating Station Project" (MHI Study, at 55).

1 the Upper Churchill power house and Muskrat Falls to maximize energy
2 production from the Churchill River system” (CA/SBA IR-20a), which appears
3 to be a benefit primarily for Nalcor and Hydro Quebec. The LTA also appears to
4 be useful for Nalcor to fully access its entitlement in Churchill Falls (currently
5 the 300 MW recall block and after 2041 the entire 5,400 MW of the project).
6 While these interconnections might make more economy energy available to
7 Nova Scotia over the Maritime Link, the LTA would also allow Nalcor to wheel
8 surplus energy from Muskrat Falls (and, presumably, future generation at Gull
9 Island) through Hydro Quebec to Ontario, New York, and New England, po-
10 tentially reducing energy available to Nova Scotia and increasing the price of
11 whatever energy is available.²⁴

12 In short, the Sponsor has not shown that Nalcor is investing in the LTA in
13 order to provide for the supply of NSPML’s 20% share of Muskrat Falls genera-
14 tion or NSPML’s allocation of Supplemental Energy from Muskrat Falls.

15 **Q: Would the Labrador Transmission Assets benefit Nova Scotia power**
16 **consumers?**

17 A: There are no assurances that NSPI customers would reap any tangible benefits
18 from the LTA. While the LTA may increase the availability of surplus energy for
19 purchase by NSPI at market prices, there is no guarantee regarding the quantity
20 or pricing of any such future transactions. Indeed, by opening up the route
21 through HQ to Ontario and the US, the LTA may reduce the amount of economy

²⁴The Application (at 25) also claims that the LTA will connect Nova Scotia to Hydro Quebec and thereby complete a “new regional electricity loop that gives access to competitive energy markets” in New England. However, the Sponsor has not offered any evidence of the impact of this electricity loop on the availability or pricing of market-priced power in Nova Scotia or of any tangible benefits to NSPI customers from completing this loop with the LTA.

1 energy available to Nova Scotia and increase the price of power available to
2 Nova Scotia.

3 **Q: Should the costs of the LTA be recovered from NSPI retail customers?**

4 A: No. The Labrador Transmission Assets are not required to deliver the NS Block
5 to NSPI load. Moreover, there is no guarantee that investment in the LTA will
6 increase the availability, or lower the cost, of surplus energy to NSPI load.

7 Recovering 20% of the LTA investment from NSPI customers can be viewed
8 as distorting the “20 for 20” concept upon which the cost allocation for the
9 whole suite of investments is based. Under that approach, Nova Scotia would
10 receive 20% of the Muskrat Falls output in exchange for paying 20% of the total
11 cost of Muskrat Falls and the facilities necessary to deliver Muskrat Falls output
12 to Newfoundland and Nova Scotia. Since power can be generated at Muskrat
13 Falls and delivered to Newfoundland and Nova Scotia without the Labrador
14 Transmission Assets, including the LTA in the “20 for 20” computation would
15 charge NSPI retail customers inappropriately. Thus, it would be more equitable
16 and logical to exclude Nova Scotia consumers for paying any part of the LTA
17 capital and O&M costs as part of the Maritime Link.²⁵

18 **Q: Would excluding recovery of the costs of the LTA from NSPI retail customers**
19 **require revision in the suite of contracts and other agreements between the**
20 **Sponsor and Nalcor?**

21 A: I do not believe so. The division of costs and responsibilities between the parties
22 can remain the same as currently proposed. The only difference would be that
23 the Sponsor would recover its share of the LTA costs from tariff arrangements
24 with Nalcor, as the latter uses the LTA to transfer energy between Muskrat Falls

²⁵Were the Maritime Link package clearly in the best interest of ratepayers, the justification for the deal would be of limited relevance.

1 and Churchill Falls and to integrate Gull Island, rather than from the Nova
2 Scotia ratepayers.

3 ***D. Merchant Development of Maritime Link***

4 **Q: How might the Maritime Link be developed on a merchant basis?**

5 A: Rather than committing Nova Scotia ratepayers to paying for the Maritime Link
6 on a cost-of-service basis, without any assurance that the project will provide
7 benefits commensurate with those costs, Nalcor, Emera, or a third party could
8 pay the costs and recover them through sales of energy and capacity to NSPI,
9 New Brunswick, or New England. Nova Scotia could purchase the amount of
10 energy that it needed and that was cost-effective, given actual load growth and
11 the costs of alternatives. That approach would relieve the Board of the need to
12 approve the economics of the project, which would be the responsibility of the
13 sponsors.

14 **Q: Might the merchant approach create any regulatory complications?**

15 A: Yes. If Emera owns a portion of a merchant facility selling power to NSPI, the
16 Board would need to enforce its rules carefully regarding affiliate transactions.
17 Since NSPI's planning decisions could affect Emera's unregulated earnings, the
18 Board would have to be particularly vigilant in reviewing any NSPI proposal
19 regarding resource planning, generation operation, and even transmission plan-
20 ning. Regulating NSPI will be easier if Emera is not an owner of the merchant
21 Maritime Link facilities.

22 **Does this conclude your testimony?**

23 A: Yes.

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SUMMARY OF PROFESSIONAL EXPERIENCE

- 1986–Present* **President, Resource Insight, Inc.** Consults and testifies in utility and insurance economics. Reviews utility supply-planning processes and outcomes: assesses prudence of prior power planning investment decisions, identifies excess generating capacity, analyzes effects of power-pool-pricing rules on equity and utility incentives. Reviews electric-utility rate design. Estimates magnitude and cost of future load growth. Designs and evaluates conservation programs for electric, natural-gas, and water utilities, including hook-up charges and conservation cost recovery mechanisms. Determines avoided costs due to cogenerators. Evaluates cogeneration rate risk. Negotiates cogeneration contracts. Reviews management and pricing of district heating systems. Determines fair profit margins for automobile and workers' compensation insurance lines, incorporating reward for risk, return on investments, and tax effects. Determines profitability of transportation services. Advises regulatory commissions in least-cost planning, rate design, and cost allocation.
- 1981–86* **Research Associate, Analysis and Inference, Inc.** (Consultant, 1980–81). Researched, advised, and testified in various aspects of utility and insurance regulation. Designed self-insurance pool for nuclear decommissioning; estimated probability and cost of insurable events, and rate levels; assessed alternative rate designs. Projected nuclear power plant construction, operation, and decommissioning costs. Assessed reasonableness of earlier estimates of nuclear power plant construction schedules and costs. Reviewed prudence of utility construction decisions. Consulted on utility rate-design issues, including small-power-producer rates; retail natural-gas rates; public-agency electric rates, and comprehensive electric-rate design for a regional power agency. Developed electricity cost allocations between customer classes. Reviewed district-heating-system efficiency. Proposed power-plant performance standards. Analyzed auto-insurance profit requirements. Designed utility-financed, decentralized conservation program. Analyzed cost-effectiveness of transmission lines.
- 1977–81* **Utility Rate Analyst, Massachusetts Attorney General.** Analyzed utility filings and prepared alternative proposals. Participated in rate negotiations, discovery, cross-examination, and briefing. Provided extensive expert testimony before various regulatory agencies. Topics included demand forecasting, rate design, marginal costs, time-of-use rates, reliability issues, power-pool operations, nuclear-power cost projections, power-plant cost-benefit analysis, energy conservation, and alternative-energy development.

EDUCATION

SM, Technology and Policy Program, Massachusetts Institute of Technology, February 1978.

SB, Civil Engineering Department, Massachusetts Institute of Technology, June 1974.

HONORS

Chi Epsilon (Civil Engineering)

Tau Beta Pi (Engineering)

Sigma Xi (Research)

Institute Award, Institute of Public Utilities, 1981.

PUBLICATIONS

“Environmental Regulation in the Changing Electric-Utility Industry” (with Rachel Brailove), *International Association for Energy Economics Seventeenth Annual North American Conference* (96–105). Cleveland, Ohio: USAEE. 1996.

“The Price is Right: Restructuring Gain from Market Valuation of Utility Generating Assets” (with Jonathan Wallach), *International Association for Energy Economics Seventeenth Annual North American Conference* (345–352). Cleveland, Ohio: USAEE. 1996.

“The Future of Utility Resource Planning: Delivering Energy Efficiency through Distributed Utilities” (with Jonathan Wallach), *International Association for Energy Economics Seventeenth Annual North American Conference* (460–469). Cleveland, Ohio: USAEE. 1996.

“The Future of Utility Resource Planning: Delivering Energy Efficiency through Distribution Utilities” (with Jonathan Wallach), *1996 Summer Study on Energy Efficiency in Buildings*, Washington: American Council for an Energy-Efficient Economy 7(7.47–7.55). 1996.

“The Allocation of DSM Costs to Rate Classes,” *Proceedings of the Fifth National Conference on Integrated Resource Planning*. Washington: National Association of Regulatory Utility Commissioners. May 1994.

“Environmental Externalities: Highways and Byways” (with Bruce Biewald and William Steinhurst), *Proceedings of the Fifth National Conference on Integrated Resource Planning*. Washington: National Association of Regulatory Utility Commissioners. May 1994.

“The Transfer Loss is All Transfer, No Loss” (with Jonathan Wallach), *The Electricity Journal* 6:6 (July 1993).

“Benefit-Cost Ratios Ignore Interclass Equity” (with others), *DSM Quarterly*, Spring 1992.

“ESCOs or Utility Programs: Which Are More Likely to Succeed?” (with Sabrina Birner), *The Electricity Journal* 5:2, March 1992.

“Determining the Marginal Value of Greenhouse Gas Emissions” (with Jill Schoenberg), *Energy Developments in the 1990s: Challenges Facing Global/Pacific Markets, Vol. II*, July 1991.

“Monetizing Environmental Externalities for Inclusion in Demand-Side Management Programs” (with E. Caverhill), *Proceedings from the Demand-Side Management and the Global Environment Conference*, April 1991.

“Accounting for Externalities” (with Emily Caverhill). *Public Utilities Fortnightly* 127(5), March 1 1991.

“Methods of Valuing Environmental Externalities” (with Emily Caverhill), *The Electricity Journal* 4(2), March 1991.

“The Valuation of Environmental Externalities in Energy Conservation Planning” (with Emily Caverhill), *Energy Efficiency and the Environment: Forging the Link*. American Council for an Energy-Efficient Economy; Washington: 1991.

“The Valuation of Environmental Externalities in Utility Regulation” (with Emily Caverhill), *External Environmental Costs of Electric Power: Analysis and Internalization*. Springer-Verlag; Berlin: 1991.

“Analysis of Residential Fuel Switching as an Electric Conservation Option” (with Eric Espenhorst and Ian Goodman), *Gas Energy Review*, December 1990.

“Externalities and Your Electric Bill,” *The Electricity Journal*, October 1990, p. 64.

“Monetizing Externalities in Utility Regulations: The Role of Control Costs” (with Emily Caverhill), in *Proceedings from the NARUC National Conference on Environmental Externalities*, October 1990.

“Monetizing Environmental Externalities in Utility Planning” (with Emily Caverhill), in *Proceedings from the NARUC Biennial Regulatory Information Conference*, September 1990.

“Analysis of Residential Fuel Switching as an Electric Conservation Option” (with Eric Espenhorst and Ian Goodman), in *Proceedings from the NARUC Biennial Regulatory Information Conference*, September 1990.

“A Utility Planner’s Checklist for Least-Cost Efficiency Investment” (with John Plunkett) in *Proceedings from the NARUC Biennial Regulatory Information Conference*, September 1990.

Environmental Costs of Electricity (with Richard Ottinger et al.). Oceana; Dobbs Ferry, New York: September 1990.

“Demand-Side Bidding: A Viable Least-Cost Resource Strategy” (with John Plunkett and Jonathan Wallach), in *Proceedings from the NARUC Biennial Regulatory Information Conference*, September 1990.

“Incorporating Environmental Externalities in Evaluation of District Heating Options” (with Emily Caverhill), *Proceedings from the International District Heating and Cooling Association 81st Annual Conference*, June 1990.

“A Utility Planner’s Checklist for Least-Cost Efficiency Investment,” (with John Plunkett), *Proceedings from the Canadian Electrical Association Demand-Side Management Conference*, June 1990.

“Incorporating Environmental Externalities in Utility Planning” (with Emily Caverhill), *Canadian Electrical Association Demand Side Management Conference*, May 1990.

“Is Least-Cost Planning for Gas Utilities the Same as Least-Cost Planning for Electric Utilities?” in *Proceedings of the NARUC Second Annual Conference on Least-Cost Planning*, September 10–13 1989.

“Conservation and Cost-Benefit Issues Involved in Least-Cost Planning for Gas Utilities,” in *Least Cost Planning and Gas Utilities: Balancing Theories with Realities*, Seminar proceedings from the District of Columbia Natural Gas Seminar, May 23 1989.

“The Role of Revenue Losses in Evaluating Demand-Side Resources: An Economic Re-Appraisal” (with John Plunkett), *Summer Study on Energy Efficiency in Buildings, 1988*, American Council for an Energy Efficient Economy, 1988.

“Quantifying the Economic Benefits of Risk Reduction: Solar Energy Supply Versus Fossil Fuels,” in *Proceedings of the 1988 Annual Meeting of the American Solar Energy Society*, American Solar Energy Society, Inc., 1988, pp. 553–557.

“Capital Minimization: Salvation or Suicide?,” in I. C. Bupp, ed., *The New Electric Power Business*, Cambridge Energy Research Associates, 1987, pp. 63–72.

“The Relevance of Regulatory Review of Utility Planning Prudence in Major Power Supply Decisions,” in *Current Issues Challenging the Regulatory Process*, Center for Public Utilities, Albuquerque, New Mexico, April 1987, pp. 36–42.

“Power Plant Phase-In Methodologies: Alternatives to Rate Shock,” in *Proceedings of the Fifth NARUC Biennial Regulatory Information Conference*, National Regulatory Research Institute, Columbus, Ohio, September 1986, pp. 547–562.

“Assessing Conservation Program Cost-Effectiveness: Participants, Non-participants, and the Utility System” (with A. Bachman), *Proceedings of the Fifth NARUC Biennial Regulatory Information Conference*, National Regulatory Research Institute, Columbus, Ohio, September 1986, pp. 2093–2110.

“Forensic Economics and Statistics: An Introduction to the Current State of the Art” (with Eden, P., Fairley, W., Aller, C., Vencill, C., and Meyer, M.), *The Practical Lawyer*, June 1 1985, pp. 25–36.

“Power Plant Performance Standards: Some Introductory Principles,” *Public Utilities Fortnightly*, April 18 1985, pp. 29–33.

“Opening the Utility Market to Conservation: A Competitive Approach,” *Energy Industries in Transition, 1985–2000*, Proceedings of the Sixth Annual North American Meeting of the International Association of Energy Economists, San Francisco, California, November 1984, pp. 1133–1145.

“Insurance Market Assessment of Technological Risks” (with Meyer, M., and Fairley, W) *Risk Analysis in the Private Sector*, pp. 401–416, Plenum Press, New York 1985.

“Revenue Stability Target Ratemaking,” *Public Utilities Fortnightly*, February 17 1983, pp. 35–39.

“Capacity/Energy Classifications and Allocations for Generation and Transmission Plant” (with M. Meyer), *Award Papers in Public Utility Economics and Regulation*, Institute for Public Utilities, Michigan State University 1982.

Design, Costs and Acceptability of an Electric Utility Self-Insurance Pool for Assuring the Adequacy of Funds for Nuclear Power Plant Decommissioning Expense, (with Fairley, W., Meyer, M., and Scharff, L.) (NUREG/CR-2370), U.S. Nuclear Regulatory Commission, December 1981.

Optimal Pricing for Peak Loads and Joint Production: Theory and Applications to Diverse Conditions (Report 77-1), Technology and Policy Program, Massachusetts Institute of Technology, September 1977.

REPORTS

“Affordability of Pollution Control on the Apache Coal Units: Review of Arizona Electric Power Cooperative’s Comments on Behalf of the Sierra Club” (with Ben Griffiths). 2012. Filed as part of comments in Docket EPA-R09-OAR-2012-0021 by National Parks Conservation Association, Sierra Club, et al.

“Audubon Arkansas Comments on Entergy’s 2012 IRP.” 2012. Prepared for and filed by Audubon Arkansas in Arkansas PUC Docket No. 07-016-U.

“Economic Benefits from Early Retirement of Reid Gardner” (with Jonathan Wallach). 2012. Prepared for and filed by the Sierra Club in PUC of Nevada Docket No. 11-08019.

“Analysis of Via Verde Need and Economics.” 2012. Appendix V-4 of public comments of the Sierra Club et al. in response to November 30 2011 draft of U.S. Army Corps of Engineers environmental assessment in Department of the Army Environmental Assessment and Statement of Finding for Permit Application SAJ-2010-02881.

“State of Ohio Energy-Efficiency Technical-Reference Manual Including Predetermined Savings Values and Protocols for Determining Energy and Demand Savings” (with others). 2010. Burlington, Vt.: Vermont Energy Investment Corporation.

“Green Resource Portfolios: Development, Integration, and Evaluation” (with Jonathan Wallach and Richard Mazzini). 2008. Report to the Green Energy Coalition presented as evidence in Ontario EB 2007-0707.

“Risk Analysis of Procurement Strategies for Residential Standard Offer Service” (with Jonathan Wallach, David White, and Rick Hornby) report to Maryland Office of People’s Counsel. 2008. Baltimore: Maryland Office of People’s Counsel.

“Avoided Energy Supply Costs in New England: 2007 Final Report” (with Rick Hornby, Carl Swanson, Michael Drunsic, David White, Bruce Biewald, and Jenifer Callay). 2007. Northborough, Mass.: Avoided-Energy-Supply-Component Study Group, c/o National Grid Company.

“Integrated Portfolio Management in a Restructured Supply Market” (with Jonathan Wallach, William Steinhurst, Tim Woolf, Anna Sommers, and Kenji Takahashi). 2006. Columbus, Ohio: Office of the Ohio Consumers’ Counsel.

“Natural Gas Efficiency Resource Development Potential in New York” (with Phillip Mosenthal, R. Neal Elliott, Dan York, Chris Neme, and Kevin Petak). 2006. Albany, N.Y.; New York State Energy Research and Development Authority.

“Natural Gas Efficiency Resource Development Potential in Con Edison Service Territory” (with Phillip Mosenthal, Jonathan Kleinman, R. Neal Elliott, Dan York, Chris Neme, and Kevin Petak). 2006. Albany, N.Y.; New York State Energy Research and Development Authority.

“Evaluation and Cost Effectiveness” (principal author), Ch. 14 of “California Evaluation Framework” Prepared for California utilities as required by the California Public Utilities Commission. 2004.

“Energy Plan for the City of New York” (with Jonathan Wallach, Susan Geller, Brian Tracey, Adam Auster, and Peter Lanzalotta). 2003. New York: New York City Economic Development Corporation.

“Updated Avoided Energy Supply Costs for Demand-Side Screening in New England” (with Susan Geller, Bruce Biewald, and David White). 2001. Northborough, Mass.: Avoided-Energy-Supply-Component Study Group, c/o New England Power Supply Company.

“Review and Critique of the Western Division Load-Pocket Study of Orange and Rockland Utilities, Inc.” (with John Plunkett, Philip Mosenthal, Robert Wichert, and Robert Rose). 1999. White Plains, N.Y.: Pace University School of Law Center for Environmental Studies.

“Avoided Energy Supply Costs for Demand-Side Management in Massachusetts” (with Rachel Brailove, Susan Geller, Bruce Biewald, and David White). 1999. Northborough, Mass.: Avoided-Energy-Supply-Component Study Group, c/o New England Power Supply Company.

“Performance-based Regulation in a Restructured Utility Industry” (with Bruce Biewald, Tim Woolf, Peter Bradford, Susan Geller, and Jerrold Oppenheim). 1997. Washington: NARUC.

“Distributed Integrated-Resource-Planning Guidelines.” 1997. Appendix 4 of “The Power to Save: A Plan to Transform Vermont’s Energy-Efficiency Markets,” submitted to the Vermont PSB in Docket No. 5854. Montpelier: Vermont DPS.

“Restructuring the Electric Utilities of Maryland: Protecting and Advancing Consumer Interests” (with Jonathan Wallach, Susan Geller, John Plunkett, Roger Colton, Peter Bradford, Bruce Biewald, and David Wise). 1997. Baltimore, Maryland: Maryland Office of People’s Counsel.

“Comments of the New Hampshire Office of Consumer Advocate on Restructuring New Hampshire’s Electric-Utility Industry” (with Bruce Biewald and Jonathan Wallach). 1996. Concord, N.H.: NH OCA.

“Estimation of Market Value, Stranded Investment, and Restructuring Gains for Major Massachusetts Utilities” (with Susan Geller, Rachel Brailove, Jonathan Wallach, and Adam Auster). 1996. On behalf of the Massachusetts Attorney General (Boston).

From Here to Efficiency: Securing Demand-Management Resources (with Emily Caverhill, James Peters, John Plunkett, and Jonathan Wallach). 1993. 5 vols. Harrisburg, Penn: Pennsylvania Energy Office.

“Analysis Findings, Conclusions, and Recommendations,” vol. 1 of “Correcting the Imbalance of Power: Report on Integrated Resource Planning for Ontario Hydro” (with Plunkett, John, and Jonathan Wallach), December 1992.

“Estimation of the Costs Avoided by Potential Demand-Management Activities of Ontario Hydro,” December 1992.

“Review of the Elizabethtown Gas Company’s 1992 DSM Plan and the Demand-Side Management Rules” (with Jonathan Wallach, John Plunkett, James Peters, Susan Geller, Blair Hamilton, and Andrew Shapiro). 1992. Report to the New Jersey Department of Public Advocate.

Environmental Externalities Valuation and Ontario Hydro’s Resource Planning (with E. Caverhill and R. Brailove), 3 vols.; prepared for the Coalition of Environmental Groups for a Sustainable Energy Future, October 1992.

“Review of Jersey Central Power & Light’s 1992 DSM Plan and the Demand-Side Management Rules” (with Jonathan Wallach et al.); Report to the New Jersey Department of Public Advocate, June 1992.

“The AGREAS Project Critique of Externality Valuation: A Brief Rebuttal,” March 1992.

“The Potential Economic Benefits of Regulatory NO_x Valuation for Clean Air Act Ozone Compliance in Massachusetts,” March 1992.

“Initial Review of Ontario Hydro’s Demand-Supply Plan Update” (with David Argue et al.), February 1992.

“Report on the Adequacy of Ontario Hydro’s Estimates of Externality Costs Associated with Electricity Exports” (with Emily Caverhill), January 1991.

“Comments on the 1991–1992 Annual and Long Range Demand-Side-Management Plans of the Major Electric Utilities,” (with John Plunkett et al.), September 1990. Filed in NY PSC Case No. 28223 in re New York utilities’ DSM plans.

“Power by Efficiency: An Assessment of Improving Electrical Efficiency to Meet Jamaica’s Power Needs,” (with Conservation Law Foundation, et al.), June 1990.

“Analysis of Fuel Substitution as an Electric Conservation Option,” (with Ian Goodman and Eric Espenhorst), Boston Gas Company, December 22 1989.

“The Development of Consistent Estimates of Avoided Costs for Boston Gas Company, Boston Edison Company, and Massachusetts Electric Company” (with Eric Espenhorst), Boston Gas Company, December 22 1989.

“The Valuation of Externalities from Energy Production, Delivery, and Use: Fall 1989 Update” (with Emily Caverhill), Boston Gas Company, December 22 1989.

“Conservation Potential in the State of Minnesota,” (with Ian Goodman) Minnesota Department of Public Service, June 16 1988.

“Review of NEPOOL Performance Incentive Program,” Massachusetts Energy Facilities Siting Council, April 12 1988.

“Application of the DPU’s Used-and-Useful Standard to Pilgrim 1” (With C. Wills and M. Meyer), Massachusetts Executive Office of Energy Resources, October 1987.

“Constructing a Supply Curve for Conservation: An Initial Examination of Issues and Methods,” Massachusetts Energy Facilities Siting Council, June 1985.

“Final Report: Rate Design Analysis,” Pacific Northwest Electric Power and Conservation Planning Council, December 18 1981.

PRESENTATIONS

“Adding Transmission into New York City: Needs, Benefits, and Obstacles.” Presentation to FERC and the New York ISO on behalf of the City of New York. October 2004.

“Plugging Into a Municipal Light Plant,” With Peter Enrich and Ken Barna. Panel presentation as part of the 2004 Annual Meeting of the Massachusetts Municipal Association. January 2004.

“Distributed Utility Planning.” With Steve Litkovitz. Presentation to the Vermont Distributed-Utility-Planning Collaborative, November 1999.

“The Economic and Environmental Benefits of Gas IRP: FERC 636 and Beyond.” Presentation as part of the Ohio Office of Energy Efficiency’s seminar, “Gas Utility Integrated Resource Planning,” April 1994.

“Cost Recovery and Utility Incentives.” Day-long presentation as part of the Demand-Side-Management Training Institute’s workshop, “DSM for Public Interest Groups,” October 1993.

“Cost Allocation for Utility Ratemaking.” With Susan Geller. Day-long workshop for the staff of the Connecticut Department of Public Utility Control, October 1993.

“Comparing and Integrating DSM with Supply.” Day-long presentation as part of the Demand-Side-Management Training Institute’s workshop, “DSM for Public Interest Groups,” October 1993.

“DSM Cost Recovery and Rate Impacts.” Presentation as part of “Effective DSM Collaborative Processes,” a week-long training session for Ohio DSM advocates sponsored by the Ohio Office of Energy Efficiency, August 1993.

“Cost-Effectiveness Analysis.” Presentation as part of “Effective DSM Collaborative Processes,” a week-long training session for Ohio DSM advocates sponsored by the Ohio Office of Energy Efficiency, August 1993.

“Environmental Externalities: Current Approaches and Potential Implications for District Heating and Cooling” (with R. Brailove), International District Heating and Cooling Association 84th Annual Conference; June 1993.

“Using the Costs of Required Controls to Incorporate the Costs of Environmental Externalities in Non-Environmental Decision-Making.” Presentation at the American Planning Association 1992 National Planning Conference; presentation cosponsored by the Edison Electric Institute. May 1992.

“Cost Recovery and Decoupling” and “The Clean Air Act and Externalities in Utility Resource Planning” panels (session leader), DSM Advocacy Workshop; April 15 1992.

“Overview of Integrated Resources Planning Procedures in South Carolina and Critique of South Carolina Demand Side Management Programs,” Energy Planning Workshops; Columbia, S.C.; October 21 1991;

“Least Cost Planning and Gas Utilities.” Conservation Law Foundation Utility Energy Efficiency Advocacy Workshop; Boston, February 28 1991.

“Least-Cost Planning in a Multi-Fuel Context,” NARUC Forum on Gas Integrated Resource Planning; Washington, D.C., February 24 1991.

“Accounting for Externalities: Why, Which and How?” Understanding Massachusetts’ New Integrated Resource Management Rules; Needham, Massachusetts, November 9 1990.

“Increasing Market Share Through Energy Efficiency.” New England Gas Association Gas Utility Managers’ Conference; Woodstock, Vermont, September 10 1990.

“Quantifying and Valuing Environmental Externalities.” Presentation at the Lawrence Berkeley Laboratory Training Program for Regulatory Staff, sponsored by the U.S. Department of Energy’s Least-Cost Utility Planning Program; Berkeley, California, February 2 1990;

“Conservation in the Future of Natural Gas Local Distribution Companies,” District of Columbia Natural Gas Seminar; Washington, D.C., May 23 1989.

“Conservation and Load Management for Natural Gas Utilities,” Massachusetts Natural Gas Council; Newton, Massachusetts, April 3 1989.

New England Conference of Public Utilities Commissioners, Environmental Externalities Workshop; Portsmouth, New Hampshire, January 22–23 1989.

“Assessment and Valuation of External Environmental Damages,” New England Utility Rate Forum; Plymouth, Massachusetts, October 11 1985; “Lessons from Massachusetts on Long Term Rates for QFs”.

“Reviewing Utility Supply Plans,” Massachusetts Energy Facilities Siting Council; Boston, Massachusetts, May 30 1985.

“Power Plant Performance,” National Association of State Utility Consumer Advocates; Williamstown, Massachusetts, August 13 1984.

“Utility Rate Shock,” National Conference of State Legislatures; Boston, Massachusetts, August 6 1984.

“Review and Modification of Regulatory and Rate Making Policy,” National Governors’ Association Working Group on Nuclear Power Cost Overruns; Washington, D.C., June 20 1984.

“Review and Modification of Regulatory and Rate Making Policy,” Annual Meeting of the American Association for the Advancement of Science, Session on Monitoring for Risk Management; Detroit, Michigan, May 27 1983.

ADVISORY ASSIGNMENTS TO REGULATORY COMMISSIONS

District of Columbia Public Service Commission, Docket No. 834, Phase II; Least-cost planning procedures and goals; August 1987 to March 1988.

Connecticut Department of Public Utility Control, Docket No. 87-07-01, Phase 2; Rate design and cost allocations; March 1988 to June 1989.

EXPERT TESTIMONY

1. **MEFSC 78-12/MDPU 19494**, Phase I; Boston Edison 1978 forecast; Massachusetts Attorney General; June 12 1978.

Appliance penetration projections, price elasticity, econometric commercial forecast, peak demand forecast. Joint testimony with Susan C. Geller.

2. **MEFSC 78-17**; Northeast Utilities 1978 forecast; Massachusetts Attorney General; September 29 1978.

Specification of economic/demographic and industrial models, appliance efficiency, commercial model structure and estimation.

3. **MEFSC 78-33**; Eastern Utilities Associates 1978 forecast; Massachusetts Attorney General; November 27 1978.

Household size, appliance efficiency, appliance penetration, price elasticity, commercial forecast, industrial trending, peak demand forecast.

4. **MDPU 19494**; Phase II; Boston Edison Company Construction Program; Massachusetts Attorney General; April 1 1979.

Review of numerous aspects of the 1978 demand forecasts of nine New England electric utilities, constituting 92% of projected regional demand growth, and of the NEPOOL demand forecast. Joint testimony with S.C. Geller.

5. **MDPU 19494**; Phase II; Boston Edison Company Construction Program; Massachusetts Attorney General; April 1 1979.

Reliability, capacity planning, capability responsibility allocation, customer generation, co-generation rates, reserve margins, operating reserve allocation. Joint testimony with S. Finger.

6. **ASLB, NRC 50-471**; Pilgrim Unit 2, Boston Edison Company; Commonwealth of Massachusetts; June 29 1979.

Review of the Oak Ridge National Laboratory and NEPOOL demand forecast models; cost-effectiveness of oil displacement; nuclear economics. Joint testimony with S.C. Geller.

7. **MDPU 19845**; Boston Edison Time-of-Use Rate Case; Massachusetts Attorney General; December 4 1979.

Critique of utility marginal cost study and proposed rates; principles of marginal cost principles, cost derivation, and rate design; options for reconciling costs and revenues. Joint testimony with S.C. Geller. Testimony eventually withdrawn due to delay in case.

8. **MDPU 20055**; Petition of Eastern Utilities Associates, New Bedford G. & E., and Fitchburg G. & E. to purchase additional shares of Seabrook Nuclear Plant; Massachusetts Attorney General; January 23 1980.

Review of demand forecasts of three utilities purchasing Seabrook shares; Seabrook power costs, including construction cost, completion date, capacity factor, O&M expenses, interim replacements, reserves and uncertainties; alternative energy sources, including conservation, cogeneration, rate reform, solar, wood and coal conversion.

9. **MDPU 20248**; Petition of MMWEC to Purchase Additional Share of Seabrook Nuclear Plant; Massachusetts Attorney General; June 2 1980.

Nuclear power costs; update and extension of MDPU 20055 testimony.

10. **MDPU 200**; Massachusetts Electric Company Rate Case; Massachusetts Attorney General; June 16 1980.

Rate design; declining blocks, promotional rates, alternative energy, demand charges, demand ratchets; conservation: master metering, storage heating, efficiency standards, restricting resistance heating.

11. **MEFSC 79-33**; Eastern Utilities Associates 1979 Forecast; Massachusetts Attorney General; July 16 1980.

Customer projections, consistency issues, appliance efficiency, new appliance types, commercial specifications, industrial data manipulation and trending, sales and resale.

12. **MDPU 243**; Eastern Edison Company Rate Case; Massachusetts Attorney General; August 19 1980.

Rate design: declining blocks, promotional rates, alternative energy, master metering.

13. **Texas PUC 3298**; Gulf States Utilities Rate Case; East Texas Legal Services; August 25 1980.

Inter-class revenue allocations, including production plant in-service, O&M, CWIP, nuclear fuel in progress, amortization of canceled plant residential rate design; interruptible rates; off-peak rates. Joint testimony with M. B. Meyer.

14. **MEFSC 79-1**; Massachusetts Municipal Wholesale Electric Company Forecast; Massachusetts Attorney General; November 5 1980.

Cost comparison methodology; nuclear cost estimates; cost of conservation, co-generation, and solar.

15. **MDPU 472**; Recovery of Residential Conservation Service Expenses; Massachusetts Attorney General; December 12 1980.

Conservation as an energy source; advantages of per-kWh allocation over per-customer-month allocation.

16. **MDPU 535**; Regulations to Carry Out Section 210 of PURPA; Massachusetts Attorney General; January 26 1981 and February 13 1981.

Filing requirements, certification, qualifying facility (QF) status, extent of coverage, review of contracts; energy rates; capacity rates; extra benefits of QFs in specific areas; wheeling; standardization of fees and charges.

17. **MEFSC 80-17**; Northeast Utilities 1980 Forecast; Massachusetts Attorney General; March 12 1981 (not presented).

Specification process, employment, electric heating promotion and penetration, commercial sales model, industrial model specification, documentation of price forecasts and wholesale forecast.

18. **MDPU 558**; Western Massachusetts Electric Company Rate Case; Massachusetts Attorney General; May 1981.

Rate design including declining blocks, marginal cost conservation impacts, and promotional rates. Conservation, including terms and conditions limiting renewable, cogeneration, small power production; scope of current conservation program; efficient insulation levels; additional conservation opportunities.

- 19. MDPU 1048;** Boston Edison Plant Performance Standards; Massachusetts Attorney General; May 7 1982.

Critique of company approach, data, and statistical analysis; description of comparative and absolute approaches to standard-setting; proposals for standards and reporting requirements.

- 20. DCPSC FC785;** Potomac Electric Power Rate Case; DC People's Counsel; July 29 1982.

Inter-class revenue allocations, including generation, transmission, and distribution plant classification; fuel and O&M classification; distribution and service allocators. Marginal cost estimation, including losses.

- 21. NHPUC DE1-312;** Public Service of New Hampshire-Supply and Demand; Conservation Law Foundation, et al.; October 8 1982.

Conservation program design, ratemaking, and effectiveness. Cost of power from Seabrook nuclear plant, including construction cost and duration, capacity factor, O&M, replacements, insurance, and decommissioning.

- 22. Massachusetts Division of Insurance;** Hearing to Fix and Establish 1983 Automobile Insurance Rates; Massachusetts Attorney General; October 1982.

Profit margin calculations, including methodology, interest rates, surplus flow, tax flows, tax rates, and risk premium.

- 23. Illinois Commerce Commission 82-0026;** Commonwealth Edison Rate Case; Illinois Attorney General; October 15 1982.

Review of Cost-Benefit Analysis for nuclear plant. Nuclear cost parameters (construction cost, O&M, capital additions, useful life, capacity factor), risks, discount rates, evaluation techniques.

- 24. New Mexico PSC 1794;** Public Service of New Mexico Application for Certification; New Mexico Attorney General; May 10 1983.

Review of Cost-Benefit Analysis for transmission line. Review of electricity price forecast, nuclear capacity factors, load forecast. Critique of company ratemaking proposals; development of alternative ratemaking proposal.

- 25. Connecticut Public Utility Control Authority 830301;** United Illuminating Rate Case; Connecticut Consumers Counsel; June 17 1983.

Cost of Seabrook nuclear power plants, including construction cost and duration, capacity factor, O&M, capital additions, insurance and decommissioning.

- 26. MDPU 1509; Boston Edison Plant Performance Standards; Massachusetts Attorney General; July 15 1983.**

Critique of company approach and statistical analysis; regression model of nuclear capacity factor; proposals for standards and for standard-setting methodologies.

- 27. Massachusetts Division of Insurance; Hearing to Fix and Establish 1984 Automobile Insurance Rates; Massachusetts Attorney General; October 1983.**

Profit margin calculations, including methodology, interest rates.

- 28. Connecticut Public Utility Control Authority 83-07-15; Connecticut Light and Power Rate Case; Alloy Foundry; October 3 1983.**

Industrial rate design. Marginal and embedded costs; classification of generation, transmission, and distribution expenses; demand versus energy charges.

- 29. MEFSC 83-24; New England Electric System Forecast of Electric Resources and Requirements; Massachusetts Attorney General; November 14 1983, Rebuttal, February 2 1984.**

Need for transmission line. Status of supply plan, especially Seabrook 2. Review of interconnection requirements. Analysis of cost-effectiveness for power transfer, line losses, generation assumptions.

- 30. Michigan PSC U-7775; Detroit Edison Fuel Cost Recovery Plan; Public Interest Research Group in Michigan; February 21 1984.**

Review of proposed performance target for new nuclear power plant. Formulation of alternative proposals.

- 31. MDPU 84-25; Western Massachusetts Electric Company Rate Case; Massachusetts Attorney General; April 6 1984.**

Need for Millstone 3. Cost of completing and operating unit, cost-effectiveness compared to alternatives, and its effect on rates. Equity and incentive problems created by CWIP. Design of Millstone 3 phase-in proposals to protect ratepayers: limitation of base-rate treatment to fuel savings benefit of unit.

- 32. MDPU 84-49 and 84-50; Fitchburg Gas & Electric Financing Case; Massachusetts Attorney General; April 13 1984.**

Cost of completing and operating Seabrook nuclear units. Probability of completing Seabrook 2. Recommendations regarding FG&E and MDPU actions with respect to Seabrook.

- 33. Michigan PSC U-7785; Consumers Power Fuel Cost Recovery Plan; Public Interest Research Group in Michigan; April 16 1984.**

Review of proposed performance targets for two existing and two new nuclear power plants. Formulation of alternative policy.

- 34. FERC ER81-749-000 and ER82-325-000; Montaup Electric Rate Cases; Massachusetts Attorney General; April 27 1984.**

Prudence of Montaup and Boston Edison in decisions regarding Pilgrim 2 construction: Montaup's decision to participate, the Utilities' failure to review their earlier analyses and assumptions, Montaup's failure to question Edison's decisions, and the utilities' delay in canceling the unit.

- 35. Maine PUC 84-113; Seabrook 1 Investigation; Maine Public Advocate; September 13 1984.**

Cost of completing and operating Seabrook Unit 1. Probability of completing Seabrook 1. Comparison of Seabrook to alternatives. Rate effects. Recommendations regarding utility and PUC actions with respect to Seabrook.

- 36. MDPU 84-145; Fitchburg Gas and Electric Rate Case; Massachusetts Attorney General; November 6 1984.**

Prudence of Fitchburg and Public Service of New Hampshire in decision regarding Seabrook 2 construction: FGE's decision to participate, the utilities' failure to review their earlier analyses and assumptions, FGE's failure to question PSNH's decisions, and utilities' delay in halting construction and canceling the unit. Review of literature, cost and schedule estimate histories, cost-benefit analyses, and financial feasibility.

- 37. Pennsylvania PUC R-842651; Pennsylvania Power and Light Rate Case; Pennsylvania Consumer Advocate; November 1984.**

Need for Susquehanna 2. Cost of operating unit, power output, cost-effectiveness compared to alternatives, and its effect on rates. Design of phase-in and excess capacity proposals to protect ratepayers: limitation of base-rate treatment to fuel savings benefit of unit.

- 38. NHPUC 84-200; Seabrook Unit 1 Investigation; New Hampshire Public Advocate; November 15 1984.**

Cost of completing and operating Seabrook Unit 1. Probability of completing Seabrook 1. Comparison of Seabrook to alternatives. Rate and financial effects.

- 39. Massachusetts Division of Insurance; Hearing to Fix and Establish 1985 Automobile Insurance Rates; Massachusetts Attorney General; November 1984.**

Profit margin calculations, including methodology and implementation.

- 40. MDPU 84-152; Seabrook Unit 1 Investigation; Massachusetts Attorney General; December 12 1984.**

Cost of completing and operating Seabrook. Probability of completing Seabrook 1. Seabrook capacity factors.

- 41. Maine PUC 84-120; Central Maine Power Rate Case; Maine PUC Staff; December 11 1984.**

Prudence of Central Maine Power and Boston Edison in decisions regarding Pilgrim 2 construction: CMP's decision to participate, the utilities' failure to review their earlier analyses and assumptions, CMP's failure to question Edison's decisions, and the utilities' delay in canceling the unit. Prudence of CMP in the planning and investment in Sears Island nuclear and coal plants. Review of literature, cost and schedule estimate histories, cost-benefit analyses, and financial feasibility.

- 42. Maine PUC 84-113; Seabrook 2 Investigation; Maine PUC Staff; December 14 1984.**

Prudence of Maine utilities and Public Service of New Hampshire in decisions regarding Seabrook 2 construction: decisions to participate and to increase ownership share, the utilities' failure to review their earlier analyses and assumptions, failure to question PSNH's decisions, and the utilities' delay in halting construction and canceling the unit. Review of literature, cost and schedule estimate histories, cost-benefit analyses, and financial feasibility.

- 43. MDPU 1627; Massachusetts Municipal Wholesale Electric Company Financing Case; Massachusetts Executive Office of Energy Resources; January 14 1985.**

Cost of completing and operating Seabrook nuclear unit 1. Cost of conservation and other alternatives to completing Seabrook. Comparison of Seabrook to alternatives.

- 44. Vermont PSB 4936; Millstone 3; Costs and In-Service Date; Vermont Department of Public Service; January 21 1985.**

Construction schedule and cost of completing Millstone Unit 3.

- 45. MDPU 84-276; Rules Governing Rates for Utility Purchases of Power from Qualifying Facilities; Massachusetts Attorney General; March 25 1985, and October 18 1985.**

Institutional and technological advantages of Qualifying Facilities. Potential for QF development. Goals of QF rate design. Parity with other power sources. Security requirements. Projecting avoided costs. Capacity credits. Pricing options. Line loss corrections.

- 46. MDPU 85-121; Investigation of the Reading Municipal Light Department; Wilmington (MA) Chamber of Commerce; November 12 1985.**

Calculation on return on investment for municipal utility. Treatment of depreciation and debt for ratemaking. Geographical discrimination in street-lighting rates. Relative size of voluntary payments to Reading and other towns. Surplus and disinvestment. Revenue allocation.

- 47. Massachusetts Division of Insurance; Hearing to Fix and Establish 1986 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; November 1985.**

Profit margin calculations, including methodology, implementation, modeling of investment balances, income, and return to shareholders.

- 48. New Mexico PSC 1833, Phase II; El Paso Electric Rate Case; New Mexico Attorney General; December 23 1985.**

Nuclear decommissioning fund design. Internal and external funds; risk and return; fund accumulation, recommendations. Interim performance standard for Palo Verde nuclear plant.

- 49. Pennsylvania PUC R-850152; Philadelphia Electric Rate Case; Utility Users Committee and University of Pennsylvania; January 14 1986.**

Limerick 1 rate effects. Capacity benefits, fuel savings, operating costs, capacity factors, and net benefits to ratepayers. Design of phase-in proposals.

- 50. MDPU 85-270; Western Massachusetts Electric Rate Case; Massachusetts Attorney General; March 19 1986.**

Prudence of Northeast Utilities in generation planning related to Millstone 3 construction: decisions to start and continue construction, failure to reduce ownership share, failure to pursue alternatives. Review of industry literature, cost and schedule histories, and retrospective cost-benefit analyses.

- 51. Pennsylvania PUC R-850290; Philadelphia Electric Auxiliary Service Rates; Albert Einstein Medical Center, University of Pennsylvania and AMTRAK; March 24 1986.**

Review of utility proposals for supplementary and backup rates for small power producers and cogenerators. Load diversity, cost of peaking capacity, value of generation, price signals, and incentives. Formulation of alternative supplementary rate.

- 52. New Mexico PSC 2004; Public Service of New Mexico, Palo Verde Issues; New Mexico Attorney General; May 7 1986.**

Recommendations for Power Plant Performance Standards for Palo Verde nuclear units 1, 2, and 3.

- 53. Illinois Commerce Commission 86-0325; Iowa-Illinois Gas and Electric Co. Rate Investigation; Illinois Office of Public Counsel; August 13 1986.**

Determination of excess capacity based on reliability and economic concerns. Identification of specific units associated with excess capacity. Required reserve margins.

- 54. New Mexico PSC 2009; El Paso Electric Rate Moderation Program; New Mexico Attorney General; August 18 1986. (Not presented).**

Prudence of EPE in generation planning related to Palo Verde nuclear construction, including failure to reduce ownership share and failure to pursue alternatives. Review of industry literature, cost and schedule histories, and retrospective cost-benefit analyses.

Recommendation for rate-base treatment; proposal of power plant performance standards.

- 55. City of Boston, Public Improvements Commission;** Transfer of Boston Edison District Heating Steam System to Boston Thermal Corporation; Boston Housing Authority; December 18 1986.

History and economics of steam system; possible motives of Boston Edison in seeking sale; problems facing Boston Thermal; information and assurances required prior to Commission approval of transfer.

- 56. Massachusetts Division of Insurance;** Hearing to Fix and Establish 1987 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; December 1986 and January 1987.

Profit margin calculations, including methodology, implementation, derivation of cash flows, installment income, income tax status, and return to shareholders.

- 57. MDPU 87-19;** Petition for Adjudication of Development Facilitation Program; Hull (MA) Municipal Light Plant; January 21 1987.

Estimation of potential load growth; cost of generation, transmission, and distribution additions. Determination of hook-up charges. Development of residential load estimation procedure reflecting appliance ownership, dwelling size.

- 58. New Mexico PSC 2004;** Public Service of New Mexico Nuclear Decommissioning Fund; New Mexico Attorney General; February 19 1987.

Decommissioning cost and likely operating life of nuclear plants. Review of utility funding proposal. Development of alternative proposal. Ratemaking treatment.

- 59. MDPU 86-280;** Western Massachusetts Electric Rate Case; Massachusetts Energy Office; March 9 1987.

Marginal cost rate design issues. Superiority of long-run marginal cost over short-run marginal cost as basis for rate design. Relationship of consumer reaction, utility planning process, and regulatory structure to rate design approach. Implementation of short-run and long-run rate designs. Demand versus energy charges, economic development rates, spot pricing.

- 60. Massachusetts Division of Insurance 87-9;** 1987 Workers' Compensation Rate Filing; State Rating Bureau; May 1987.

Profit margin calculations, including methodology, implementation, surplus requirements, investment income, and effects of 1986 Tax Reform Act.

- 61. Texas PUC 6184;** Economic Viability of South Texas Nuclear Plant #2; Committee for Consumer Rate Relief; August 17 1987.

STNP operating parameter projections; capacity factor, O&M, capital additions, decommissioning, useful life. STNP 2 cost and schedule projections. Potential for conservation.

- 62. Minnesota PUC ER-015/GR-87-223;** Minnesota Power Rate Case; Minnesota Department of Public Service; August 17 1987.

Excess capacity on MP system; historical, current, and projected. Review of MP planning prudence prior to and during excess; efforts to sell capacity. Cost of excess capacity. Recommendations for ratemaking treatment.

- 63. Massachusetts Division of Insurance 87-27;** 1988 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; September 2 1987. Rebuttal October 8 1987.

Underwriting profit margins. Effect of 1986 Tax Reform Act. Biases in calculation of average margins.

- 64. MDPU 88-19;** Power Sales Contract from Riverside Steam and Electric to Western Massachusetts Electric; Riverside Steam and Electric; November 4 1987.

Comparison of risk from QF contract and utility avoided cost sources. Risk of oil dependence. Discounting cash flows to reflect risk.

- 65. Massachusetts Division of Insurance 87-53;** 1987 Workers' Compensation Rate Refiling; State Rating Bureau; December 14 1987.

Profit margin calculations, including updating of data, compliance with Commissioner's order, treatment of surplus and risk, interest rate calculation, and investment tax rate calculation.

- 66. Massachusetts Division of Insurance;** 1987 and 1988 Automobile Insurance Remand Rates; Massachusetts Attorney General and State Rating Bureau; February 5 1988.

Underwriting profit margins. Provisions for income taxes on finance charges. Relationships between allowed and achieved margins, between statewide and nationwide data, and between profit allowances and cost projections.

- 67. MDPU 86-36;** Investigation into the Pricing and Ratemaking Treatment to be Afforded New Electric Generating Facilities which are not Qualifying Facilities; Conservation Law Foundation; May 2 1988.

Cost recovery for utility conservation programs. Compensating for lost revenues. Utility incentive structures.

- 68. MDPU 88-123;** Petition of Riverside Steam & Electric Company; Riverside Steam and Electric Company; May 18 1988, and November 8 1988.

Estimation of avoided costs of Western Massachusetts Electric Company. Nuclear capacity factor projections and effects on avoided costs. Avoided cost of energy interchange and power plant life extensions. Differences between median and expected oil prices. Salvage value of cogeneration facility. Off-system energy purchase projections. Reconciliation of avoided cost projection.

- 69. MDPU 88-67; Boston Gas Company; Boston Housing Authority; June 17 1988.**

Estimation of annual avoidable costs, 1988 to 2005, and levelized avoided costs. Determination of cost recovery and carrying costs for conservation investments. Standards for assessing conservation cost-effectiveness. Evaluation of cost-effectiveness of utility funding of proposed natural gas conservation measures.

- 70. Rhode Island PUC Docket 1900; Providence Water Supply Board Tariff Filing; Conservation Law Foundation, Audubon Society of Rhode Island, and League of Women Voters of Rhode Island; June 24 1988.**

Estimation of avoidable water supply costs. Determination of costs of water conservation. Conservation cost-benefit analysis.

- 71. Massachusetts Division of Insurance 88-22; 1989 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; Profit Issues, August 12 1988, supplemented August 19 1988; Losses and Expenses, September 16 1988.**

Underwriting profit margins. Effects of 1986 Tax Reform Act. Taxation of common stocks. Lag in tax payments. Modeling risk and return over time. Treatment of finance charges. Comparison of projected and achieved investment returns.

- 72. Vermont PSB 5270, Module 6; Investigation into Least-Cost Investments, Energy Efficiency, Conservation, and the Management of Demand for Energy; Conservation Law Foundation, Vermont Natural Resources Council, and Vermont Public Interest Research Group; September 26 1988.**

Cost recovery for utility conservation programs. Compensation of utilities for revenue losses and timing differences. Incentive for utility participation.

- 73. Vermont House of Representatives, Natural Resources Committee; House Act 130; "Economic Analysis of Vermont Yankee Retirement"; Vermont Public Interest Research Group; February 21 1989.**

Projection of capacity factors, operating and maintenance expense, capital additions, overhead, replacement power costs, and net costs of Vermont Yankee.

- 74. MDPU 88-67, Phase II; Boston Gas Company Conservation Program and Rate Design; Boston Gas Company; March 6 1989.**

Estimation of avoided gas cost; treatment of non-price factors; estimation of externalities; identification of cost-effective conservation.

- 75. Vermont PSB 5270;** Status Conference on Conservation and Load Management Policy Settlement; Central Vermont Public Service, Conservation Law Foundation, Vermont Natural Resources Council, Vermont Public Interest Research Group, and Vermont Department of Public Service; May 1 1989.

Cost-benefit test for utility conservation programs. Role of externalities. Cost recovery concepts and mechanisms. Resource allocations, cost allocations, and equity considerations. Guidelines for conservation preapproval mechanisms. Incentive mechanisms and recovery of lost revenues.

- 76. Boston Housing Authority Court 05099;** Gallivan Boulevard Task Force vs. Boston Housing Authority, et al.; Boston Housing Authority; June 16 1989.

Effect of master-metering on consumption of natural gas and electricity. Legislative and regulatory mandates regarding conservation.

- 77. MDPU 89-100;** Boston Edison Rate Case; Massachusetts Energy Office; June 30 1989.

Prudence of BECo's decision to spend \$400 million from 1986–88 on returning the Pilgrim nuclear power plant to service. Projections of nuclear capacity factors, O&M, capital additions, and overhead. Review of decommissioning cost, tax effect of abandonment, replacement power cost, and plant useful life estimates. Requirements for prudence and used-and-useful analyses.

- 78. MDPU 88-123;** Petition of Riverside Steam and Electric Company; Riverside Steam and Electric; July 24 1989. Rebuttal, October 3 1989.

Reasonableness of Northeast Utilities' 1987 avoided cost estimates. Projections of nuclear capacity factors, economy purchases, and power plant operating life. Treatment of avoidable energy and capacity costs and of off-system sales. Expected versus reference fuel prices.

- 79. MDPU 89-72;** Statewide Towing Association, Police-Ordered Towing Rates; Massachusetts Automobile Rating Bureau; September 13 1989.

Review of study supporting proposed increase in towing rates. Critique of study sample and methodology. Comparison to competitive rates. Supply of towing services. Effects of joint products and joint sales on profitability of police-ordered towing. Joint testimony with I. Goodman.

- 80. Vermont PSB 5330;** Application of Vermont Utilities for Approval of a Firm Power and Energy Contract with Hydro-Quebec; Conservation Law Foundation, Vermont Natural Resources Council, Vermont Public Interest Research Group; December 19 1989. Surrebuttal February 6 1990.

Analysis of a proposed 450-MW, 20 year purchase of Hydro-Quebec power by twenty-four Vermont utilities. Comparison to efficiency investment in Vermont, including potential for efficiency savings. Analysis of Vermont electric energy supply. Identification of possible improvements to proposed contract.

Critique of conservation potential analysis. Planning risk of large supply additions. Valuation of environmental externalities.

- 81. MDPU 89-239;** Inclusion of Externalities in Energy Supply Planning, Acquisition and Dispatch for Massachusetts Utilities; December 1989; April 1990; May 1990.

Critique of Division of Energy Resources report on externalities. Methodology for evaluating external costs. Proposed values for environmental and economic externalities of fuel supply and use.

- 82. California PUC;** Incorporation of Environmental Externalities in Utility Planning and Pricing; Coalition of Energy Efficient and Renewable Technologies; February 21 1990.

Approaches for valuing externalities for inclusion in setting power purchase rates. Effect of uncertainty on assessing externality values.

- 83. Illinois Commerce Commission** Docket 90-0038; Proceeding to Adopt a Least Cost Electric Energy Plan for Commonwealth Edison Company; City of Chicago; May 25 1990. Joint rebuttal testimony with David Birr, August 14 1990.

Problems in Commonwealth Edison's approach to demand-side management. Potential for cost-effective conservation. Valuing externalities in least-cost planning.

- 84. Maryland PSC 8278;** Adequacy of Baltimore Gas & Electric's Integrated Resource Plan; Maryland Office of People's Counsel; September 18 1990.

Rationale for demand-side management, and BG&E's problems in approach to DSM planning. Potential for cost-effective conservation. Valuation of environmental externalities. Recommendations for short-term DSM program priorities.

- 85. Indiana Utility Regulatory Commission;** Integrated Resource Planning Docket; Indiana Office of Utility Consumer Counselor; November 1 1990.

Integrated resource planning process and methodology, including externalities and screening tools. Incentives, screening, and evaluation of demand-side management. Potential of resource bidding in Indiana.

- 86. MDPU 89-141, 90-73, 90-141, 90-194, and 90-270;** Preliminary Review of Utility Treatment of Environmental Externalities in October QF Filings; Boston Gas Company; November 5 1990.

Generic and specific problems in Massachusetts utilities' RFPs with regard to externality valuation requirements. Recommendations for corrections.

- 87. MEFSC 90-12/90-12A;** Adequacy of Boston Edison Proposal to Build Combined-Cycle Plant; Conservation Law Foundation; December 14 1990.

Problems in Boston Edison's treatment of demand-side management, supply option analysis, and resource planning. Recommendations of mitigation options.

- 88. Maine PUC 90-286;** Adequacy of Conservation Program of Bangor Hydro Electric; Penobscot River Coalition; February 19 1991.

Role of utility-sponsored DSM in least-cost planning. Bangor Hydro's potential for cost-effective conservation. Problems with Bangor Hydro's assumptions about customer investment in energy efficiency measures.

- 89. Virginia State Corporation Commission PUE900070;** Order Establishing Commission Investigation; Southern Environmental Law Center; March 6 1991.

Role of utilities in promoting energy efficiency. Least-cost planning objectives of and resource acquisition guidelines for DSM. Ratemaking considerations for DSM investments.

- 90. MDPU 90-261-A;** Economics and Role of Fuel-Switching in the DSM Program of the Massachusetts Electric Company; Boston Gas Company; April 17 1991.

Role of fuel-switching in utility DSM programs and specifically in Massachusetts Electric's. Establishing comparable avoided costs and comparison of electric and gas system costs. Updated externality values.

- 91. Private arbitration;** Massachusetts Refusetech Contractual Request for Adjustment to Service Fee; Massachusetts Refusetech; May 13 1991.

NEPCo rates for power purchases from the NESWC plant. Fuel price and avoided cost projections vs. realities.

- 92. Vermont PSB 5491;** Cost-Effectiveness of Central Vermont's Commitment to Hydro Quebec Purchases; Conservation Law Foundation; July 19 1991.

Changes in load forecasts and resale markets since approval of HQ purchases. Effect of HQ purchase on DSM.

- 93. South Carolina PSC 91-216-E;** Cost Recovery of Duke Power's DSM Expenditures; South Carolina Department of Consumer Affairs; September 13 1991. Surrebuttal October 2 1991.

Problems with conservation plans of Duke Power, including load building, cream skimming, and inappropriate rate designs.

- 94. Maryland PSC 8241, Phase II;** Review of Baltimore Gas & Electric's Avoided Costs; Maryland Office of People's Counsel; September 19 1991.

Development of direct avoided costs for DSM. Problems with BG&E's avoided costs and DSM screening. Incorporation of environmental externalities.

- 95. Bucksport Planning Board;** AES/Harriman Cove Shoreland Zoning Application; Conservation Law Foundation and Natural Resources Council of Maine; October 1 1991.

New England's power surplus. Costs of bringing AES/Harriman Cove on line to back out existing generation. Alternatives to AES.

- 96. MDPU 91-131;** Update of Externalities Values Adopted in Docket 89-239; Boston Gas Company; October 4 1991. Rebuttal, December 13 1991.

Updates on pollutant externality values. Addition of values for chlorofluorocarbons, air toxics, thermal pollution, and oil import premium. Review of state regulatory actions regarding externalities.

- 97. Florida PSC 910759;** Petition of Florida Power Corporation for Determination of Need for Proposed Electrical Power Plant and Related Facilities; Floridians for Responsible Utility Growth; October 21 1991.

Florida Power's obligation to pursue integrated resource planning and failure to establish need for proposed facility. Methods to increase scope and scale of demand-side investment.

- 98. Florida PSC 910833-EI;** Petition of Tampa Electric Company for a Determination of Need for Proposed Electrical Power Plant and Related Facilities; Floridians for Responsible Utility Growth; October 31 1991.

Tampa Electric's obligation to pursue integrated resource planning and failure to establish need for proposed facility. Methods to increase scope and scale of demand-side investment.

- 99. Pennsylvania PUC I-900005, R-901880;** Investigation into Demand Side Management by Electric Utilities; Pennsylvania Energy Office; January 10 1992.

Appropriate cost recovery mechanism for Pennsylvania utilities. Purpose and scope of direct cost recovery, lost revenue recovery, and incentives.

- 100. South Carolina PSC 91-606-E;** Petition of South Carolina Electric and Gas for a Certificate of Public Convenience and Necessity for a Coal-Fired Plant; South Carolina Department of Consumer Affairs; January 20 1992.

Justification of plant certification under integrated resource planning. Failures in SCE&G's DSM planning and company potential for demand-side savings.

- 101. MDPU 92-92;** Adequacy of Boston Edison's Street-Lighting Options; Town of Lexington; June 22 1992.

Efficiency and quality of street-lighting options. Boston Edison's treatment of high-quality street lighting. Corrected rate proposal for the Daylux lamp. Ownership of public street lighting.

- 102. South Carolina PSC 92-208-E;** Integrated Resource Plan of Duke Power Company; South Carolina Department of Consumer Affairs; August 4 1992.

Problems with Duke Power's DSM screening process, estimation of avoided cost, DSM program design, and integration of demand-side and supply-side planning.

- 103. North Carolina Utilities Commission E-100, Sub 64;** Integrated Resource Planning Docket; Southern Environmental Law Center; September 29 1992.

General principles of integrated resource planning, DSM screening, and program design. Review of the IRPs of Duke Power Company, Carolina Power & Light Company, and North Carolina Power.

- 104. Ontario Environmental Assessment Board** Ontario Hydro Demand/Supply Plan Hearings; *Environmental Externalities Valuation and Ontario Hydro's Resource Planning* (3 vols.); October 1992.

Valuation of environmental externalities from fossil fuel combustion and the nuclear fuel cycle. Application to Ontario Hydro's supply and demand planning.

- 105. Texas PUC 110000;** Application of Houston Lighting and Power Company for a Certificate of Convenience and Necessity for the DuPont Project; Destec Energy, Inc.; September 28 1992.

Valuation of environmental externalities from fossil fuel combustion and the application to the evaluation of proposed cogeneration facility.

- 106. Maine Board of Environmental Protection;** In the Matter of the Basin Mills Hydroelectric Project Application; Conservation Intervenors; November 16 1992.

Economic and environmental effects of generation by proposed hydro-electric project.

- 107. Maryland PSC 8473;** Review of the Power Sales Agreement of Baltimore Gas and Electric with AES Northside; Maryland Office of People's Counsel; November 16 1992.

Non-price scoring and unquantified benefits; DSM potential as alternative; environmental costs; cost and benefit estimates.

- 108. North Carolina Utilities Commission E-100, Sub 64;** Analysis and Investigation of Least Cost Integrated Resource Planning in North Carolina; Southern Environmental Law Center; November 18 1992.

Demand-side management cost recovery and incentive mechanisms.

- 109. South Carolina PSC 92-209-E;** In Re Carolina Power & Light Company; South Carolina Department of Consumer Affairs; November 24 1992.

DSM planning: objectives, process, cost-effectiveness test, comprehensiveness, lost opportunities. Deficiencies in CP&L's portfolio. Need for economic evaluation of load building.

- 110. Florida Department of Environmental Regulation** hearings on the Power Plant Siting Act; Legal Environmental Assistance Foundation, December 1992.

Externality valuation and application in power-plant siting. DSM potential, cost-benefit test, and program designs.

- 111. Maryland PSC 8487;** Baltimore Gas and Electric Company, Electric Rate Case; January 13 1993. Rebuttal Testimony: February 4 1993.

Class allocation of production plant and O&M; transmission, distribution, and general plant; administrative and general expenses. Marginal cost and rate design.

- 112. Maryland PSC 8179;** for Approval of Amendment No. 2 to Potomac Edison Purchase Agreement with AES Warrior Run; Maryland Office of People's Counsel; January 29 1993.

Economic analysis of proposed coal-fired cogeneration facility.

- 113. Michigan PSC U-10102;** Detroit Edison Rate Case; Michigan United Conservation Clubs; February 17 1993.

Least-cost planning; energy efficiency planning, potential, screening, avoided costs, cost recovery, and shareholder incentives.

- 114. Ohio PUC 91-635-EL-FOR, 92-312-EL-FOR, 92-1172-EL-ECP;** Cincinnati Gas and Electric demand-management programs; City of Cincinnati. April 1993.

DSM planning, program designs, potential savings, and avoided costs.

- 115. Michigan PSC U-10335;** Consumers Power Rate Case; Michigan United Conservation Clubs; October 1993.

Least-cost planning; energy efficiency planning, potential, screening, avoided costs, cost recovery, and shareholder incentives.

- 116. Illinois Commerce Commission 92-0268,** Electric-Energy Plan for Commonwealth Edison; City of Chicago. Direct testimony, February 1 1994; rebuttal, September 1994.

Cost-effectiveness screening of demand-side management programs and measures; estimates by Commonwealth Edison of costs avoided by DSM and of future cost, capacity, and performance of supply resources.

- 117. FERC 2422 et al.,** Application of James River–New Hampshire Electric, Public Service of New Hampshire, for Licensing of Hydro Power; Conservation Law Foundation; 1993.

Cost-effective energy conservation available to the Public Service of New Hampshire; power-supply options; affidavit.

- 118. Vermont PSB 5270-CV-1,-3, and 5686;** Central Vermont Public Service Fuel-Switching and DSM Program Design, on behalf of the Vermont Department of Public Service. Direct, April 1994; rebuttal, June 1994.

Avoided costs and screening of controlled water-heating measures; risk, rate impacts, participant costs, externalities, space- and water-heating load, benefit-cost tests.

- 119. Florida PSC 930548-EG-930551-EG,** Conservation goals for Florida electric utilities; Legal Environmental Assistance Foundation, Inc. April 1994.

Integrated resource planning, avoided costs, rate impacts, analysis of conservation goals of Florida electric utilities.

- 120. Vermont PSB 5724,** Central Vermont Public Service Corporation rate request; Vermont Department of Public Service. Joint surrebuttal testimony with John Plunkett. August 1994.

Costs avoided by DSM programs; Costs and benefits of deferring DSM programs.

- 121. MDPU 94-49,** Boston Edison integrated resource-management plan; Massachusetts Attorney General. August 1994.

Least-cost planning, modeling, and treatment of risk.

- 122. Michigan PSC U-10554,** Consumers Power Company DSM Program and Incentive; Michigan Conservation Clubs. November 1994.

Critique of proposed reductions in DSM programs; discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 123. Michigan PSC U-10702,** Detroit Edison Company Cost Recovery, on behalf of the Residential Ratepayers Consortium. December 1994.

Impact of proposed changes to DSM plan on energy costs and power-supply-cost-recovery charges. Critique of proposed DSM changes; discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 124. New Jersey Board of Regulatory Commissioners EM92030359,** Environmental costs of proposed cogeneration; Freehold Cogeneration Associates. November 1994.

Comparison of potential externalities from the Freehold cogeneration project with that from three coal technologies; support for the study “The Externalities of Four Power Plants.”

- 125. Michigan PSC U-10671,** Detroit Edison Company DSM Programs; Michigan United Conservation Clubs. January 1995.

Critique of proposal to scale back DSM efforts in light of potential for competition. Loss of savings, increase of customer costs, and decrease of competitiveness. Discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 126. Michigan PSC U-10710**, Power-supply-cost-recovery plan of Consumers Power Company; Residential Ratepayers Consortium. January 1995.

Impact of proposed changes to DSM plan on energy costs and power-supply-cost-recovery charges. Critique of proposed DSM changes; discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 127. FERC 2458 and 2572**, Bowater–Great Northern Paper hydropower licensing; Conservation Law Foundation. February 1995.

Comments on draft environmental impact statement relating to new licenses for two hydropower projects in Maine. Applicant has not adequately considered how energy conservation can replace energy lost due to habitat-protection or -enhancement measures.

- 128. North Carolina Utilities Commission E-100**, Sub 74, Duke Power and Carolina Power & Light avoided costs; Hydro-Electric–Power Producer’s Group. February 1995.

Critique and proposed revision of avoided costs offered to small hydro-power producers by Duke Power and Carolina Power and Light.

- 129. New Orleans City Council UD-92-2A and -2B**, Least-cost IRP for New Orleans Public Service and Louisiana Power & Light; Alliance for Affordable Energy. Direct, February 1995; rebuttal, April 1995.

Critique of proposal to scale back DSM efforts in light of potential competition.

- 130. DCPSC Formal 917, II**, Prudence of DSM expenditures of Potomac Electric Power Company; Potomac Electric Power Company. Rebuttal testimony, February 1995.

Prudence of utility DSM investment; prudence standards for DSM programs of the Potomac Electric Power Company.

- 131. Ontario Energy Board EBRO 490**, DSM cost recovery and lost-revenue–adjustment mechanism for Consumers Gas Company; Green Energy Coalition. April 1995.

DSM cost recovery. Lost-revenue–adjustment mechanism for Consumers Gas Company.

- 132. New Orleans City Council CD-85-1**, New Orleans Public Service rate increase; Alliance for Affordable Energy. Rebuttal, May 1995.

Allocation of costs and benefits to rate classes.

- 133. MDPU Docket DPU-95-40, Mass. Electric cost-allocation; Massachusetts Attorney General. June 1995.**
- Allocation of costs to rate classes. Critique of cost-of-service study. Implications for industry restructuring.
- 134. Maryland PSC 8697, Baltimore Gas & Electric gas rate increase; Maryland Office of People's Counsel. July 1995**
- Rate design, cost-of-service study, and revenue allocation.
- 135. North Carolina Utilities Commission E-2, Sub 669. December 1995.**
- Need for new capacity. Energy-conservation potential and model programs.
- 136. Arizona Commerce Commission U-1933-95-317, Tucson Electric Power rate increase; Residential Utility Consumer Office. January 1996.**
- Review of proposed rate settlement. Used-and-usefulness of plant. Rate design. DSM potential.
- 137. Ohio PUC 95-203-EL-FOR; Campaign for an Energy-Efficient Ohio. February 1996**
- Long-term forecast of Cincinnati Gas and Electric Company, especially its DSM portfolio. Opportunities for further cost-effective DSM savings. Tests of cost effectiveness. Role of DSM in light of industry restructuring; alternatives to traditional utility DSM.
- 138. Vermont PSB 5835; Vermont Department of Public Service. February 1996.**
- Design of load-management rates of Central Vermont Public Service Company.
- 139. Maryland PSC 8720, Washington Gas Light DSM; Maryland Office of People's Counsel. May 1996.**
- Avoided costs of Washington Gas Light Company; integrated least-cost planning.
- 140. MDPU DPU 96-100; Massachusetts Utilities' Stranded Costs; Massachusetts Attorney General. Oral testimony in support of "estimation of Market Value, Stranded Investment, and Restructuring Gains for Major Massachusetts Utilities," July 1996.**
- Stranded costs. Calculation of loss or gain. Valuation of utility assets.
- 141. MDPU DPU 96-70; Massachusetts Attorney General. July 1996.**
- Market-based allocation of gas-supply costs of Essex County Gas Company.
- 142. MDPU DPU 96-60; Massachusetts Attorney General. Direct testimony, July 1996; surrebuttal, August 1996.**
- Market-based allocation of gas-supply costs of Fall River Gas Company.
- 143. Maryland PSC 8725; Maryland Office of People's Counsel. July 1996.**

Proposed merger of Baltimore Gas & Electric Company, Potomac Electric Power Company, and Constellation Energy. Cost allocation of merger benefits and rate reductions.

- 144. New Hampshire PUC DR 96-150**, Public Service Company of New Hampshire stranded costs; New Hampshire Office of Consumer Advocate. December 1996.

Market price of capacity and energy; value of generation plant; restructuring gain and stranded investment; legal status of PSNH acquisition premium; interim stranded-cost charges.

- 145. Ontario Energy Board EBRO 495**, LRAM and shared-savings incentive for DSM performance of Consumers Gas; Green Energy Coalition. March 1997.

LRAM and shared-savings incentive mechanisms in rates for the Consumers Gas Company Ltd.

- 146. New York PSC Case 96-E-0897**, Consolidated Edison restructuring plan; City of New York. April 1997.

Electric-utility competition and restructuring; critique of proposed settlement of Consolidated Edison Company; stranded costs; market power; rates; market access.

- 147. Vermont PSB 5980**, proposed statewide energy plan; Vermont Department of Public Service. Direct, August 1997; rebuttal, December 1997.

Justification for and estimation of statewide avoided costs; guidelines for distributed IRP.

- 148. MDPU 96-23**, Boston Edison restructuring settlement; Utility Workers Union of America. September 1997.

Performance incentives proposed for the Boston Edison company.

- 149. Vermont PSB 5983**, Green Mountain Power rate increase; Vermont Department of Public Service. Direct, October 1997; rebuttal, December 1997.

In three separate pieces of prefiled testimony, addressed the Green Mountain Power Corporation's (1) distributed-utility-planning efforts, (2) avoided costs, and (3) prudence of decisions relating to a power purchase from Hydro-Quebec.

- 150. MDPU 97-63**, Boston Edison proposed reorganization; Utility Workers Union of America. October 1997.

Increased costs and risks to ratepayers and shareholders from proposed reorganization; risks of diversification; diversion of capital from regulated to unregulated affiliates; reduction in Commission authority.

- 151. MDTE 97-111**, Commonwealth Energy proposed restructuring; Cape Cod Light Compact. Joint testimony with Jonathan Wallach, January 1998.

Critique of proposed restructuring plan filed to satisfy requirements of the electric-utility restructuring act of 1997. Failure of the plan to foster competition and promote the public interest.

- 152. NH PUC** Docket DR 97-241, Connecticut Valley Electric fuel and purchased-power adjustments; City of Claremont, N.H. February 1998.

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- 153. Maryland PSC** 8774; APS-DQE merger; Maryland Office of People's Counsel. February 1998.

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- 154. Vermont PSB** 6018, Central Vermont Public Service Co. rate increase; Vermont Department of Public Service. February 1998.

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- 155. Maine PUC** 97-580, Central Maine Power restructuring and rates; Maine Office of Public Advocate. May 1998; Surrebuttal, August 1998.

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- 156. MDTE** 98-89, purchase of Boston Edison municipal streetlighting, Towns of Lexington and Acton. Affidavit, August 1998.

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- 157. Vermont PSB** 6107, Green Mountain Power rate increase, Vermont Department of Public Service. Direct, September 1998; Surrebuttal drafted but not filed, November 2000.

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- 158. MDTE** 97-120, Western Massachusetts Electric Company proposed restructuring; Massachusetts Attorney General. Joint testimony with Jonathan Wallach, October 1998. Joint surrebuttal with Jonathan Wallach, January 1999.

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- 159. Maryland PSC** 8794 and 8804; BG&E restructuring and rates; Maryland Office of People's Counsel. Direct, December 1998; rebuttal, March 1999.

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- 160. Maryland PSC 8795;** Delmarva Power & Light restructuring and rates; Maryland Office of People's Counsel. December 1998.

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- 161. Maryland PSC 8797;** Potomac Edison Company restructuring and rates; Maryland Office of People's Counsel. Direct, January 1999; rebuttal, March 1999.

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- 162. Connecticut DPUC 99-02-05;** Connecticut Light and Power Company stranded costs; Connecticut Office of Consumer Counsel. April 1999.

Projections of market price. Valuation of purchase agreements and nuclear and non-nuclear assets from comparable-sales and cash-flow analyses.

- 163. Connecticut DPUC 99-03-04;** United Illuminating Company stranded costs; Connecticut Office of Consumer Counsel. April 1999.

Projections of market price. Valuation of purchase agreements and nuclear assets from comparable-sales and cash-flow analyses.

- 164. Washington UTC UE-981627;** PacifiCorp–Scottish Power Merger, Office of the Attorney General. June 1999.

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- 165. Utah PSC 98-2035-04;** PacifiCorp–Scottish Power Merger, Utah Committee of Consumer Services. June 1999.

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- 166. Connecticut DPUC 99-03-35;** United Illuminating Company proposed standard offer; Connecticut Office of Consumer Counsel. July 1999.

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- 167. Connecticut DPUC 99-03-36;** Connecticut Light and Power Company proposed standard offer; Connecticut Office of Consumer Counsel. Direct, July 1999; Supplemental, July 1999.

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- 168. W. Virginia PSC 98-0452-E-GI;** electric-industry restructuring, West Virginia Consumer Advocate. July 1999.

Market value of generating assets of, and restructuring gain for, Potomac Edison, Monongahela Power, and Appalachian Power. Comparable-sales and cash-flow analyses.

- 169. Ontario Energy Board RP-1999-0034;** Ontario Performance-Based Rates; Green Energy Coalition. September 1999.

Rate design. Recovery of demand-side-management costs under PBR. Incremental costs.

- 170. Connecticut DPUC 99-08-01;** standards for utility restructuring; Connecticut Office of Consumer Counsel. Direct, November 1999; Supplemental January 2000.

Appropriate role of regulation. T&D reliability and service quality. Performance standards and customer guarantees. Assessing generation adequacy in a competitive market.

- 171. Connecticut Superior Court CV 99-049-7239;** Connecticut Light and Power Company stranded costs; Connecticut Office of Consumer Counsel. Affidavit, December 1999.

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- 172. Connecticut Superior Court CV 99-049-7597;** United Illuminating Company stranded costs; Connecticut Office of Consumer Counsel. December 1999.

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- 173. Ontario Energy Board RP-1999-0044;** Ontario Hydro transmission-cost allocation and rate design; Green Energy Coalition. January 2000.

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- 174. Utah PSC 99-2035-03;** PacifiCorp Sale of Centralia plant, mine, and related facilities; Utah Committee of Consumer Services. January 2000.

Prudence of sale and management of auction. Benefits to ratepayers. Allocation and rate treatment of gain.

- 175. Connecticut DPUC 99-09-12;** Nuclear Divestiture by Connecticut Light & Power and United Illuminating; Connecticut Office of Consumer Counsel. January 2000.

Market for nuclear assets. Optimal structure of auctions. Value of minority rights. Timing of divestiture.

- 176. Ontario Energy Board** RP-1999-0017; Union Gas PBR proposal; Green Energy Coalition. March 2000.

Lost-revenue-adjustment and shared-savings incentive mechanisms for Union Gas DSM programs. Standards for review of targets and achievements, computation of lost revenues. Need for DSM expenditure true-up mechanism.

- 177. NY PSC** 99-S-1621; Consolidated Edison steam rates; City of New York. April 2000.

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- 178. Maine PUC** 99-666; Central Maine Power alternative rate plan; Maine Public Advocate. Direct, May 2000; Surrebuttal, August 2000.

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- 179. MEFSB** 97-4; MMWEC gas-pipeline proposal; Town of Wilbraham, Mass. June 2000.

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- 180. Connecticut DPUC** 99-09-03; Connecticut Natural Gas Corporation Merger and Rate Plan; Connecticut office of Consumer Counsel. September 2000.

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- 181. Connecticut DPUC** 99-09-12RE01; Proposed Millstone Sale; Connecticut Office of Consumer Counsel. November 2000.

Requirements for review of auction of generation assets. Allocation of proceeds between units.

- 182. MDTE** 01-25; Purchase of Streetlights from Commonwealth Electric; Cape Light Compact. January 2001

Municipal purchase of streetlights; Calculation of purchase price under state law; Determination of accumulated depreciation by asset.

- 183. Connecticut DPUC** 00-12-01 and 99-09-12RE03; Connecticut Light & Power rate design and standard offer; Connecticut Office of Consumer Counsel. March 2001.

Rate design and standard offer under restructuring law; Future rate impacts; Transition to restructured regime; Comparison of Connecticut and California restructuring challenges.

- 184. Vermont PSB** 6460 & 6120; Central Vermont Public Service rates; Vermont Department of Public Service. Direct, March 2001; Surrebuttal, April 2001.

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- 185. New Jersey BPU EM00020106;** Atlantic City Electric Company sale of fossil plants; New Jersey Ratepayer Advocate. Affidavit, May 2001.

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- 186. New Jersey BPU GM00080564;** Public Service Electric and Gas transfer of gas supply contracts; New Jersey Ratepayer Advocate. Direct, May 2001.

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- 187. Connecticut DPUC 99-04-18 Phase 3, 99-09-03 Phase 2;** Southern Connecticut Natural Gas and Connecticut Natural Gas rates and charges; Connecticut Office of Consumer Counsel. Direct, June 2001; Supplemental, July 2001.

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- 188. New Jersey BPU EX01050303;** New Jersey electric companies' procurement of basic supply; New Jersey Ratepayer Advocate. August 2001.

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- 189. NY PSC 00-E-1208;** Consolidated Edison rates; City of New York. October 2001.

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- 190. MDTE 01-56,** Berkshire Gas Company; Massachusetts Attorney General. October 2001.

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- 191. New Jersey BPU EM00020106;** Atlantic City Electric proposed sale of fossil plants; New Jersey Ratepayer Advocate. December 2001.

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- 192. Vermont PSB 6545;** Vermont Yankee proposed sale; Vermont Department of Public Service. Direct, January 2002.

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- 193. Connecticut Siting Council 217;** Connecticut Light & Power proposed transmission line from Plumtree to Norwalk; Connecticut Office of Consumer Counsel. March 2002.

Nature of transmission problems. Potential for conservation and distributed resources to defer, reduce or avoid transmission investment. CL&P transmission planning process. Joint testimony with John Plunkett.

- 194. Vermont PSB 6596;** Citizens Utilities Rates; Vermont Department of Public Service. Direct, March 2002; Rebuttal, May 2002.

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- 195. Connecticut DPUC 01-10-10;** United Illuminating rate plan; Connecticut Office of Consumer Counsel. April 2002

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- 196. Connecticut DPUC 01-12-13RE01;** Seabrook proposed sale; Connecticut Office of Consumer Counsel. July 2002

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- 197. Ontario EB RP-2002-0120;** Review of transmission-system code; Green Energy Coalition. October 2002.

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- 198. New Jersey BPU ER02080507;** Jersey Central Power & Light rates; N.J. Division of the Ratepayer Advocate. Phase I December 2002; Phase II (oral) July 2003.

Prudence of procurement of electrical supply. Documentation of procurement decisions. Comparison of costs for subsidiaries with fixed versus flow-through cost recovery.

- 199. Connecticut DPUC 03-07-02;** CL&P rates; AARP. October 2003

Proposed distribution investments, including prudence of prior management of distribution system and utility's failure to make investments previously funded in rates. Cost controls. Application of rate cap. Legislative intent.

- 200. Connecticut DPUC 03-07-01;** CL&P transitional standard offer; AARP. November 2003.

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- 201. Vermont PSB 6596;** Vermont Electric Power Company and Green Mountain Power Northwest Reliability transmission plan; Conservation Law Foundation. December 2003.

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- 202. Ohio PUC Case 03-2144-EL-ATA;** Ohio Edison , Cleveland Electric, and Toledo Edison Cos. rates and transition charges; Green Mountain Energy Co. Direct February 2004.

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- 203. NY PSC Cases 03-G-1671 & 03-S-1672;** Consolidated Edison Company Steam and Gas Rates; City of New York. Direct March 2004; Rebuttal April 2004; Settlement June 2004.

Prudence and cost allocation for the East River Repowering Project. Gas and steam energy conservation. Opportunities for cogeneration at existing steam plants.

- 204. NY PSC 04-E-0572;** Consolidated Edison rates and performance; City of New York. Direct, September 2004; rebuttal, October 2004.

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- 205. Ontario EB RP 2004-0188;** cost recovery and DSM for Ontario electric-distribution utilities; Green Energy Coalition. Exhibit, December 2004.

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- 206. MDTE 04-65;** Cambridge Electric Light Co. streetlighting; City of Cambridge. Direct, October 2004; Supplemental January 2005.

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- 207. NY PSC 04-W-1221;** rates, rules, charges, and regulations of United Water New Rochelle; Town of Eastchester and City of New Rochelle. Direct, February 2005.

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- 208. NY PSC 05-M-0090;** system-benefits charge; City of New York. Comments, March 2005.

Assessment and scope of, and potential for, New York system-benefits charges.

- 209. Maryland PSC 9036;** Baltimore Gas & Electric rates; Maryland Office of People's Counsel. Direct, August 2005.
- Allocation of costs. Design of rates. Interruptible and firm rates.
- 210. British Columbia Utilities Commission** Project No. 3698388, British Columbia Hydro resource-acquisition plan; British Columbia Sustainable Energy Association and Sierra Club of Canada BC Chapter. Direct, September 2005.
- Renewable energy and DSM. Economic tests of cost-effectiveness. Costs avoided by DSM.
- 211. Connecticut DPUC 05-07-18;** financial effect of long-term power contracts; Connecticut Office of Consumer Counsel. Direct September 2005.
- Assessment of effect of DSM, distributed generation, and capacity purchases on financial condition of utilities.
- 212. Connecticut DPUC 03-07-01RE03 & 03-07-15RE02;** incentives for power procurement; Connecticut Office of Consumer Counsel. Direct, September 2005. Additional Testimony, April 2006.
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- 213. Connecticut DPUC Docket 05-10-03;** Connecticut L&P; time-of-use, interruptible and seasonal rates; Connecticut Office of Consumer Counsel. Direct and Supplemental Testimony February 2006.
- Seasonal and time-of-use differentiation of generation, congestion, transmission and distribution costs; fixed and variable peak-period timing; identification of pricing seasons and seasonal peak periods; cost-effectiveness of time-of-use rates.
- 214. Ontario Energy Board** Case EB-2005-0520; Union Gas rates; School Energy Coalition. Evidence, April 2006.
- Rate design related to splitting commercial rate class into two classes: new break point, cost allocation, customer charges, commodity rate blocks.
- 215. Ontario Energy Board** Case EB-2006-0021; natural gas demand-side-management generic issues proceeding; School Energy Coalition. Evidence, June 2006.
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- 216. Indiana Utility Regulatory Commission** Cause Nos. 42943 and 43046; Vectren Energy DSM proceedings; Citizens Action Coalition. Direct, June 2006.
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- 217. Pennsylvania PUC** Docket No. 00061346; Duquesne Lighting; Real-time pricing; PennFuture. Direct, July 2006; surrebuttal August 2006.

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- 218. Pennsylvania PUC** Docket No. R-00061366, et al.; rate-transition-plan proceedings of Metropolitan Edison and Pennsylvania Electric; Real-time pricing; PennFuture. Direct, July 2006; surrebuttal August 2006.

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- 224. NY PSC** Case 06-G-1332, Consolidated Edison Rates and Regulations; City of New York. Direct, March 2007.

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- 225. Alberta EUB 1500878;** ATCO Electric rates; Association of Municipal Districts & Counties and Alberta Federation of Rural Electrical Associations. Direct, May 2007

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- 226. Connecticut DPUC Docket 07-04-24,** Review of capacity contracts under Energy Independence Act; Connecticut Office of Consumer Counsel, Joint Direct Testimony June 2007.

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- 227. NY PSC Case 07-E-0524,** Consolidated Edison electric rates; City of New York. Direct, September 2007.

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- 228. Manitoba PUB 136-07,** Manitoba Hydro rates; Resource Conservation Manitoba and Time to Respect Earth's Ecosystem. Direct, February 2008.

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- 229. Mass. EFSB 07-7, DPU 07-58 & -59,** proposed Brockton Power Company plant; Alliance Against Power Plant Location. Direct, March 2008

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- 231. Ontario EB-2007-0905,** Ontario Power Generation payments; Green Energy Coalition. Direct, April 2008.

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- 232. Utah PSC 07-035-93,** Rocky Mountain Power Rates; Utah Committee of Consumer Services. Direct, July 2008

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- 233. Ontario EB-2007-0707**, Ontario Power Authority integrated system plan; Green Energy Coalition, Penimba Institute, and Ontario Sustainable Energy Association. Evidence (with Jonathan Wallach and Richard Mazzini), August 2008.

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- 236. Manitoba PUB 2008 MH EIIR**, Manitoba Hydro intensive industrial rates; Resource Conservation Manitoba and Time to Respect Earth's Ecosystem. Direct, November 2008.

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- 237. Maryland PSC 9036**; Columbia Gas rates; Maryland Office of People's Counsel. Direct, January 2009.

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- 238. Vermont PSB 7440**; extension of authority to operate Vermont Yankee; Conservation Law Foundation and Vermont Public Interest Research Group. Direct, February 2009; Surrebuttal, May 2009.

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- 240. Nova Scotia Review Board P-172**, proposed biomass project, Nova Scotia Consumer Advocate. June 2009.

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- 242. Mass. DPU 09-39**, NGrid rates, Mass. Department of Energy Resources. August 2009.
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- 243. Utah PSC Docket No. 09-035-23**, Rocky Mountain Power rates; Utah Office of Consumer Services. Direct, October 2009. Rebuttal, November 2009.
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- 244. Utah PSC Docket No. 09-035-15**, Rocky Mountain Power energy-cost-adjustment mechanism; Utah Office of Consumer Services. Direct, November 2009; Surrebuttal, January 2010.
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- 245. Penn. PUC Docket No. R-2009-2139884**, Philadelphia Gas Works energy efficiency and cost recovery; Philadelphia Gas Works. Direct, December 2009.
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- 246. Ark. PSC Docket No. 09-084-U**, Entergy Arkansas rates; National Audubon Society and Audubon Arkansas. Direct, February 2010; Surrebuttal, April 2010.
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- 247. Ark. PSC Docket No. 10-010-U**, Energy efficiency; National Audubon Society and Audubon Arkansas. Direct, March 2010; Reply, April 2010.
- Regulatory framework for utility energy-efficiency programs. Fuel-switching programs. Program administration, oversight, and coordination. Rationale for commercial and industrial efficiency programs. Benefit of energy efficiency.
- 248. Ark. PSC Docket No. 08-137-U**, Generic rate-making; National Audubon Society and Audubon Arkansas. Direct, March 2010; Supplemental, October 2010; Reply, October 2010.
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- 249. Plymouth, Mass., Superior Court Civil Action No. PLCV2006-00651-B** (Hingham Municipal Lighting Plant v. Gas Recovery Systems LLC et al.) breach of agreement; defendants. Affidavit, May 2010.

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- 250. Plymouth, Mass., Superior Court** Civil Action No. PLCV2006-00651-B (Hingham Municipal Lighting Plant v. Gas Recovery Systems LLC et al.) breach of agreement; defendants. Affidavit, May 2010.

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- 251. N.S. UARB** P128.10, Port Hawkesbury Biomass Project; Nova Scotia Consumer Advocate. Direct, June 2010.

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- 252. Mass. DPU** 10-54, NGrid purchase of long-term power from Cape Wind; Natural Resources Defense Council et al. Direct, July 2010.

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- 254. Ontario EB**-2010-0008, Ontario Power Generation facilities charges; Green Energy Coalition. Evidence, August 2010.

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- 255. N.S. UARB** NG-HG-R-10, Heritage Gas rates; N.S. Consumer Advocate. Direct, October 2010.

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- 256. Manitoba PUB** Case No. 17/10, Manitoba Hydro rates; Resource Conservation Manitoba and Time to Respect Earth's Ecosystem. Direct, December 2010

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- 257. N.S. UARB** NSPI-P-891, Nova Scotia Power depreciation rates; N.S. Consumer Advocate. Direct, February 2011.

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- 258. New Orleans City Council** No. UD-08-02, Entergy IRP rules; Alliance for Affordable Energy. Direct, December 2010
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- 259. N.S. UARB** Docket BRD-E-R-10, Renewable Energy Community Based Feed-in Tariffs; N.S. Consumer Advocate. Direct, March 2011.
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- 261. Utah PSC** Docket No. 10-035-124; Rocky Mountain Power rate case; Utah Office of Consumer Services. June 2011
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- Cost allocation: allocation of costs of wind power and substations. Rate design: marginal-cost-based rates, demand charges, time-of-use rates.
- 263. N.S. UARB** Docket NSPI P-202; Load-retention tariff; N.S. Consumer Advocate. August 2011.
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- 264. Okla. Corporation Commission** Cause No. PUD 201100077; Current and pending federal regulations and legislation affecting Oklahoma utilities; Sierra Club. comments July, October 2011; presentation July 2011.
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- 265. Nevada PUC** Docket No. 11-08019; Integrated analysis of resource acquisition; Sierra Club. Comments September 2011; Hearing October 2011
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- 266. Okla. Corporation Commission** Cause No. PUD 201100087; Oklahoma Gas and Electric Company electric rates; Sierra Club. November 2011.
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- 267. Ky. PSC** Case No. 2011-00375; Kentucky utilities' purchase and construction of power plants; Sierra Club and National Resources Defense Council. December 2011.
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- 269. N.S. UARB** Docket NSUARB-NSPI-P-203; Utility-sponsored energy-efficiency programs; N.S. Consumer Advocate. June 2012.
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- 270. Utah PSC** Docket No. 11-035-200; Rocky Mountain Power Rates; Utah OCC. June 2012.
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- 273. Arkansas PSC** Docket No. 07-016-U, Entergy Arkansas' integrated resource plan; Audubon Arkansas. Comments, September 2012.
- Estimation of future gas prices. Estimation of energy-efficiency potential. Screening of resource decisions. Wind costs.
- 274. Vt. PSB** Docket No. 7862, Entergy Nuclear Vermont and Entergy Nuclear Operations petition to operate Vermont Yankee; Conservation Law Foundation, October 2012.

Effect of continued operation on market prices. Value of revenue-sharing agreement. Risks of underfunding decommissioning fund.

- 275. Manitoba PUB** 2012–13 GRA, Manitoba Hydro rates; Green Action Centre. November 2012

Estimation of marginal costs. Fuel switching.

- 276. Kansas CC** Docket No. 12-GIMX-337-GIV, Utility energy-efficiency programs; The Climate and Energy Project, December 2012.

Cost-benefit tests for energy-efficiency programs. Collaborative program design.

- 277. N.S. UARB** Matter No. M05339; Capital Plan of Nova Scotia Power; N.S. Consumer Advocate. January 2013.

Economic and financial modeling of investment. Treatment of AFUDC.