

NSUARB-NSPI-P-203

NOVA SCOTIA UTILITY AND REVIEW BOARD

IN THE MATTER OF In the Matter of General Investigation of Energy-Efficiency Policies for Utility-Sponsored Energy-Efficiency Programs

REDACTED DIRECT TESTIMONY OF

PAUL CHERNICK

ON BEHALF OF

THE CONSUMER ADVOCATE

Resource Insight, Inc.

JUNE 13, 2012

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EXHIBITS

Exhibit PLC-1

Professional Qualifications of Paul Chernick

1 **I. Identification**

2 **Q: Mr. Chernick, please state your name, occupation, and business address.**

3 A: I am Paul L. Chernick. I am the president of Resource Insight, Inc., 5 Water St,
4 Arlington, Massachusetts.

5 **Q: Summarize your professional education and experience.**

6 A: I received an SB degree from the Massachusetts Institute of Technology in June
7 1974 from the Civil Engineering Department, and an SM degree from the
8 Massachusetts Institute of Technology in February 1978 in technology and
9 policy. I have been elected to membership in the civil engineering honorary
10 society Chi Epsilon, and the engineering honor society Tau Beta Pi, and to
11 associate membership in the research honorary society Sigma Xi.

12 I was a utility analyst for the Massachusetts Attorney General for more
13 than three years, and was involved in numerous aspects of utility rate design,
14 costing, load forecasting, and the evaluation of power supply options. Since
15 1981, I have been a consultant in utility regulation and planning, first as a
16 research associate at Analysis and Inference, after 1986 as president of PLC,
17 Inc., and in my current position at Resource Insight. In these capacities, I have
18 advised a variety of clients on utility matters.

19 My work has considered, among other things, the cost-effectiveness of pro-
20 spective new electric generation plants and transmission lines, retrospective
21 review of generation-planning decisions, ratemaking for plant under construc-
22 tion, ratemaking for excess and/or uneconomical plant entering service, conser-
23 vation program design, cost recovery for utility efficiency programs, the valua-
24 tion of environmental externalities from energy production and use, allocation of
25 costs of service between rate classes and jurisdictions, design of retail and

1 wholesale rates, and performance-based ratemaking and cost recovery in restruc-
2 tured gas and electric industries. My professional qualifications are further
3 summarized in Exhibit PLC-1.

4 **Q: Have you testified previously in utility proceedings?**

5 A: Yes. I have testified more than 250 times on utility issues before various
6 regulatory, legislative, and judicial bodies, including utility regulators in thirty
7 states and five Canadian provinces, and two U.S. Federal agencies. This
8 testimony has included the review of many utility-proposed power plants and
9 purchased-power contracts.

10 **Q: Have you testified previously regarding rate design?**

11 A: Yes. I have testified in numerous proceedings on utility rate design, as listed in
12 my resume.

13 **Q: Have you previously testified before this Board?**

14 A: Yes. I testified in the Board's review of the following cases:

- 15 • Nova Scotia Power's Demand Side Management Plan for 2010 and
16 Demand Side Management Cost Recovery Rider in May 2009.
- 17 • the proposed purchased-power agreement between Nova Scotia Power Inc.
18 ("NSPI") and a biomass project to be constructed at the NewPage Pt.
19 Hawkesbury ("NPPH") pulp and paper mill (NSUARB P-172).
- 20 • Nova Scotia Power's proposal to build the biomass project at NPPH
21 (NSUARB P-128.10).
- 22 • Heritage Gas's 2010 rate case (NSUARB NG-HG-R-10).
- 23 • Nova Scotia Power's proposal to increase production depreciation rates
24 (NSUARB NSPI-P-891).
- 25 • the Board's review of proposed feed-in tariffs for certain distribution-
26 connected renewable projects (NSUARB BRD-E-R-10).

- 1 • Nova Scotia Power’s general rate application (NSUARB NSPI P-892), with
2 respect to cost allocation and rate design.
- 3 • the Board’s review of proposed a proposed load-retention tariff and rate for
4 the Bowater Mersey and NewPage Port Hawksbury paper mills (NSUARB
5 NSPI P-202).
- 6 • The application of Efficiency Nova Scotia for approval of a three-year
7 energy-efficiency plan (NSUARB E-ENSC-R-12).

8 **II. Introduction and Summary**

9 **Q: On whose behalf are you testifying?**

10 A: My testimony is sponsored by the Nova Scotia Consumer Advocate.

11 **Q: What is the purpose of your testimony?**

12 A: I review the reasonableness of the load-retention tariff (LRT) that NSPI has
13 proposed to serve the load of the Port Hawkesbury paper mill for the period
14 through 2019, if it is purchased and operated as proposed by Pacific West
15 Commercial Corporation (PWCC). Specifically, PWCC proposes to operate only
16 paper machine 2 (PM2), for a mill load of about 1,140 GWh annually,
17 representing about 10% of NSPI’s load. NSPI would receive both preferred and
18 common equity in the corporation (provisionally called NPPH) that would own
19 the mill.

20 I focus on the cost of serving the PWCC load, and whether NSPI’s other
21 ratepayers are likely to be better off with the PWCC load at the proposed rate.

22 **Q: Have you reviewed the contractual and ownership structure of the
23 transactions that PWCC and NSPI have proposed?**

24 A: Yes.

1 **Q: What is your assessment of those transactions?**

2 A: As I understand the proposal, the complex ownership structure, the designation
3 of NSPI's hydro and wind generation assets as serving the mill, and the unusual
4 provisions for paying PWCC's power bill, are intended to serve the following two
5 objectives:

- 6 • Reduce PWCC's cost of providing NSPI with a dollar of after-tax revenue, by
7 transforming the taxable PWCC payment for purchased expense into a non-
8 taxable dividend payment to NSPI.
- 9 • Provide NSPI and its ratepayers with upside common-dividend payments in
10 the event that the mill is profitable, to compensate for the fact that PWCC
11 would pay very little toward the costs of the generation and transmission
12 system that it would serve it.

13 I leave to other experts the detailed review of NSPI's potential for adverse
14 tax rulings and liability for mill obligations, the likelihood of the mill operating
15 at a profit during the period of the LRT, the credit and accounting implications of
16 the arrangements, and whether PWCC could avoid declaring a profit and paying
17 dividends by various accounting stratagems.

18 **Q: Please describe the pricing of the proposed load-retention tariff.**

19 A: Abstracting from the complications related to the proposed ownership structure,
20 the tariff would essentially provide for the following payments from PWCC to
21 NSPI for electricity:

- 22 • the marginal cost of fuel or purchased power, computed one day ahead and
23 revised one hour ahead (PWCC Direct Evidence, Appendix J);
- 24 • an allowance of \$1.50/MWh for variable O&M, representing NSPI's esti-
25 mate of variable O&M for the mix of generation that NSPI expects to be

1 marginal in 2013–2022, over a range of fuel-price combinations (NSPI
2 (CA) IR-1 Attachment 1);

- 3 • an allowance of \$1.17/MWh for incremental capital expenditures invest-
4 ments, which would be trued up to collect \$1.34 million annually (NSPI
5 (CA) IR-1(b));
- 6 • a contribution of \$2/MWh towards the fixed costs of the generation that
7 the mill would utilize (PWCC Direct Evidence at 12–13);
- 8 • \$4.7M annually for the mill’s use of 24% of the Port Hawkesbury biomass
9 plant.
- 10 • common dividends amounting to 30% of dividends declared by the
11 corporation owning the mill, although the \$2/MWh contribution to fixed
12 costs would be netted from this payment (PWCC Direct Evidence, pp. 12–
13 13) ¹

14 The tariff would be in effect from the Board’s approval until the end of
15 2019. The Board would be able to review the arrangements after five years (or
16 late in 2017) if the \$2/MWh payments plus any extra common dividends fall
17 below \$20 million over the five years.

18 **Q: Do you have any concerns about the cost and risks of serving the PWCC load**
19 **under the LRT?**

20 A: Yes. My greatest concern is that NSPI has understated the cost of serving the mill
21 by ignoring the cost of incremental renewable energy to meet the Renewable
22 Energy Standard (RES).

23 My second concern is that NSPI’s estimate of the incremental capital
24 investment to serve the mill may be understated.

¹The mill corporation would have a policy, but not a requirement, of paying out 60% of earnings as dividends (NSPI Direct Evidence at 2, 4, 14, 23; PWCC Direct Evidence, Appendix E).

1 Finally, it is not clear that PWCC's payments will compensate NSPI for the
2 loss of capacity, energy and renewable credits due to the operation of the
3 biomass plant in cogenerating mode.

4 I discuss these issues in the following sections.

5 **Q: What is your recommendation to the Board?**

6 A: As it stands, the net effect of the load-retention tariff would be to raise costs for
7 other NSPI ratepayers. Unless PWCC can increase the price it pays for electricity
8 by several dollars per megawatt-hour or the Province excludes the mill's load
9 from the RES, the Board should reject the tariff.

10 As to the incremental capital investment to serve the mill, it is possible that
11 NSPI will be able to justify the reasonableness of the price component it has
12 proposed. If not, the Board should require that the tariff price be increased
13 somewhat to cover the omitted or understated costs.

14 On the third point, based on the record developed to date, I have not been
15 able to quantify the costs to NSPI of losing capacity, energy, and renewable
16 credits from the biomass plant due to operation in cogenerating mode. I hope
17 that it will be possible to refine this issue in the upcoming hearings.

18 **III. Renewable Energy Costs**

19 **Q: What are NSPI's requirements for providing renewable energy?**

20 A: Under the Electricity Act and implementing regulations, NSPI must generate or
21 purchase power to meet the following requirements:

- 22 • 5% of its retail energy sales from post-2001 renewable independent power
23 producers (IPPs) in 2012,
- 24 • 10% of its retail energy sales from post-2001 renewables in 2013–2014,
- 25 • 25% of its retail energy sales from renewables from 2015 onward,

- 1 • Forty percent of retail energy sales sold from renewables from 2020
2 onward.²

3 **Q: Does the proposed load-retention tariff include any costs related to meeting**
4 **the province’s renewable energy standards?**

5 A: No.

6 **Q: How much renewable energy would be required to serve the PWCC load?**

7 A: If PWCC uses about 1,000 GWh annually (as suggested by NSPI’s Evidence at
8 page 16 and by the table entitled “Monthly Dividend Amount Calculation”
9 following Appendix B in the PWCC Evidence), serving PWCC would require NSPI
10 to have 100 GWh of additional renewables in 2013–2104, 250 GWh in 2015–
11 2019, and (if the mill continues to operate) 400 GWh in 2020 and beyond.³
12 Nova Scotia Power agrees that it “will include the NPPH load in calculating RES
13 compliance” (NSPI (Avon) IR 19(b)).

14 While PWCC and NSPI project that the mill will consume 1,000 GWh
15 annually in some places, NSPI (CA) IR-1 indicates that NSPI “anticipates” mill
16 usage of about 1,140 GWh, which would require still more renewables.

17 **Q: How much would this amount of renewable energy cost?**

18 A: In discovery, NSPI estimated that

19 To the extent that there is a shortfall in qualifying energy, NS Power would
20 expect to pay a premium of \$30-50/MWh for incremental energy necessary
21 to achieve compliance relative to the variable cost of fossil powered
22 generation. NSPI (Synapse) IR 9(e).

²Since the RES is set as a percentage of sales, and since generation energy must exceed sales by the amount of line losses, the percentage of energy generated that must be renewable is less than these percentages of sales.

³I leave out 2012, since the level of operation in the rest of this year is so uncertain.

1 At an incremental cost of renewable power of \$30/MWh, the renewables
2 necessary to meet the PWCC load would be about \$3.4 million annually in 2013–
3 2014 and \$8.6 million annually in 2015–2019, for a simple total over the seven
4 years of roughly \$50 million. At \$50/MWh, the costs would be about 65%
5 greater, or more than \$80 million.

6 **Q: What is NSPI’s justification for excluding these costs from the LRT?**

7 A: Curiously, NSPI asserts that the costs of renewables are included in other
8 components of the LRT:

9 The cost of RES compliance is recognized in the proposed non-profit con-
10 tingent fixed cost contribution of $\$2 \times (1 - \text{tax rate})$ per MWh plus the profit
11 contingent dividends. The profit contingent dividends will be payable at the
12 rate of 18 percent of profits in excess of those necessary to pay employee
13 profit sharing and the tax effected \$2/MWh. NSPI (Avon) IR 19(b).

14 I call this assertion curious because PWCC describes the \$2/MWh and any
15 common dividends exceeding \$2/MWh as contributions to fixed costs (e.g.,
16 Direct Evidence at 12–13, 19). Likewise, NSPI elsewhere treats these payments
17 as contributions to fixed costs (e.g., IR NSPI (CA) 20, NSPI (Avon) 2, 5, 10(e)).
18 These payments are also ratepayers’ only cushion against underestimates in the
19 incremental capital and operating costs resulting from the operation of the Port
20 Hawkesbury mill.

21 In addition, the \$2/MWh fixed-cost contribution amounts to only about
22 \$15 million over seven years (less than a third of the renewable cost), and
23 trigger for a Board review of the last year or two of the contract is \$20 million
24 over five years, compared to my projection of about \$32 million of renewable
25 costs in the same period.

26 In short, the payments that NSPI alleges would cover the costs of renew-
27 ables are already counted as contributions to fixed costs. Furthermore, even

1 were if all those payments to be assigned to renewables there is no reason to
2 believe that PWCC would pay enough to cover the costs of renewables.

3 **Q: Is it clear that NSPI would actually need to add more renewable energy to**
4 **meet its obligations, due to the operation of the mill?**

5 A: No. Nova Scotia Power suggests as much on discovery:

6 Current commitments for RES qualifying energy may enable compliance
7 with the RES even if the NPPH mill operates. Whether current commit-
8 ments actually enable compliance will depend on the precise quantity of
9 energy delivered by qualifying facilities, the volume of COMFIT projects
10 commissioned and their production and system load. NSPI (Synapse) IR
11 9(e).

12 The attachment accompanying that response provides NSPI's projections of
13 its renewable supply and requirement for 2013, 2015, and 2020. Those
14 projections include a hydro purchase from Newfoundland but treat the 300 GWh
15 from the pending renewable RFP as only an "option." Unfortunately, that renew-
16 able energy is not an option, since the Renewable Energy Administrator intends
17 to contract for 339–407 GWh and NSPI will apparently be required to sign the
18 contracts designated by the Administrator.⁴ Given the Administrator's heavy
19 weighting of non-price factors to maximize probability of project success, NSPI
20 is likely to wind up paying for more than 300 GWh.

21 Table 1 expands NSPI's analysis, to include all years from 2013 through
22 2020 and to include the energy from the pending RFP. I used the sales forecast
23 from the General Rate Application (Exhibit SR-02, Attachment 1, Figure 15) to
24 fill in the missing years, interpolated the development of the COMFIT projects
25 between NSPI's estimates, and assumed that the Marshall Falls and Newfound-
26 land purchase produced 50% of their 2020 output in their first year of operation.

⁴Nova Scotia Renewable Electricity Administrator, Request for Proposals for 300 GWh of Renewable Energy from Independent Power Producers, June 6 2012, at 23.

1 I included only 300 GWh of energy from the pending renewable RFP, even
 2 though it may result in NSPI purchasing much more energy.

3 **Table 1: Projection of NSPI's Renewable Requirement and Supply**

	2013	2014	2015	2016	2017	2018	2019	2020
<i>Bowater On, PH Mill Off</i>								
NSR less DSM	10,721	10,710	10,746	10,668	10,646	10,617	10,624	10,659
Sales (Assume 7% Losses)	10,020	10,009	10,043	9,970	9,950	9,922	9,929	9,961
RES %	10%	10%	25%	25%	25%	25%	25%	40%
RES Requirement (GWh)	1002	1,001	2511	2,493	2,487	2,481	2,482	3985
<i>Bowater On; PH Mill PM2 On (PM2 ~1000 GWh)</i>								
NSR less DSM	11,721	11,710	11,746	11,668	11,646	11,617	11,624	11,659
Sales (7% Losses)	10,954	10,944	10,977	10,905	10,884	10,857	10,864	10,896
RES Requirement (GWh)	1,095	1,094	2,744	2,726	2,721	2,714	2,716	4,358
<i>Renewable Resources (Both Cases)</i>								
NSPI Wind	254	254	254	254	254	254	254	254
Post 2001 IPPs	742	742	742	742	742	742	742	742
COMFIT		50	100	140	180	220	260	300
Marshall Falls					8	15	15	15
Minas Basin Biomass			55	55	55	55	55	55
Pre 2001 IPPS	not eligible		156	156	156	156	156	156
NSPI Legacy Hydro	not eligible		985	985	985	985	985	985
REA 2012 RFP			300	300	300	300	300	300
Maritime Link						551	1102	1102
<i>PH Biomass Project</i>								
w/o PH Mill	323	418	418	418	418	418	418	418
w PH Mill PM2	269	388	388	388	388	388	388	388
<i>PH Mill Off</i>								
Total Renewable Energy	1,319	1,464	3,010	3,050	3,098	3,696	4,287	4,327
Surplus/Deficit	317	463	499	557	611	1,215	1,805	342
<i>PH Mill On</i>								
Total Renewable Energy	1,265	1,434	2,980	3,020	3,068	3,666	4,257	4,297
Surplus/Deficit	170	340	236	294	347	952	1,541	-61

4 Under currently anticipated conditions, NSPI will have an excess of renew-
 5 able energy through at least 2019.

6 **Q: Does that mean that the costs of renewable energy are not avoidable?**

7 A: No. To the extent that NSPI has excess renewable energy, it can sell that energy
 8 (or a large fraction of it) to the New England market, where the renewable
 9 performance standards (RPSS) of the various states require the purchase of

1 increasing amounts of qualified renewables.⁵ The rules differ among the states.
 2 In general, however, the premium Class-I (or in Rhode Island, “New”) RPSS
 3 exclude large hydro (such as the Newfoundland project) and resources that were
 4 in service prior to the RPS program start date (varying from 1998 to 2005), but
 5 would provide renewable energy credits (RECs) to the NSPI-owned and IPP wind,
 6 Marshall hydro, tidal, and, in some cases, biomass plants. The Class-I RPS
 7 requirements for the five covered states are shown in Table 2, as a percentage of
 8 energy requirements and in GWh, assuming (for simplicity) that each state’s
 9 load stays at 2011 levels.⁶

10 **Table 2: Class I (Non-Solar) Renewable Requirements and 2011 Usage**

	2011 Usage GWh	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<i>Conn.</i>	30,163	8.0%	9.0%	10.0%	11.0%	12.5%	14.0%	15.5%	17.0%	18.5%	20.0%
<i>Maine</i>	11,422	4.0%	5.0%	6.0%	7.0%	8.0%	9.0%	10.0%	10.0%	10.0%	10.0%
<i>Mass.</i>	47,872	5.8%	6.8%	7.7%	8.7%	9.5%	10.4%	11.2%	12.1%	13.1%	14.1%
<i>N.H.</i>	11,636	2.0%	3.0%	4.0%	5.0%	6.0%	7.0%	8.0%	9.0%	10.0%	11.0%
<i>R.I.</i>	8,379	3.5%	4.5%	5.5%	6.5%	8.0%	9.5%	11.0%	12.5%	14.0%	14.0%
<i>Total GWh</i>		6,192	7,258	8,328	9,385	10,620	11,845	13,051	14,157	15,330	16,378

11 The demand for Class-I renewables in New England exceeds the likely
 12 NSPI renewable surplus without the PWCC load by roughly a factor of 10. The
 13 growth in REC requirements from 2011 is three to nine times the NSPI surplus. In
 14 addition to these Class I RPSS, various states have additional requirements for
 15 solar, waste-to-energy, and other renewable resources.

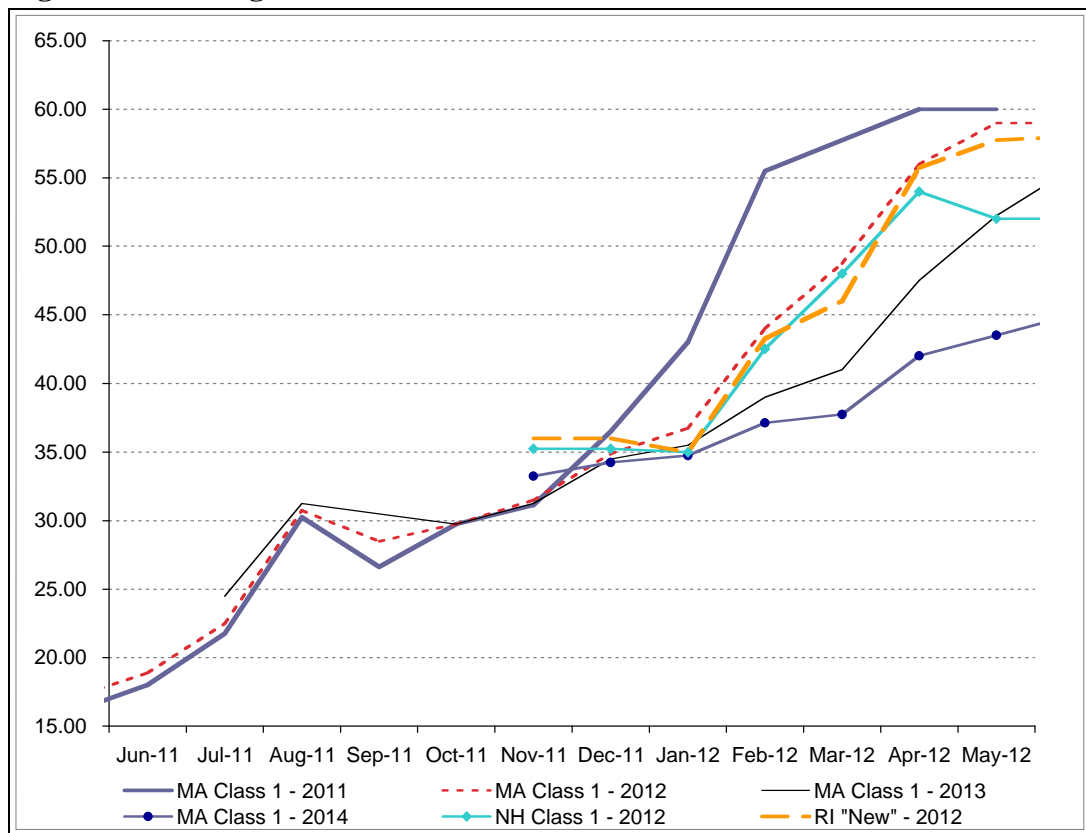
⁵Vermont has ambitious renewable goals, but no formal RPS system at this time.

⁶I reduced the Massachusetts energy use by 20% and Connecticut’s by 5%, to net out the municipal utilities, which are not subject to the RPSS. Small portions of Maine, New Hampshire, and Rhode Island load are similarly exempt.

1 **Q: How much of the costs of its excess renewable energy supply might NSPI be**
2 **able to recover?**

3 A: In addition to the value of the energy and capacity, renewable generators can sell
4 RECs. As shown in Figure 1, the REC prices for Massachusetts (the largest and
5 most liquid New England REC market) ended at \$60/MWh for 2011, and are
6 currently \$59/MWh for 2012, \$56 for 2013, and \$45 for 2014. Note the strong
7 upward trend over the last year. The 2012 RECs for Rhode Island and New
8 Hampshire are trading around \$58/MWh and \$52/MWh, respectively.

9 **Figure 1: New England Renewable Credit Prices**



10

11 In general, renewable resources outside New England must, to qualify for
12 RECs, arrange for delivery of their energy to New England⁷ (225 CMR 14.05(5)).

⁷Four Canadian wind farms have qualified as renewable resources in Massachusetts: two 54-MW Quebec wind farms, the 150 MW Mann Siding project in New Brunswick, and the 99-MW

1 This delivery is largely notional, since there is no way to track the flow of
2 electrons. Hence, while a Nova Scotia renewable would need to pay for
3 transmission services through New Brunswick, the flow of electricity from New
4 Brunswick to New England need not necessarily increase. If NSPI is short on
5 energy, or the New Brunswick–New England transmission is constrained, Nova
6 Scotia Power can transmit renewable energy through New Brunswick and buy
7 an equivalent amount of fossil energy from New Brunswick, leaving power
8 flows essentially unchanged but providing renewable energy to New England.

9 My review of the data available on the New Brunswick System Operator’s
10 web site indicates that the cost of wheeling through New Brunswick is about
11 \$2/MWh to \$3/MWh. Paying those transmission costs would still allow NSPI to
12 realize about \$40–\$60/MWh (at current prices for 2012–2014 RECs) from selling
13 a MWh of renewable credit. These prices are comparable to, or higher than, the
14 range of incremental costs NSPI expects for new renewables.

15 **Q: What do you conclude from this analysis of renewable market prices?**

16 A: Nova Scotia ratepayers are likely to be better off if NSPI sells renewables to New
17 England, rather than using those renewables to sell energy to PWCC under the
18 proposed LRT.

19 **IV. Incremental Capital Costs**

20 **Q: Has NSPI adequately documented its estimate of \$1.17/MWh for incre-**
21 **mental capital investment due to the PWCC load?**

West Cape wind farm in Prince Edward Island. The Connecticut regulator has found that “the Glen Dhu Power facility would qualify as a Class I renewable energy source...once operational” (DPUC 08-03-04), but since Glen Dhu is used to satisfy the Nova Scotia RES, it had no RECs available for sale.

1 A: No. While the computation of the \$1.17/MWh straightforward—a \$6.7 million
2 difference in investment over 2012–2016, divided by five years (equaling \$1.34
3 million annually) and 1,140 GWh annually (NSPI (CA) IR-1)—the derivation of
4 the \$1.34 million is problematic.

5 There are some problems both in the derivation of the incremental cost and
6 in with NSPI’s explanation of its estimate. In particular, I have identified two
7 problems with the manner in which NSPI set up the computation of incremental
8 capital, both of which would understate the incremental cost:

- 9 • Nova Scotia Power estimates the incremental cost by subtracting its pro-
10 jected generation capital investment for 2012–2016 without the PWCC load
11 from projected investment with the PWCC load, and divides the difference
12 by five years. This computation treats the capital investments as expenses.
13 In reality, NSPI capitalizes these investments and recovers them over time,
14 charging customers for interest, equity return, and the income taxes on the
15 equity return. The present value of this stream of costs is generally larger
16 than the initial investment. The LRT does not provide for recovery of any
17 additional cost of capitalizing the investments.
- 18 • Since 2012 will mostly or entirely have elapsed before the mill could get
19 back on line, the incremental investments in 2012–2016 should be spread
20 over four years of output, not five.

21 In addition, NSPI’s documentation of the derivation of the incremental
22 capital costs (in NSPI (CA) IR-7 Attachments 1 and 2) is incomplete, opaque and
23 internally inconsistent. For some parts of NSPI’s analysis, it is impossible for an
24 outside reviewer to determine what NSPI’s work papers mean or what NSPI
25 intends that particular steps in the computation do. The following several
26 examples illustrate these problems.

- 1 • The computation of incremental capital investment in NSPI (CA) IR-7
2 Attachment 1 includes a factor NSPI refers to as “on/off,” which it says
3 “[i]ndicates if reduced utilization is in the form of ‘off line’ or ‘reduced
4 load.’” This on/off variable is reported as 25% for Lingan 1 and 2 and
5 100% for all other units. It is not clear why Lingan 1 and 2 have a different
6 value than the other Lingan units, or any other coal unit, for that matter.
7 Nor is it clear whether a value of 25% means that 25% of the reduction in
8 the unit’s energy output would result from it being taken off-line more
9 hours, or that the 25% would be the share of the reduction resulting from
10 operating at lower output. According to NSPI (CA) IR-3 Attachment 1, if
11 the mill does not operate [REDACTED] would experience [REDACTED]
12 [REDACTED] than would Lingan. If the 25% for
13 Lingan 1 refers to the percent of output reduction associated with shut-
14 down hours for those unit, whose output falls only [REDACTED] without the PWCC
15 load, it seems to me that the comparable percentage should be greater for
16 [REDACTED]
17 [REDACTED]
- 18 • The next input into the analysis is described as “Energy Required: an
19 estimation of required capacity utilization over period to 2016.” This input
20 does not match well the energy output reported in NSPI (CA) IR-3
21 Attachment 1. For example, Tufts Cove 3 is shown as having 100%
22 capacity utilization, with or without the PWCC load, but the energy output
23 forecast indicates capacity factors of [REDACTED]% with PWCC and [REDACTED]% without. If
24 the magnitude or intervals between capital investments can be increased
25 proportionately with the decrease in utilization for the units that NSPI
26 expects to reduce their utilization by at least one tenth without PWCC

1 ([REDACTED]), but for which NSPI shows no
2 reduction in capital, the incremental capital cost increase by \$9.1 million
3 (or \$1.60/MWh) from NSPI's estimate.

- 4 • The "Investment Factor: An estimated prorating of investment for those
5 classes that Qualify" is set equal to the "Energy Required" for all units
6 except Lingan 3, which is listed as having a 100% energy requirement but
7 a 50% investment factor both with and without PWCC. Nova Scotia Power
8 offers no explanation for why this is the correct prorating, or even what
9 base investment level the prorating is from.⁸
- 10 • For each of four categories (Turbine, Generator, Boiler, and Environmental
11 Systems), NSPI indicates for each unit whether the projects in that category
12 are on "regular" intervals or longer "extended" intervals. The only
13 differences in these assessments as a result of excluding the PWCC load are
14 that Lingan 4 turbine, generator and boiler projects move from regular to
15 extended (or in the case of boiler projects "RExt") intervals and that all
16 Tufts Cove-1 and -2 projects move from regular to extended (or in the
17 case of boiler projects, "Ext Interval**"). The reduced utilization of other
18 units has no effect on their maintenance intervals.
- 19 • In its cost analysis in NSPI (CA) IR-7 Attachment 2, Nova Scotia Power
20 does not actually stretch out the maintenance intervals (as NSPI (CA) IR-7
21 Attachment 1 suggests), but only reduces the cost of certain maintenance
22 items. [REDACTED]

23 •

⁸The base might be the manufacturer's original recommendation, NSPI's historical investment history for each plant, a recent projection of investment needs for full-load operation, or something else.

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[REDACTED]

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- NSPI (CA) IR-7 Attachment 2 indicates that costs are avoided only at Lingan 4, Tufts Cove 1 and 2, and (for two projects in 2012) Trenton 5. Only Lingan 4 and Tufts Cove 1 and 2 show any differences in the maintenance intervals or proratings in NSPI (CA) IR-7 Attachment 1.
- NSPI (CA) IR-7 Attachment 1 indicates that the costs of most categories of projects at Lingan 4 and Tufts Cove 1 and 2 should be prorated by half if the PWCC load does not return. However, many of the projects in those categories are not prorated at all in NSPI (CA) IR-7 Attachment 2. These total about \$25 million. Were half of these costs avoided without PWCC, the incremental investment required to serving the mill load would be \$3.4/MWh, nearly three times the value NSPI states.
- For some reason, NSPI (CA) IR-7 Attachment 2 asserts that *not* having the PWCC load would *increase* 2012 investment costs at Lingan 1, 2, and 4 by a total of about \$325,000, to wit:
 - doubling the cost of a project entitled “Boiler (Tubes, Walls, Seals, Headers, Structure)” at Lingan 1, from \$125,000 to \$250,000.
 - doubling the cost of an untitled project in the “Other” asset class at Lingan 2, from \$125,000 to \$250,000.
 - quadrupling the cost of “Precip Outduct Structural Steel replacement” at Lingan 4, from \$25,000 to \$100,000.

Eliminating these three items would increase the average incremental capital cost by about 5–7¢/MWh, depending on the period over which they are averaged. If NSPI accidentally reversed the signs on these differences (counting savings of lower loads as if they were costs), the increases would be 11–13¢/MWh.

1 **Q: What is your assessment of NSPI's estimate of the incremental capital**
2 **investment required to serve the mill load?**

3 A: That \$1.17/MWh estimate appears to be substantially understated. Correcting
4 various inconsistencies in NSPI's derivation suggests that a better estimate may
5 be \$3–\$5/MWh. Nova Scotia Power has not provided a comprehensible
6 derivation of the estimate.

7 **V. Biomass Plant Issues**

8 **Q: What will NSPI lose if the Port Hawkesbury biomass plant operates as a**
9 **cogenerator, providing steam to the mill, rather than an electricity-only**
10 **plant?**

11 A: The mill's steam consumption will decrease capacity and energy as well as
12 renewable-energy credits available from the biomass plant, as follows:

- 13 • The plant's gross capacity would fall from 60.3 MW in electricity-only
14 mode to 52.7 MW in cogeneration mode (NSPI (Avon) IR-15(c)).⁹ In
15 addition, the need to keep certain systems in the paper mill running to
16 support the power plant when the mill is off-line will reduce the plant's net
17 output in electricity-only operation by about 5 MW, to about 55 MW, if it
18 is integrated into the mill (NSPI (CA) IR-29).
- 19 • The plant's energy output would be 418 GWh annually without the mill
20 load, and 388 GWh annually with the mill load. Since NSPI has not

⁹Nova Scotia Power has provided apparently inconsistent estimates of the plant's station service load, reporting 6 MW in both modes (NSPI (Avon) IR-15(b), but also 7 MW in electric-only mode (NSPI (Avon) IR-15(c) and NSPI (CA) IR-29) and 3 MW in cogenerating mode (NSPI (Avon) IR-15(c)).

1 provided an estimate of the cost of the biomass fuel, it is not clear how
2 much more the 30 GWh of replacement energy might cost.¹⁰

- 3 • The renewable credits vary with the electrical energy from the plant, so the
4 mill steam load would reduce the renewable credits by 30 GWh. If those
5 credits are worth even \$30/MWh, that loss would increase NSPI's net costs
6 by \$900,000.

7 **Q: Has NSPI provided a full analysis of the economics of the LRT and associated**
8 **steam sales, including these effects?**

9 A: No.

10 **Q: Does this conclude your testimony?**

11 A: Yes.

¹⁰This cost is offset to some extent by the improved heat rate of the plant in cogeneration mode.

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SUMMARY OF PROFESSIONAL EXPERIENCE

- 1986–Present* **President, Resource Insight, Inc.** Consults and testifies in utility and insurance economics. Reviews utility supply-planning processes and outcomes: assesses prudence of prior power planning investment decisions, identifies excess generating capacity, analyzes effects of power-pool-pricing rules on equity and utility incentives. Reviews electric-utility rate design. Estimates magnitude and cost of future load growth. Designs and evaluates conservation programs for electric, natural-gas, and water utilities, including hook-up charges and conservation cost recovery mechanisms. Determines avoided costs due to cogenerators. Evaluates cogeneration rate risk. Negotiates cogeneration contracts. Reviews management and pricing of district heating systems. Determines fair profit margins for automobile and workers' compensation insurance lines, incorporating reward for risk, return on investments, and tax effects. Determines profitability of transportation services. Advises regulatory commissions in least-cost planning, rate design, and cost allocation.
- 1981–86* **Research Associate, Analysis and Inference, Inc.** (Consultant, 1980–81). Researched, advised, and testified in various aspects of utility and insurance regulation. Designed self-insurance pool for nuclear decommissioning; estimated probability and cost of insurable events, and rate levels; assessed alternative rate designs. Projected nuclear power plant construction, operation, and decommissioning costs. Assessed reasonableness of earlier estimates of nuclear power plant construction schedules and costs. Reviewed prudence of utility construction decisions. Consulted on utility rate-design issues, including small-power-producer rates; retail natural-gas rates; public-agency electric rates, and comprehensive electric-rate design for a regional power agency. Developed electricity cost allocations between customer classes. Reviewed district-heating-system efficiency. Proposed power-plant performance standards. Analyzed auto-insurance profit requirements. Designed utility-financed, decentralized conservation program. Analyzed cost-effectiveness of transmission lines.
- 1977–81* **Utility Rate Analyst, Massachusetts Attorney General.** Analyzed utility filings and prepared alternative proposals. Participated in rate negotiations, discovery, cross-examination, and briefing. Provided extensive expert testimony before various regulatory agencies. Topics included demand forecasting, rate design, marginal costs, time-of-use rates, reliability issues, power-pool operations, nuclear-power cost projections, power-plant cost-benefit analysis, energy conservation, and alternative-energy development.

EDUCATION

SM, Technology and Policy Program, Massachusetts Institute of Technology, February 1978.

SB, Civil Engineering Department, Massachusetts Institute of Technology, June 1974.

HONORS

Chi Epsilon (Civil Engineering)

Tau Beta Pi (Engineering)

Sigma Xi (Research)

Institute Award, Institute of Public Utilities, 1981.

PUBLICATIONS

“Environmental Regulation in the Changing Electric-Utility Industry” (with Rachel Brailove), *International Association for Energy Economics Seventeenth Annual North American Conference* (96–105). Cleveland, Ohio: USAEE. 1996.

“The Price is Right: Restructuring Gain from Market Valuation of Utility Generating Assets” (with Jonathan Wallach), *International Association for Energy Economics Seventeenth Annual North American Conference* (345–352). Cleveland, Ohio: USAEE. 1996.

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“The Transfer Loss is All Transfer, No Loss” (with Jonathan Wallach), *The Electricity Journal* 6:6 (July 1993).

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“Externalities and Your Electric Bill,” *The Electricity Journal*, October 1990, p. 64.

“Monetizing Externalities in Utility Regulations: The Role of Control Costs” (with Emily Caverhill), in *Proceedings from the NARUC National Conference on Environmental Externalities*, October 1990.

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“Insurance Market Assessment of Technological Risks” (with Meyer, M., and Fairley, W) *Risk Analysis in the Private Sector*, pp. 401–416, Plenum Press, New York 1985.

“Revenue Stability Target Ratemaking,” *Public Utilities Fortnightly*, February 17 1983, pp. 35–39.

“Capacity/Energy Classifications and Allocations for Generation and Transmission Plant” (with M. Meyer), *Award Papers in Public Utility Economics and Regulation*, Institute for Public Utilities, Michigan State University 1982.

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REPORTS

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“Green Resource Portfolios: Development, Integration, and Evaluation” (with Jonathan Wallach and Richard Mazzini). 2008. Report to the Green Energy Coalition presented as evidence in Ontario EB 2007-0707.

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“Avoided Energy Supply Costs for Demand-Side Management in Massachusetts” (with Rachel Brailove, Susan Geller, Bruce Biewald, and David White). 1999. Northborough, Mass.: Avoided-Energy-Supply-Component Study Group, c/o New England Power Supply Company.

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“Estimation of the Costs Avoided by Potential Demand-Management Activities of Ontario Hydro,” December 1992.

“Review of the Elizabethtown Gas Company’s 1992 DSM Plan and the Demand-Side Management Rules” (with Jonathan Wallach, John Plunkett, James Peters, Susan Geller, Blair Hamilton, and Andrew Shapiro). 1992. Report to the New Jersey Department of Public Advocate.

Environmental Externalities Valuation and Ontario Hydro’s Resource Planning (with E. Caverhill and R. Brailove), 3 vols.; prepared for the Coalition of Environmental Groups for a Sustainable Energy Future, October 1992.

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“The Potential Economic Benefits of Regulatory NO_x Valuation for Clean Air Act Ozone Compliance in Massachusetts,” March 1992.

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“Comments on the 1991–1992 Annual and Long Range Demand-Side-Management Plans of the Major Electric Utilities,” (with John Plunkett et al.), September 1990. Filed in NY PSC Case No. 28223 in re New York utilities’ DSM plans.

“Power by Efficiency: An Assessment of Improving Electrical Efficiency to Meet Jamaica’s Power Needs,” (with Conservation Law Foundation, et al.), June 1990.

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“Review of NEPOOL Performance Incentive Program,” Massachusetts Energy Facilities Siting Council, April 12 1988.

“Application of the DPU’s Used-and-Useful Standard to Pilgrim 1” (With C. Wills and M. Meyer), Massachusetts Executive Office of Energy Resources, October 1987.

“Constructing a Supply Curve for Conservation: An Initial Examination of Issues and Methods,” Massachusetts Energy Facilities Siting Council, June 1985.

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PRESENTATIONS

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“Distributed Utility Planning.” With Steve Litkovitz. Presentation to the Vermont Distributed-Utility-Planning Collaborative, November 1999.

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“DSM Cost Recovery and Rate Impacts.” Presentation as part of “Effective DSM Collaborative Processes,” a week-long training session for Ohio DSM advocates sponsored by the Ohio Office of Energy Efficiency, August 1993.

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“Using the Costs of Required Controls to Incorporate the Costs of Environmental Externalities in Non-Environmental Decision-Making.” Presentation at the American Planning Association 1992 National Planning Conference; presentation cosponsored by the Edison Electric Institute. May 1992.

“Cost Recovery and Decoupling” and “The Clean Air Act and Externalities in Utility Resource Planning” panels (session leader), DSM Advocacy Workshop; April 15 1992.

“Overview of Integrated Resources Planning Procedures in South Carolina and Critique of South Carolina Demand Side Management Programs,” Energy Planning Workshops; Columbia, S.C.; October 21 1991;

“Least Cost Planning and Gas Utilities.” Conservation Law Foundation Utility Energy Efficiency Advocacy Workshop; Boston, February 28 1991.

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“Accounting for Externalities: Why, Which and How?” Understanding Massachusetts’ New Integrated Resource Management Rules; Needham, Massachusetts, November 9 1990.

“Increasing Market Share Through Energy Efficiency.” New England Gas Association Gas Utility Managers’ Conference; Woodstock, Vermont, September 10 1990.

“Quantifying and Valuing Environmental Externalities.” Presentation at the Lawrence Berkeley Laboratory Training Program for Regulatory Staff, sponsored by the U.S. Department of Energy’s Least-Cost Utility Planning Program; Berkeley, California, February 2 1990;

“Conservation in the Future of Natural Gas Local Distribution Companies,” District of Columbia Natural Gas Seminar; Washington, D.C., May 23 1989.

“Conservation and Load Management for Natural Gas Utilities,” Massachusetts Natural Gas Council; Newton, Massachusetts, April 3 1989.

New England Conference of Public Utilities Commissioners, Environmental Externalities Workshop; Portsmouth, New Hampshire, January 22–23 1989.

“Assessment and Valuation of External Environmental Damages,” New England Utility Rate Forum; Plymouth, Massachusetts, October 11 1985; “Lessons from Massachusetts on Long Term Rates for QFs”.

“Reviewing Utility Supply Plans,” Massachusetts Energy Facilities Siting Council; Boston, Massachusetts, May 30 1985.

“Power Plant Performance,” National Association of State Utility Consumer Advocates; Williamstown, Massachusetts, August 13 1984.

“Utility Rate Shock,” National Conference of State Legislatures; Boston, Massachusetts, August 6 1984.

“Review and Modification of Regulatory and Rate Making Policy,” National Governors’ Association Working Group on Nuclear Power Cost Overruns; Washington, D.C., June 20 1984.

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ADVISORY ASSIGNMENTS TO REGULATORY COMMISSIONS

District of Columbia Public Service Commission, Docket No. 834, Phase II; Least-cost planning procedures and goals; August 1987 to March 1988.

Connecticut Department of Public Utility Control, Docket No. 87-07-01, Phase 2; Rate design and cost allocations; March 1988 to June 1989.

EXPERT TESTIMONY

1. **MEFSC 78-12/MDPU 19494**, Phase I; Boston Edison 1978 forecast; Massachusetts Attorney General; June 12 1978.

Appliance penetration projections, price elasticity, econometric commercial forecast, peak demand forecast. Joint testimony with Susan C. Geller.

2. **MEFSC 78-17**; Northeast Utilities 1978 forecast; Massachusetts Attorney General; September 29 1978.

Specification of economic/demographic and industrial models, appliance efficiency, commercial model structure and estimation.

3. **MEFSC 78-33**; Eastern Utilities Associates 1978 forecast; Massachusetts Attorney General; November 27 1978.

Household size, appliance efficiency, appliance penetration, price elasticity, commercial forecast, industrial trending, peak demand forecast.

4. **MDPU 19494**; Phase II; Boston Edison Company Construction Program; Massachusetts Attorney General; April 1 1979.

Review of numerous aspects of the 1978 demand forecasts of nine New England electric utilities, constituting 92% of projected regional demand growth, and of the NEPOOL demand forecast. Joint testimony with S.C. Geller.

5. **MDPU 19494**; Phase II; Boston Edison Company Construction Program; Massachusetts Attorney General; April 1 1979.

Reliability, capacity planning, capability responsibility allocation, customer generation, co-generation rates, reserve margins, operating reserve allocation. Joint testimony with S. Finger.

6. **ASLB, NRC 50-471**; Pilgrim Unit 2, Boston Edison Company; Commonwealth of Massachusetts; June 29 1979.

Review of the Oak Ridge National Laboratory and NEPOOL demand forecast models; cost-effectiveness of oil displacement; nuclear economics. Joint testimony with S.C. Geller.

7. **MDPU 19845**; Boston Edison Time-of-Use Rate Case; Massachusetts Attorney General; December 4 1979.

Critique of utility marginal cost study and proposed rates; principles of marginal cost principles, cost derivation, and rate design; options for reconciling costs and revenues. Joint testimony with S.C. Geller. Testimony eventually withdrawn due to delay in case.

8. **MDPU 20055**; Petition of Eastern Utilities Associates, New Bedford G. & E., and Fitchburg G. & E. to purchase additional shares of Seabrook Nuclear Plant; Massachusetts Attorney General; January 23 1980.

Review of demand forecasts of three utilities purchasing Seabrook shares; Seabrook power costs, including construction cost, completion date, capacity factor, O&M expenses, interim replacements, reserves and uncertainties; alternative energy sources, including conservation, cogeneration, rate reform, solar, wood and coal conversion.

9. **MDPU 20248**; Petition of MMWEC to Purchase Additional Share of Seabrook Nuclear Plant; Massachusetts Attorney General; June 2 1980.

Nuclear power costs; update and extension of MDPU 20055 testimony.

10. **MDPU 200**; Massachusetts Electric Company Rate Case; Massachusetts Attorney General; June 16 1980.

Rate design; declining blocks, promotional rates, alternative energy, demand charges, demand ratchets; conservation: master metering, storage heating, efficiency standards, restricting resistance heating.

11. **MEFSC 79-33**; Eastern Utilities Associates 1979 Forecast; Massachusetts Attorney General; July 16 1980.

Customer projections, consistency issues, appliance efficiency, new appliance types, commercial specifications, industrial data manipulation and trending, sales and resale.

12. **MDPU 243**; Eastern Edison Company Rate Case; Massachusetts Attorney General; August 19 1980.

Rate design: declining blocks, promotional rates, alternative energy, master metering.

13. **Texas PUC 3298**; Gulf States Utilities Rate Case; East Texas Legal Services; August 25 1980.

Inter-class revenue allocations, including production plant in-service, O&M, CWIP, nuclear fuel in progress, amortization of canceled plant residential rate design; interruptible rates; off-peak rates. Joint testimony with M. B. Meyer.

14. **MEFSC 79-1**; Massachusetts Municipal Wholesale Electric Company Forecast; Massachusetts Attorney General; November 5 1980.

Cost comparison methodology; nuclear cost estimates; cost of conservation, co-generation, and solar.

15. **MDPU 472**; Recovery of Residential Conservation Service Expenses; Massachusetts Attorney General; December 12 1980.

Conservation as an energy source; advantages of per-kWh allocation over per-customer-month allocation.

16. **MDPU 535**; Regulations to Carry Out Section 210 of PURPA; Massachusetts Attorney General; January 26 1981 and February 13 1981.

Filing requirements, certification, qualifying facility (QF) status, extent of coverage, review of contracts; energy rates; capacity rates; extra benefits of QFs in specific areas; wheeling; standardization of fees and charges.

17. **MEFSC 80-17**; Northeast Utilities 1980 Forecast; Massachusetts Attorney General; March 12 1981 (not presented).

Specification process, employment, electric heating promotion and penetration, commercial sales model, industrial model specification, documentation of price forecasts and wholesale forecast.

18. **MDPU 558**; Western Massachusetts Electric Company Rate Case; Massachusetts Attorney General; May 1981.

Rate design including declining blocks, marginal cost conservation impacts, and promotional rates. Conservation, including terms and conditions limiting renewable, cogeneration, small power production; scope of current conservation program; efficient insulation levels; additional conservation opportunities.

19. **MDPU 1048**; Boston Edison Plant Performance Standards; Massachusetts Attorney General; May 7 1982.

Critique of company approach, data, and statistical analysis; description of comparative and absolute approaches to standard-setting; proposals for standards and reporting requirements.

- 20. DCPSC FC785;** Potomac Electric Power Rate Case; DC People’s Counsel; July 29 1982.

Inter-class revenue allocations, including generation, transmission, and distribution plant classification; fuel and O&M classification; distribution and service allocators. Marginal cost estimation, including losses.

- 21. NHPUC DE1-312;** Public Service of New Hampshire-Supply and Demand; Conservation Law Foundation, et al.; October 8 1982.

Conservation program design, ratemaking, and effectiveness. Cost of power from Seabrook nuclear plant, including construction cost and duration, capacity factor, O&M, replacements, insurance, and decommissioning.

- 22. Massachusetts Division of Insurance;** Hearing to Fix and Establish 1983 Automobile Insurance Rates; Massachusetts Attorney General; October 1982.

Profit margin calculations, including methodology, interest rates, surplus flow, tax flows, tax rates, and risk premium.

- 23. Illinois Commerce Commission 82-0026;** Commonwealth Edison Rate Case; Illinois Attorney General; October 15 1982.

Review of Cost-Benefit Analysis for nuclear plant. Nuclear cost parameters (construction cost, O&M, capital additions, useful life, capacity factor), risks, discount rates, evaluation techniques.

- 24. New Mexico PSC 1794;** Public Service of New Mexico Application for Certification; New Mexico Attorney General; May 10 1983.

Review of Cost-Benefit Analysis for transmission line. Review of electricity price forecast, nuclear capacity factors, load forecast. Critique of company ratemaking proposals; development of alternative ratemaking proposal.

- 25. Connecticut Public Utility Control Authority 830301;** United Illuminating Rate Case; Connecticut Consumers Counsel; June 17 1983.

Cost of Seabrook nuclear power plants, including construction cost and duration, capacity factor, O&M, capital additions, insurance and decommissioning.

- 26. MDPU 1509;** Boston Edison Plant Performance Standards; Massachusetts Attorney General; July 15 1983.

Critique of company approach and statistical analysis; regression model of nuclear capacity factor; proposals for standards and for standard-setting methodologies.

- 27. Massachusetts Division of Insurance;** Hearing to Fix and Establish 1984 Automobile Insurance Rates; Massachusetts Attorney General; October 1983.

Profit margin calculations, including methodology, interest rates.

- 28. Connecticut Public Utility Control Authority** 83-07-15; Connecticut Light and Power Rate Case; Alloy Foundry; October 3 1983.

Industrial rate design. Marginal and embedded costs; classification of generation, transmission, and distribution expenses; demand versus energy charges.

- 29. MEFSC** 83-24; New England Electric System Forecast of Electric Resources and Requirements; Massachusetts Attorney General; November 14 1983, Rebuttal, February 2 1984.

Need for transmission line. Status of supply plan, especially Seabrook 2. Review of interconnection requirements. Analysis of cost-effectiveness for power transfer, line losses, generation assumptions.

- 30. Michigan PSC** U-7775; Detroit Edison Fuel Cost Recovery Plan; Public Interest Research Group in Michigan; February 21 1984.

Review of proposed performance target for new nuclear power plant. Formulation of alternative proposals.

- 31. MDPU** 84-25; Western Massachusetts Electric Company Rate Case; Massachusetts Attorney General; April 6 1984.

Need for Millstone 3. Cost of completing and operating unit, cost-effectiveness compared to alternatives, and its effect on rates. Equity and incentive problems created by CWIP. Design of Millstone 3 phase-in proposals to protect ratepayers: limitation of base-rate treatment to fuel savings benefit of unit.

- 32. MDPU** 84-49 and 84-50; Fitchburg Gas & Electric Financing Case; Massachusetts Attorney General; April 13 1984.

Cost of completing and operating Seabrook nuclear units. Probability of completing Seabrook 2. Recommendations regarding FG&E and MDPU actions with respect to Seabrook.

- 33. Michigan PSC** U-7785; Consumers Power Fuel Cost Recovery Plan; Public Interest Research Group in Michigan; April 16 1984.

Review of proposed performance targets for two existing and two new nuclear power plants. Formulation of alternative policy.

- 34. FERC** ER81-749-000 and ER82-325-000; Montaup Electric Rate Cases; Massachusetts Attorney General; April 27 1984.

Prudence of Montaup and Boston Edison in decisions regarding Pilgrim 2 construction: Montaup's decision to participate, the Utilities' failure to review their earlier analyses and assumptions, Montaup's failure to question Edison's decisions, and the utilities' delay in canceling the unit.

- 35. Maine PUC** 84-113; Seabrook 1 Investigation; Maine Public Advocate; September 13 1984.

Cost of completing and operating Seabrook Unit 1. Probability of completing Seabrook 1. Comparison of Seabrook to alternatives. Rate effects. Recommendations regarding utility and PUC actions with respect to Seabrook.

- 36. MDPU 84-145; Fitchburg Gas and Electric Rate Case; Massachusetts Attorney General; November 6 1984.**

Prudence of Fitchburg and Public Service of New Hampshire in decision regarding Seabrook 2 construction: FGE's decision to participate, the utilities' failure to review their earlier analyses and assumptions, FGE's failure to question PSNH's decisions, and utilities' delay in halting construction and canceling the unit. Review of literature, cost and schedule estimate histories, cost-benefit analyses, and financial feasibility.

- 37. Pennsylvania PUC R-842651; Pennsylvania Power and Light Rate Case; Pennsylvania Consumer Advocate; November 1984.**

Need for Susquehanna 2. Cost of operating unit, power output, cost-effectiveness compared to alternatives, and its effect on rates. Design of phase-in and excess capacity proposals to protect ratepayers: limitation of base-rate treatment to fuel savings benefit of unit.

- 38. NHPUC 84-200; Seabrook Unit 1 Investigation; New Hampshire Public Advocate; November 15 1984.**

Cost of completing and operating Seabrook Unit 1. Probability of completing Seabrook 1. Comparison of Seabrook to alternatives. Rate and financial effects.

- 39. Massachusetts Division of Insurance; Hearing to Fix and Establish 1985 Automobile Insurance Rates; Massachusetts Attorney General; November 1984.**

Profit margin calculations, including methodology and implementation.

- 40. MDPU 84-152; Seabrook Unit 1 Investigation; Massachusetts Attorney General; December 12 1984.**

Cost of completing and operating Seabrook. Probability of completing Seabrook 1. Seabrook capacity factors.

- 41. Maine PUC 84-120; Central Maine Power Rate Case; Maine PUC Staff; December 11 1984.**

Prudence of Central Maine Power and Boston Edison in decisions regarding Pilgrim 2 construction: CMP's decision to participate, the utilities' failure to review their earlier analyses and assumptions, CMP's failure to question Edison's decisions, and the utilities' delay in canceling the unit. Prudence of CMP in the planning and investment in Sears Island nuclear and coal plants. Review of literature, cost and schedule estimate histories, cost-benefit analyses, and financial feasibility.

- 42. Maine PUC 84-113; Seabrook 2 Investigation; Maine PUC Staff; December 14 1984.**

Prudence of Maine utilities and Public Service of New Hampshire in decisions regarding Seabrook 2 construction: decisions to participate and to increase ownership share, the utilities' failure to review their earlier analyses and assumptions, failure to question PSNH's decisions, and the utilities' delay in halting construction and canceling the unit. Review of literature, cost and schedule estimate histories, cost-benefit analyses, and financial feasibility.

- 43. MDPU 1627; Massachusetts Municipal Wholesale Electric Company Financing Case; Massachusetts Executive Office of Energy Resources; January 14 1985.**

Cost of completing and operating Seabrook nuclear unit 1. Cost of conservation and other alternatives to completing Seabrook. Comparison of Seabrook to alternatives.

- 44. Vermont PSB 4936; Millstone 3; Costs and In-Service Date; Vermont Department of Public Service; January 21 1985.**

Construction schedule and cost of completing Millstone Unit 3.

- 45. MDPU 84-276; Rules Governing Rates for Utility Purchases of Power from Qualifying Facilities; Massachusetts Attorney General; March 25 1985, and October 18 1985.**

Institutional and technological advantages of Qualifying Facilities. Potential for QF development. Goals of QF rate design. Parity with other power sources. Security requirements. Projecting avoided costs. Capacity credits. Pricing options. Line loss corrections.

- 46. MDPU 85-121; Investigation of the Reading Municipal Light Department; Wilmington (MA) Chamber of Commerce; November 12 1985.**

Calculation on return on investment for municipal utility. Treatment of depreciation and debt for ratemaking. Geographical discrimination in street-lighting rates. Relative size of voluntary payments to Reading and other towns. Surplus and disinvestment. Revenue allocation.

- 47. Massachusetts Division of Insurance; Hearing to Fix and Establish 1986 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; November 1985.**

Profit margin calculations, including methodology, implementation, modeling of investment balances, income, and return to shareholders.

- 48. New Mexico PSC 1833, Phase II; El Paso Electric Rate Case; New Mexico Attorney General; December 23 1985.**

Nuclear decommissioning fund design. Internal and external funds; risk and return; fund accumulation, recommendations. Interim performance standard for Palo Verde nuclear plant.

- 49. Pennsylvania PUC R-850152;** Philadelphia Electric Rate Case; Utility Users Committee and University of Pennsylvania; January 14 1986.

Limerick 1 rate effects. Capacity benefits, fuel savings, operating costs, capacity factors, and net benefits to ratepayers. Design of phase-in proposals.

- 50. MDPU 85-270;** Western Massachusetts Electric Rate Case; Massachusetts Attorney General; March 19 1986.

Prudence of Northeast Utilities in generation planning related to Millstone 3 construction: decisions to start and continue construction, failure to reduce ownership share, failure to pursue alternatives. Review of industry literature, cost and schedule histories, and retrospective cost-benefit analyses.

- 51. Pennsylvania PUC R-850290;** Philadelphia Electric Auxiliary Service Rates; Albert Einstein Medical Center, University of Pennsylvania and AMTRAK; March 24 1986.

Review of utility proposals for supplementary and backup rates for small power producers and cogenerators. Load diversity, cost of peaking capacity, value of generation, price signals, and incentives. Formulation of alternative supplementary rate.

- 52. New Mexico PSC 2004;** Public Service of New Mexico, Palo Verde Issues; New Mexico Attorney General; May 7 1986.

Recommendations for Power Plant Performance Standards for Palo Verde nuclear units 1, 2, and 3.

- 53. Illinois Commerce Commission 86-0325;** Iowa-Illinois Gas and Electric Co. Rate Investigation; Illinois Office of Public Counsel; August 13 1986.

Determination of excess capacity based on reliability and economic concerns. Identification of specific units associated with excess capacity. Required reserve margins.

- 54. New Mexico PSC 2009;** El Paso Electric Rate Moderation Program; New Mexico Attorney General; August 18 1986. (Not presented).

Prudence of EPE in generation planning related to Palo Verde nuclear construction, including failure to reduce ownership share and failure to pursue alternatives. Review of industry literature, cost and schedule histories, and retrospective cost-benefit analyses.

Recommendation for rate-base treatment; proposal of power plant performance standards.

- 55. City of Boston, Public Improvements Commission;** Transfer of Boston Edison District Heating Steam System to Boston Thermal Corporation; Boston Housing Authority; December 18 1986.

History and economics of steam system; possible motives of Boston Edison in seeking sale; problems facing Boston Thermal; information and assurances required prior to Commission approval of transfer.

- 56. Massachusetts Division of Insurance;** Hearing to Fix and Establish 1987 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; December 1986 and January 1987.

Profit margin calculations, including methodology, implementation, derivation of cash flows, installment income, income tax status, and return to shareholders.

- 57. MDPU 87-19;** Petition for Adjudication of Development Facilitation Program; Hull (MA) Municipal Light Plant; January 21 1987.

Estimation of potential load growth; cost of generation, transmission, and distribution additions. Determination of hook-up charges. Development of residential load estimation procedure reflecting appliance ownership, dwelling size.

- 58. New Mexico PSC 2004;** Public Service of New Mexico Nuclear Decommissioning Fund; New Mexico Attorney General; February 19 1987.

Decommissioning cost and likely operating life of nuclear plants. Review of utility funding proposal. Development of alternative proposal. Ratemaking treatment.

- 59. MDPU 86-280;** Western Massachusetts Electric Rate Case; Massachusetts Energy Office; March 9 1987.

Marginal cost rate design issues. Superiority of long-run marginal cost over short-run marginal cost as basis for rate design. Relationship of consumer reaction, utility planning process, and regulatory structure to rate design approach. Implementation of short-run and long-run rate designs. Demand versus energy charges, economic development rates, spot pricing.

- 60. Massachusetts Division of Insurance 87-9;** 1987 Workers' Compensation Rate Filing; State Rating Bureau; May 1987.

Profit margin calculations, including methodology, implementation, surplus requirements, investment income, and effects of 1986 Tax Reform Act.

- 61. Texas PUC 6184;** Economic Viability of South Texas Nuclear Plant #2; Committee for Consumer Rate Relief; August 17 1987.

STNP operating parameter projections; capacity factor, O&M, capital additions, decommissioning, useful life. STNP 2 cost and schedule projections. Potential for conservation.

- 62. Minnesota PUC ER-015/GR-87-223; Minnesota Power Rate Case; Minnesota Department of Public Service; August 17 1987.**

Excess capacity on MP system; historical, current, and projected. Review of MP planning prudence prior to and during excess; efforts to sell capacity. Cost of excess capacity. Recommendations for ratemaking treatment.

- 63. Massachusetts Division of Insurance 87-27; 1988 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; September 2 1987. Rebuttal October 8 1987.**

Underwriting profit margins. Effect of 1986 Tax Reform Act. Biases in calculation of average margins.

- 64. MDPU 88-19; Power Sales Contract from Riverside Steam and Electric to Western Massachusetts Electric; Riverside Steam and Electric; November 4 1987.**

Comparison of risk from QF contract and utility avoided cost sources. Risk of oil dependence. Discounting cash flows to reflect risk.

- 65. Massachusetts Division of Insurance 87-53; 1987 Workers' Compensation Rate Refiling; State Rating Bureau; December 14 1987.**

Profit margin calculations, including updating of data, compliance with Commissioner's order, treatment of surplus and risk, interest rate calculation, and investment tax rate calculation.

- 66. Massachusetts Division of Insurance; 1987 and 1988 Automobile Insurance Remand Rates; Massachusetts Attorney General and State Rating Bureau; February 5 1988.**

Underwriting profit margins. Provisions for income taxes on finance charges. Relationships between allowed and achieved margins, between statewide and nationwide data, and between profit allowances and cost projections.

- 67. MDPU 86-36; Investigation into the Pricing and Ratemaking Treatment to be Afforded New Electric Generating Facilities which are not Qualifying Facilities; Conservation Law Foundation; May 2 1988.**

Cost recovery for utility conservation programs. Compensating for lost revenues. Utility incentive structures.

- 68. MDPU 88-123; Petition of Riverside Steam & Electric Company; Riverside Steam and Electric Company; May 18 1988, and November 8 1988.**

Estimation of avoided costs of Western Massachusetts Electric Company. Nuclear capacity factor projections and effects on avoided costs. Avoided cost of energy interchange and power plant life extensions. Differences between median and expected oil prices. Salvage value of cogeneration facility. Off-system energy purchase projections. Reconciliation of avoided cost projection.

- 69. MDPU 88-67; Boston Gas Company; Boston Housing Authority; June 17 1988.**
Estimation of annual avoidable costs, 1988 to 2005, and levelized avoided costs. Determination of cost recovery and carrying costs for conservation investments. Standards for assessing conservation cost-effectiveness. Evaluation of cost-effectiveness of utility funding of proposed natural gas conservation measures.
- 70. Rhode Island PUC Docket 1900; Providence Water Supply Board Tariff Filing; Conservation Law Foundation, Audubon Society of Rhode Island, and League of Women Voters of Rhode Island; June 24 1988.**
Estimation of avoidable water supply costs. Determination of costs of water conservation. Conservation cost-benefit analysis.
- 71. Massachusetts Division of Insurance 88-22; 1989 Automobile Insurance Rates; Massachusetts Attorney General and State Rating Bureau; Profit Issues, August 12 1988, supplemented August 19 1988; Losses and Expenses, September 16 1988.**
Underwriting profit margins. Effects of 1986 Tax Reform Act. Taxation of common stocks. Lag in tax payments. Modeling risk and return over time. Treatment of finance charges. Comparison of projected and achieved investment returns.
- 72. Vermont PSB 5270, Module 6; Investigation into Least-Cost Investments, Energy Efficiency, Conservation, and the Management of Demand for Energy; Conservation Law Foundation, Vermont Natural Resources Council, and Vermont Public Interest Research Group; September 26 1988.**
Cost recovery for utility conservation programs. Compensation of utilities for revenue losses and timing differences. Incentive for utility participation.
- 73. Vermont House of Representatives, Natural Resources Committee; House Act 130; "Economic Analysis of Vermont Yankee Retirement"; Vermont Public Interest Research Group; February 21 1989.**
Projection of capacity factors, operating and maintenance expense, capital additions, overhead, replacement power costs, and net costs of Vermont Yankee.
- 74. MDPU 88-67, Phase II; Boston Gas Company Conservation Program and Rate Design; Boston Gas Company; March 6 1989.**
Estimation of avoided gas cost; treatment of non-price factors; estimation of externalities; identification of cost-effective conservation.
- 75. Vermont PSB 5270; Status Conference on Conservation and Load Management Policy Settlement; Central Vermont Public Service, Conservation Law Foundation, Vermont Natural Resources Council, Vermont Public Interest Research Group, and Vermont Department of Public Service; May 1 1989.**

Cost-benefit test for utility conservation programs. Role of externalities. Cost recovery concepts and mechanisms. Resource allocations, cost allocations, and equity considerations. Guidelines for conservation preapproval mechanisms. Incentive mechanisms and recovery of lost revenues.

- 76. Boston Housing Authority Court 05099; Gallivan Boulevard Task Force vs. Boston Housing Authority, et al.; Boston Housing Authority; June 16 1989.**

Effect of master-metering on consumption of natural gas and electricity. Legislative and regulatory mandates regarding conservation.

- 77. MDPU 89-100; Boston Edison Rate Case; Massachusetts Energy Office; June 30 1989.**

Prudence of BECo's decision to spend \$400 million from 1986–88 on returning the Pilgrim nuclear power plant to service. Projections of nuclear capacity factors, O&M, capital additions, and overhead. Review of decommissioning cost, tax effect of abandonment, replacement power cost, and plant useful life estimates. Requirements for prudence and used-and-useful analyses.

- 78. MDPU 88-123; Petition of Riverside Steam and Electric Company; Riverside Steam and Electric; July 24 1989. Rebuttal, October 3 1989.**

Reasonableness of Northeast Utilities' 1987 avoided cost estimates. Projections of nuclear capacity factors, economy purchases, and power plant operating life. Treatment of avoidable energy and capacity costs and of off-system sales. Expected versus reference fuel prices.

- 79. MDPU 89-72; Statewide Towing Association, Police-Ordered Towing Rates; Massachusetts Automobile Rating Bureau; September 13 1989.**

Review of study supporting proposed increase in towing rates. Critique of study sample and methodology. Comparison to competitive rates. Supply of towing services. Effects of joint products and joint sales on profitability of police-ordered towing. Joint testimony with I. Goodman.

- 80. Vermont PSB 5330; Application of Vermont Utilities for Approval of a Firm Power and Energy Contract with Hydro-Quebec; Conservation Law Foundation, Vermont Natural Resources Council, Vermont Public Interest Research Group; December 19 1989. Surrebuttal February 6 1990.**

Analysis of a proposed 450-MW, 20 year purchase of Hydro-Quebec power by twenty-four Vermont utilities. Comparison to efficiency investment in Vermont, including potential for efficiency savings. Analysis of Vermont electric energy supply. Identification of possible improvements to proposed contract.

Critique of conservation potential analysis. Planning risk of large supply additions. Valuation of environmental externalities.

- 81. MDPU 89-239; Inclusion of Externalities in Energy Supply Planning, Acquisition and Dispatch for Massachusetts Utilities; December 1989; April 1990; May 1990.**
- Critique of Division of Energy Resources report on externalities. Methodology for evaluating external costs. Proposed values for environmental and economic externalities of fuel supply and use.
- 82. California PUC; Incorporation of Environmental Externalities in Utility Planning and Pricing; Coalition of Energy Efficient and Renewable Technologies; February 21 1990.**
- Approaches for valuing externalities for inclusion in setting power purchase rates. Effect of uncertainty on assessing externality values.
- 83. Illinois Commerce Commission Docket 90-0038; Proceeding to Adopt a Least Cost Electric Energy Plan for Commonwealth Edison Company; City of Chicago; May 25 1990. Joint rebuttal testimony with David Birr, August 14 1990.**
- Problems in Commonwealth Edison's approach to demand-side management. Potential for cost-effective conservation. Valuing externalities in least-cost planning.
- 84. Maryland PSC 8278; Adequacy of Baltimore Gas & Electric's Integrated Resource Plan; Maryland Office of People's Counsel; September 18 1990.**
- Rationale for demand-side management, and BG&E's problems in approach to DSM planning. Potential for cost-effective conservation. Valuation of environmental externalities. Recommendations for short-term DSM program priorities.
- 85. Indiana Utility Regulatory Commission; Integrated Resource Planning Docket; Indiana Office of Utility Consumer Counselor; November 1 1990.**
- Integrated resource planning process and methodology, including externalities and screening tools. Incentives, screening, and evaluation of demand-side management. Potential of resource bidding in Indiana.
- 86. MDPU 89-141, 90-73, 90-141, 90-194, and 90-270; Preliminary Review of Utility Treatment of Environmental Externalities in October QF Filings; Boston Gas Company; November 5 1990.**
- Generic and specific problems in Massachusetts utilities' RFPs with regard to externality valuation requirements. Recommendations for corrections.
- 87. MEFSC 90-12/90-12A; Adequacy of Boston Edison Proposal to Build Combined-Cycle Plant; Conservation Law Foundation; December 14 1990.**
- Problems in Boston Edison's treatment of demand-side management, supply option analysis, and resource planning. Recommendations of mitigation options.
- 88. Maine PUC 90-286; Adequacy of Conservation Program of Bangor Hydro Electric; Penobscot River Coalition; February 19 1991.**

Role of utility-sponsored DSM in least-cost planning. Bangor Hydro's potential for cost-effective conservation. Problems with Bangor Hydro's assumptions about customer investment in energy efficiency measures.

- 89. Virginia State Corporation Commission** PUE900070; Order Establishing Commission Investigation; Southern Environmental Law Center; March 6 1991.

Role of utilities in promoting energy efficiency. Least-cost planning objectives of and resource acquisition guidelines for DSM. Ratemaking considerations for DSM investments.

- 90. MDPU 90-261-A;** Economics and Role of Fuel-Switching in the DSM Program of the Massachusetts Electric Company; Boston Gas Company; April 17 1991.

Role of fuel-switching in utility DSM programs and specifically in Massachusetts Electric's. Establishing comparable avoided costs and comparison of electric and gas system costs. Updated externality values.

- 91. Private arbitration;** Massachusetts Refusetech Contractual Request for Adjustment to Service Fee; Massachusetts Refusetech; May 13 1991.

NEPCo rates for power purchases from the NESWC plant. Fuel price and avoided cost projections vs. realities.

- 92. Vermont PSB 5491;** Cost-Effectiveness of Central Vermont's Commitment to Hydro Quebec Purchases; Conservation Law Foundation; July 19 1991.

Changes in load forecasts and resale markets since approval of HQ purchases. Effect of HQ purchase on DSM.

- 93. South Carolina PSC 91-216-E;** Cost Recovery of Duke Power's DSM Expenditures; South Carolina Department of Consumer Affairs; September 13 1991. Surrebuttal October 2 1991.

Problems with conservation plans of Duke Power, including load building, cream skimming, and inappropriate rate designs.

- 94. Maryland PSC 8241, Phase II;** Review of Baltimore Gas & Electric's Avoided Costs; Maryland Office of People's Counsel; September 19 1991.

Development of direct avoided costs for DSM. Problems with BG&E's avoided costs and DSM screening. Incorporation of environmental externalities.

- 95. Bucksport Planning Board;** AES/Harriman Cove Shoreland Zoning Application; Conservation Law Foundation and Natural Resources Council of Maine; October 1 1991.

New England's power surplus. Costs of bringing AES/Harriman Cove on line to back out existing generation. Alternatives to AES.

- 96. MDPU 91-131;** Update of Externalities Values Adopted in Docket 89-239; Boston Gas Company; October 4 1991. Rebuttal, December 13 1991.

Updates on pollutant externality values. Addition of values for chlorofluorocarbons, air toxics, thermal pollution, and oil import premium. Review of state regulatory actions regarding externalities.

- 97. Florida PSC 910759;** Petition of Florida Power Corporation for Determination of Need for Proposed Electrical Power Plant and Related Facilities; Floridians for Responsible Utility Growth; October 21 1991.

Florida Power's obligation to pursue integrated resource planning and failure to establish need for proposed facility. Methods to increase scope and scale of demand-side investment.

- 98. Florida PSC 910833-EI;** Petition of Tampa Electric Company for a Determination of Need for Proposed Electrical Power Plant and Related Facilities; Floridians for Responsible Utility Growth; October 31 1991.

Tampa Electric's obligation to pursue integrated resource planning and failure to establish need for proposed facility. Methods to increase scope and scale of demand-side investment.

- 99. Pennsylvania PUC I-900005, R-901880;** Investigation into Demand Side Management by Electric Utilities; Pennsylvania Energy Office; January 10 1992.

Appropriate cost recovery mechanism for Pennsylvania utilities. Purpose and scope of direct cost recovery, lost revenue recovery, and incentives.

- 100. South Carolina PSC 91-606-E;** Petition of South Carolina Electric and Gas for a Certificate of Public Convenience and Necessity for a Coal-Fired Plant; South Carolina Department of Consumer Affairs; January 20 1992.

Justification of plant certification under integrated resource planning. Failures in SCE&G's DSM planning and company potential for demand-side savings.

- 101. MDPU 92-92;** Adequacy of Boston Edison's Street-Lighting Options; Town of Lexington; June 22 1992.

Efficiency and quality of street-lighting options. Boston Edison's treatment of high-quality street lighting. Corrected rate proposal for the Daylux lamp. Ownership of public street lighting.

- 102. South Carolina PSC 92-208-E;** Integrated Resource Plan of Duke Power Company; South Carolina Department of Consumer Affairs; August 4 1992.

Problems with Duke Power's DSM screening process, estimation of avoided cost, DSM program design, and integration of demand-side and supply-side planning.

- 103. North Carolina Utilities Commission E-100, Sub 64;** Integrated Resource Planning Docket; Southern Environmental Law Center; September 29 1992.

General principles of integrated resource planning, DSM screening, and program design. Review of the IRPs of Duke Power Company, Carolina Power & Light Company, and North Carolina Power.

- 104. Ontario Environmental Assessment Board** Ontario Hydro Demand/Supply Plan Hearings; *Environmental Externalities Valuation and Ontario Hydro's Resource Planning* (3 vols.); October 1992.

Valuation of environmental externalities from fossil fuel combustion and the nuclear fuel cycle. Application to Ontario Hydro's supply and demand planning.

- 105. Texas PUC 110000**; Application of Houston Lighting and Power Company for a Certificate of Convenience and Necessity for the DuPont Project; Destec Energy, Inc.; September 28 1992.

Valuation of environmental externalities from fossil fuel combustion and the application to the evaluation of proposed cogeneration facility.

- 106. Maine Board of Environmental Protection**; In the Matter of the Basin Mills Hydroelectric Project Application; Conservation Intervenors; November 16 1992.

Economic and environmental effects of generation by proposed hydro-electric project.

- 107. Maryland PSC 8473**; Review of the Power Sales Agreement of Baltimore Gas and Electric with AES Northside; Maryland Office of People's Counsel; November 16 1992.

Non-price scoring and unquantified benefits; DSM potential as alternative; environmental costs; cost and benefit estimates.

- 108. North Carolina Utilities Commission E-100, Sub 64**; Analysis and Investigation of Least Cost Integrated Resource Planning in North Carolina; Southern Environmental Law Center; November 18 1992.

Demand-side management cost recovery and incentive mechanisms.

- 109. South Carolina PSC 92-209-E**; In Re Carolina Power & Light Company; South Carolina Department of Consumer Affairs; November 24 1992.

DSM planning: objectives, process, cost-effectiveness test, comprehensiveness, lost opportunities. Deficiencies in CP&L's portfolio. Need for economic evaluation of load building.

- 110 Florida Department of Environmental Regulation** hearings on the Power Plant Siting Act; Legal Environmental Assistance Foundation, December 1992.

Externality valuation and application in power-plant siting. DSM potential, cost-benefit test, and program designs.

- 111. Maryland PSC 8487;** Baltimore Gas and Electric Company, Electric Rate Case; January 13 1993. Rebuttal Testimony: February 4 1993.

Class allocation of production plant and O&M; transmission, distribution, and general plant; administrative and general expenses. Marginal cost and rate design.

- 112. Maryland PSC 8179;** for Approval of Amendment No. 2 to Potomac Edison Purchase Agreement with AES Warrior Run; Maryland Office of People's Counsel; January 29 1993.

Economic analysis of proposed coal-fired cogeneration facility.

- 113. Michigan PSC U-10102;** Detroit Edison Rate Case; Michigan United Conservation Clubs; February 17 1993.

Least-cost planning; energy efficiency planning, potential, screening, avoided costs, cost recovery, and shareholder incentives.

- 114. Ohio PUC 91-635-EL-FOR, 92-312-EL-FOR, 92-1172-EL-ECP;** Cincinnati Gas and Electric demand-management programs; City of Cincinnati. April 1993.

DSM planning, program designs, potential savings, and avoided costs.

- 115. Michigan PSC U-10335;** Consumers Power Rate Case; Michigan United Conservation Clubs; October 1993.

Least-cost planning; energy efficiency planning, potential, screening, avoided costs, cost recovery, and shareholder incentives.

- 116. Illinois Commerce Commission 92-0268,** Electric-Energy Plan for Commonwealth Edison; City of Chicago. Direct testimony, February 1 1994; rebuttal, September 1994.

Cost-effectiveness screening of demand-side management programs and measures; estimates by Commonwealth Edison of costs avoided by DSM and of future cost, capacity, and performance of supply resources.

- 117. FERC 2422 et al.,** Application of James River–New Hampshire Electric, Public Service of New Hampshire, for Licensing of Hydro Power; Conservation Law Foundation; 1993.

Cost-effective energy conservation available to the Public Service of New Hampshire; power-supply options; affidavit.

- 118. Vermont PSB 5270-CV-1,-3, and 5686;** Central Vermont Public Service Fuel-Switching and DSM Program Design, on behalf of the Vermont Department of Public Service. Direct, April 1994; rebuttal, June 1994.

Avoided costs and screening of controlled water-heating measures; risk, rate impacts, participant costs, externalities, space- and water-heating load, benefit-cost tests.

- 119. Florida PSC 930548-EG–930551–EG**, Conservation goals for Florida electric utilities; Legal Environmental Assistance Foundation, Inc. April 1994.

Integrated resource planning, avoided costs, rate impacts, analysis of conservation goals of Florida electric utilities.

- 120. Vermont PSB 5724**, Central Vermont Public Service Corporation rate request; Vermont Department of Public Service. Joint surrebuttal testimony with John Plunkett. August 1994.

Costs avoided by DSM programs; Costs and benefits of deferring DSM programs.

- 121. MDPU 94-49**, Boston Edison integrated resource-management plan; Massachusetts Attorney General. August 1994.

Least-cost planning, modeling, and treatment of risk.

- 122. Michigan PSC U-10554**, Consumers Power Company DSM Program and Incentive; Michigan Conservation Clubs. November 1994.

Critique of proposed reductions in DSM programs; discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 123. Michigan PSC U-10702**, Detroit Edison Company Cost Recovery, on behalf of the Residential Ratepayers Consortium. December 1994.

Impact of proposed changes to DSM plan on energy costs and power-supply-cost-recovery charges. Critique of proposed DSM changes; discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 124. New Jersey Board of Regulatory Commissioners EM92030359**, Environmental costs of proposed cogeneration; Freehold Cogeneration Associates. November 1994.

Comparison of potential externalities from the Freehold cogeneration project with that from three coal technologies; support for the study “The Externalities of Four Power Plants.”

- 125. Michigan PSC U-10671**, Detroit Edison Company DSM Programs; Michigan United Conservation Clubs. January 1995.

Critique of proposal to scale back DSM efforts in light of potential for competition. Loss of savings, increase of customer costs, and decrease of competitiveness. Discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 126. Michigan PSC U-10710**, Power-supply-cost-recovery plan of Consumers Power Company; Residential Ratepayers Consortium. January 1995.

Impact of proposed changes to DSM plan on energy costs and power-supply-cost-recovery charges. Critique of proposed DSM changes; discussion of appropriate measurements of cost-effectiveness, role of DSM in competitive power markets.

- 127. FERC 2458 and 2572, Bowater–Great Northern Paper hydropower licensing; Conservation Law Foundation. February 1995.**

Comments on draft environmental impact statement relating to new licenses for two hydropower projects in Maine. Applicant has not adequately considered how energy conservation can replace energy lost due to habitat-protection or -enhancement measures.

- 128. North Carolina Utilities Commission E-100, Sub 74, Duke Power and Carolina Power & Light avoided costs; Hydro-Electric–Power Producer’s Group. February 1995.**

Critique and proposed revision of avoided costs offered to small hydro-power producers by Duke Power and Carolina Power and Light.

- 129. New Orleans City Council UD-92-2A and -2B, Least-cost IRP for New Orleans Public Service and Louisiana Power & Light; Alliance for Affordable Energy. Direct, February 1995; rebuttal, April 1995.**

Critique of proposal to scale back DSM efforts in light of potential competition.

- 130. DCPSC Formal 917, II, Prudence of DSM expenditures of Potomac Electric Power Company; Potomac Electric Power Company. Rebuttal testimony, February 1995.**

Prudence of utility DSM investment; prudence standards for DSM programs of the Potomac Electric Power Company.

- 131. Ontario Energy Board EBRO 490, DSM cost recovery and lost-revenue–adjustment mechanism for Consumers Gas Company; Green Energy Coalition. April 1995.**

DSM cost recovery. Lost-revenue–adjustment mechanism for Consumers Gas Company.

- 132. New Orleans City Council CD-85-1, New Orleans Public Service rate increase; Alliance for Affordable Energy. Rebuttal, May 1995.**

Allocation of costs and benefits to rate classes.

- 133. MDPUC Docket DPU-95-40, Mass. Electric cost-allocation; Massachusetts Attorney General. June 1995.**

Allocation of costs to rate classes. Critique of cost-of-service study. Implications for industry restructuring.

- 134. Maryland PSC 8697, Baltimore Gas & Electric gas rate increase; Maryland Office of People’s Counsel. July 1995**

Rate design, cost-of-service study, and revenue allocation.

- 135. North Carolina Utilities Commission E-2, Sub 669. December 1995.**

Need for new capacity. Energy-conservation potential and model programs.

- 136. Arizona Commerce Commission** U-1933-95-317, Tucson Electric Power rate increase; Residential Utility Consumer Office. January 1996.
- Review of proposed rate settlement. Used-and-usefulness of plant. Rate design. DSM potential.
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- 141. MDPU DPU** 96-70; Massachusetts Attorney General. July 1996.
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- 142. MDPU DPU** 96-60; Massachusetts Attorney General. Direct testimony, July 1996; surrebuttal, August 1996.
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- 144. New Hampshire PUC** DR 96-150, Public Service Company of New Hampshire stranded costs; New Hampshire Office of Consumer Advocate. December 1996.
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- 145. Ontario Energy Board** EBRO 495, LRAM and shared-savings incentive for DSM performance of Consumers Gas; Green Energy Coalition. March 1997.

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- 147. Vermont PSB** 5980, proposed statewide energy plan; Vermont Department of Public Service. Direct, August 1997; rebuttal, December 1997.

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- 148. MDPU** 96-23, Boston Edison restructuring settlement; Utility Workers Union of America. September 1997.

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- 151. MDTE** 97-111, Commonwealth Energy proposed restructuring; Cape Cod Light Compact. Joint testimony with Jonathan Wallach, January 1998.

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- 153. Maryland PSC** 8774; APS-DQE merger; Maryland Office of People's Counsel. February 1998.

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- 154. Vermont PSB 6018**, Central Vermont Public Service Co. rate increase; Vermont Department of Public Service. February 1998.
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- 155. Maine PUC 97-580**, Central Maine Power restructuring and rates; Maine Office of Public Advocate. May 1998; Surrebuttal, August 1998.
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- 156. MDTE 98-89**, purchase of Boston Edison municipal streetlighting, Towns of Lexington and Acton. Affidavit, August 1998.
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- 157. Vermont PSB 6107**, Green Mountain Power rate increase, Vermont Department of Public Service. Direct, September 1998; Surrebuttal drafted but not filed, November 2000.
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- 159. Maryland PSC 8794 and 8804**; BG&E restructuring and rates; Maryland Office of People's Counsel. Direct, December 1998; rebuttal, March 1999.
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- 163. Connecticut DPUC 99-03-04;** United Illuminating Company stranded costs; Connecticut Office of Consumer Counsel. April 1999.

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- 164. Washington UTC UE-981627;** PacifiCorp–Scottish Power Merger, Office of the Attorney General. June 1999.

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- 165. Utah PSC 98-2035-04;** PacifiCorp–Scottish Power Merger, Utah Committee of Consumer Services. June 1999.

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- 166. Connecticut DPUC 99-03-35;** United Illuminating Company proposed standard offer; Connecticut Office of Consumer Counsel. July 1999.

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- 167. Connecticut DPUC 99-03-36;** Connecticut Light and Power Company proposed standard offer; Connecticut Office of Consumer Counsel. Direct, July 1999; Supplemental, July 1999.

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- 168. W. Virginia PSC 98-0452-E-GI;** electric-industry restructuring, West Virginia Consumer Advocate. July 1999.

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- 169. Ontario Energy Board RP-1999-0034;** Ontario Performance-Based Rates; Green Energy Coalition. September 1999.

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- 170. Connecticut DPUC 99-08-01;** standards for utility restructuring; Connecticut Office of Consumer Counsel. Direct, November 1999; Supplemental January 2000.

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- 173. Ontario Energy Board RP-1999-0044;** Ontario Hydro transmission-cost allocation and rate design; Green Energy Coalition. January 2000.

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- 174. Utah PSC 99-2035-03;** PacifiCorp Sale of Centralia plant, mine, and related facilities; Utah Committee of Consumer Services. January 2000.

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- 177. NY PSC 99-S-1621;** Consolidated Edison steam rates; City of New York. April 2000.

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- 178. Maine PUC 99-666;** Central Maine Power alternative rate plan; Maine Public Advocate. Direct, May 2000; Surrebuttal, August 2000.

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180. Connecticut DPUC 99-09-03; Connecticut Natural Gas Corporation Merger and Rate Plan; Connecticut office of Consumer Counsel. September 2000.

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- 187. Connecticut DPUC** 99-04-18 Phase 3, 99-09-03 Phase 2; Southern Connecticut Natural Gas and Connecticut Natural Gas rates and charges; Connecticut Office of Consumer Counsel. Direct, June 2001; Supplemental, July 2001.
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- 189. NY PSC** 00-E-1208; Consolidated Edison rates; City of New York. October 2001.
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- 192. Vermont PSB** 6545; Vermont Yankee proposed sale; Vermont Department of Public Service. Direct, January 2002.
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- 193. Connecticut Siting Council** 217; Connecticut Light & Power proposed transmission line from Plumtree to Norwalk; Connecticut Office of Consumer Counsel. March 2002.
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- 194. Vermont PSB** 6596; Citizens Utilities Rates; Vermont Department of Public Service. Direct, March 2002; Rebuttal, May 2002.
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- 195. Connecticut DPUC 01-10-10;** United Illuminating rate plan; Connecticut Office of Consumer Counsel. April 2002

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- 196. Connecticut DPUC 01-12-13RE01;** Seabrook proposed sale; Connecticut Office of Consumer Counsel. July 2002

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- 198. New Jersey BPU ER02080507;** Jersey Central Power & Light rates; N.J. Division of the Ratepayer Advocate. Phase I December 2002; Phase II (oral) July 2003.

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- 201. Vermont PSB 6596;** Vermont Electric Power Company and Green Mountain Power Northwest Reliability transmission plan; Conservation Law Foundation. December 2003.

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- 204. NY PSC** 04-E-0572; Consolidated Edison rates and performance; City of New York. Direct, September 2004; rebuttal, October 2004.

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- 206. MDTE** 04-65; Cambridge Electric Light Co. streetlighting; City of Cambridge. Direct, October 2004; Supplemental January 2005.

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- 210. British Columbia Utilities Commission** Project No. 3698388, British Columbia Hydro resource-acquisition plan; British Columbia Sustainable Energy Association and Sierra Club of Canada BC Chapter. Direct, September 2005.

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